

CITY OF NEWBERG, OR
**ANNUAL COMPREHENSIVE
FINANCIAL REPORT**
Fiscal year ended June 30, 2025

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CITY OF NEWBERG, OREGON

ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2025

Prepared by:

Kady Strode, Finance Director
Jenn Elkins, Management Analyst
Dan Keuler, Accounting Manager

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CITY OF NEWBERG, OREGON

ANNUAL COMPREHENSIVE FINANCIAL REPORT
FISCAL YEAR ENDED JUNE 30, 2025

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INTRODUCTORY SECTION

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February 12, 2026

To the Honorable Mayor, City Councilors, and Citizens of the City of Newberg, Oregon

The Annual Comprehensive Financial Report (ACFR) of the City of Newberg, Oregon (the City) for the fiscal year ended June 30, 2025 is hereby submitted.

State law requires that local governments publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement and presents the financial position of the City as of June 30, 2025 and the results of its government-wide operations as well as the cash flows for its proprietary fund types for the year then ended. The financial statements and supporting schedules have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and meet the requirements of the standards as prescribed by the Secretary of the State of Oregon. We believe the data, as presented, is accurate in all material respects and presented in a manner designed to comply with reporting requirements.

Management assumes full responsibility for the completeness and reliability of the information presented in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located immediately following the report of the independent auditors, beginning on page a.

The City of Newberg's financial statements have been audited by SingerLewak LLP, a firm of licensed certified public accountants. They have issued an unmodified opinion on the City of Newberg's financial statements for the fiscal year ended June 30, 2025. The independent auditor's report is located at the front of the financial section of this report, beginning with page A.

Governmental Structure

The City of Newberg was incorporated in 1889. The City is located 23 miles southwest of Portland, Oregon's largest city, and lies on the main east-west route between Portland and the central Oregon coast. It is the second largest city in Yamhill County. Yamhill County is part of the Portland-Vancouver metropolitan statistical area. The City currently has an incorporated land area of 6.30 square miles and an estimated 2025 population of 26,249. The City has the authority to extend its corporate limits by annexation. During the 2024-25 fiscal year the City annexed one property for a total of approximately 19.16 acres.

The City operates under a Council-Manager form of government. Policy making and legislative authority are vested in the Mayor and City Council, which is composed of six members. Each council member represents a City district and is elected at large. Mayor and Council members are non-partisan and serve four-year terms. Terms are staggered with three positions being appointed every other year. The City Manager is appointed by the Council and is responsible for carrying out the policies of the Council, overseeing the day-to-day operations and appointing department heads. Other positions appointed by the City Council are the City Attorney and Municipal Judge.

The City Council is required to adopt a final budget by resolution before July 1. This annual budget serves as the foundation of the City of Newberg's financial planning and control. Totals by program (ex. general government, police, etc.), transfers and debt service are levels of control established by the resolution. Appropriations lapse as of the year-end. The City Council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by the Oregon Revised Statutes.

The City provides a full range of services. These services include police protection; 911 emergency telephone center for the cities of Newberg and Dundee police; municipal court; library services; land use planning; building inspection; economic development; engineering; the construction and maintenance of streets and related infrastructure; and the water, wastewater treatment and stormwater systems. The City has one blended component unit, the Newberg Urban Renewal Fund. Overlapping local governments, which includes Yamhill County, Chehalem Park & Recreation District, Newberg School District, Tualatin Valley Fire & Rescue, and others, are not included in this report.

Economic Condition and Outlook

It should be noted that with the passing of Measure 50 in May of 1997, the State no longer imposes property taxes based on real market value. Instead, the voters approved a measure that bases taxation on a value that rolled back assessed values to 90% of the 1995-96 real market value of the property. The annual growth rate is capped at 3% with greater increases allowed for major remodeling and new construction.

In addition, taxes on any individual property may not exceed Measure 5 tax limits of \$5 per \$1,000 of real market value for schools and \$10 per \$1,000 for general government, like the City and other special districts. These districts include: Chehalem Park & Recreation District, Tualatin Valley Fire & Rescue, Yamhill County, Yamhill County Extension Service and Yamhill County Soil & Water. Voter approved bonds may exceed the Measure 5 limits, but other temporary levies may not. The City has a permanent tax rate of \$4.3827 per \$1,000 of assessed value. Assessed values and market values are set at 12:01 a.m. of each January 1st for taxes levied for the following fiscal year.

What properties are subject to property taxation? The majority of taxable property in Newberg is residential, with some commercial and multi-housing property, and a small amount of industrial properties. There are quite a few non-taxable properties within the City limits such as churches, higher education, K-12 schools, government buildings and the hospital.

Between 2023-24 and 2024-25, the City's assessed value increased 5.4% and the market value also increased 6.3%. The difference between market value and assessed value has widened to \$2,859 million compared to \$2,668 million the prior year.

Table 1
City of Newberg Assessed and Market Values

	<u>2021-22</u>	<u>2022-23</u>	<u>2023-24</u>	<u>2024-25</u>
Assessed Value	\$ 2,227,252,437	\$ 2,314,811,346	\$ 2,454,530,764	\$ 2,587,784,076
Percent Change	4.2%	3.9%	6.0%	5.4%
Market Value	\$ 4,147,560,164	\$ 4,905,594,480	\$ 5,122,169,954	\$ 5,446,922,905
Percent Change	9.4%	18.3%	4.4%	6.3%

Source: Yamhill County Assessor's Office

During fiscal year 2024-2025, the Building Fund saw a decrease of 64.6% in total value of residential and 23.8% increase in commercial value from the prior fiscal year. The Fund saw a 24.8% decrease in the number of permits issued and a 16.6% overall decrease in fees and permits revenue from FY 2023-2024 to FY 2024-25. The number of new residential units went from 88 in FY 2023-2024 to 24 in FY 2024-2025, a 72.7% decrease from the prior fiscal year. The Fund saw a 28.8% decrease in total inspections, with the department completing 6164 inspections for Newberg and the other cities for which the department provides services. Permit and fee revenues during 2024-2027 are expected to be even based on anticipated planning projects in the pipeline.

The City benefits from its proximity to the Portland Metropolitan Area. The diversified economy of the Tri-county area (Multnomah, Washington, and Clackamas counties) and Yamhill County help the City to maintain a relatively stable economic condition. Agriculture dominates economic activities outside the urban area, particularly nurseries, vineyards and wineries. The City also benefits from A-dec, a family-owned dental manufacturer inside the City. Major employers also include Providence Newberg Medical Center, George Fox University, Fred Meyer, the Allison Inn, Friendsview Retirement Community, the Newberg School District and the City of Newberg. The unemployment rates in the area had been declining at an equal pace with the State of Oregon as well as nationwide, until April of 2020 when the Covid-19 world-wide pandemic forced temporary business shutdowns and high levels of unemployment. The unemployment rates for the past four years were the following:

Unemployment Rates (seasonally adjusted as of June):

	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Yamhill County	3.7%	3.4%	3.8%	4.4%
State of Oregon	3.9%	3.6%	4.1%	4.9%
National USA	3.6%	3.6%	4.1%	4.1%

Sources: State of Oregon Employment Department at <https://www.qualityinfo.org/home>

Note: The prior years' rates have been restated as sources' statistics are subject to change over time.

Rising retirement costs continue to be an economic challenge. Oregon PERS rates are set for a two-year period. The rates for the 2023-2025 biennium are 22.87% for Tier 1/Tier 2 employees, 15.83% for OPSRP general employees, and 20.62% for OPSRP public safety employees. The Newberg Employees Retirement Plan rates are set annually. The 2024-25 rate was 57.07% and 2025-26 rate will be 61.80%.

Relevant Financial Policies

Fund Reserves. The General Fund targeted minimum cash reserve, which includes contingency and unappropriated fund balance, is 16-18% of current budget operating expenditures. All other operating funds reliant on user fees or monthly intergovernmental revenues shall maintain 60-90 days cash.

Non-recurring Revenues. The City's general guideline is to use non-recurring revenue for non-recurring expenditures.

Cash Management. In order to maximize interest income in conformance with the City's investment policy, cash in all City funds, with the exception of restricted funds, is pooled and invested in instruments as allowed by Oregon Revised Statutes. Earnings are distributed to each fund on a pro rata basis by the balance in each fund. The city also invests funds in United States Treasury bonds with varied maturity dates.

Risk Management. City of Newberg's risk management program includes various risk control techniques, including employee accident prevention training, and has third party coverage for all lines of insurance, which includes workers' compensation.

Major Activities and Accomplishments

For the Year. The City had a number of citizen groups working on various issues during the year, in addition to the normal, routine citizens groups such as the Planning Commission, Traffic Safety Committee, Library Board, Budget Committee, and the Citizens Rate Review Committee.

In August 2021, the City received \$2.7 million, the first half of the \$5.3 million American Rescue Plan Act (ARPA) funds granted to the City of Newberg, to be distributed over a two year period. The distribution and use of the funds were determined with a carefully designed application process which was ultimately decided by way of voting by the Budget Committee. Ultimately the funds were allocated to a variety of City and Community projects and purchases. Among these projects included the purchase of new Finance Software, currently being implemented city-wide. The second half the of the funds were received in 2022-23. The ARPA project in 2024-25 officially wrapped up its final disbursements.

In 2023 and 2024 almost all of the internal reforms of the City's administrative practices and software were completed. This included new accounts payable and courts software, a new emergency operations plan and a new staff employee handbook. The remaining item, a new website in line with our new council approved customer service standards completed in 2024-25 fiscal year.

In 2025 the City of Newberg transitioned from an annual budget to a biennial budget for the first time in an attempt to align the budget process with PERS rates and the Capital Improvement Program of the city as well as to reduce the administrative staff time involved with producing and passing a budget. The 2025-27 biennial budget was passed on June 2, 2025.

For the Future. In February of 2024, City Hall experienced a burst pipe resulting from below freezing weather which resulted in a flood that severely damaged the building. In part thanks to the philosophy embedded in the City's new Emergency Operations Plan (EOP), city services were restored in just six days and staff continued to perform following an organized effort to move them to different physical locations. The work being done at City Hall will be completed towards the end of the 2024 calendar year. Work on the building related to mitigation of future similar events has been approved to be funded by FEMA and is scheduled to take place in the Summer of 2026.

In 2022-23 the City continued work towards creating an urban renewal district, which included preparing an urban renewal plan and accompanying report. The urban renewal area is 540 acres. In preparing the Newberg Urban Renewal Plan and accompanying Report guidance was provided by a citizens committee to address blighted areas within the downtown and riverfront areas within the Plan. The URA has been officially approved by the Council. The URA, in FY 2023-24 and 2024-25, has begun to see revenues. In coming years the larger project of taking on debt and beginning the revitalization efforts will begin.

Late in the calendar year 2025, the city is expected to complete work on implementation of red light cameras on the corner of Villa Road and Highway 99. The cameras will begin issuing citations, which is expected to increase the amount of citations, leading to additional General Fund Revenue.

Awards and Acknowledgements

Awards. Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Newberg for its annual comprehensive financial report for the fiscal year ended June 30, 2024. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. The Certificate of Achievement is valid for only one year. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgments. The preparation of the annual comprehensive financial report was made possible by the dedicated service of the entire staff of the Finance Department. Additionally, we would like to express our appreciation to all other departments who contributed information and statistics used for the preparation of this report.

Finally, the Finance Department staff would like to thank the Mayor, City Councilors and the City Manager for their support and commitment to maintaining the highest standards of professionalism in the management of the City of Newberg's finances.

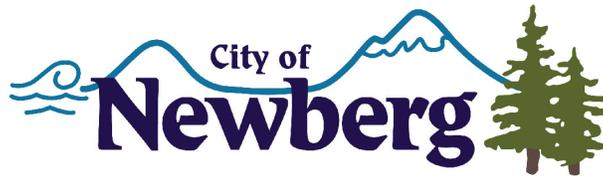
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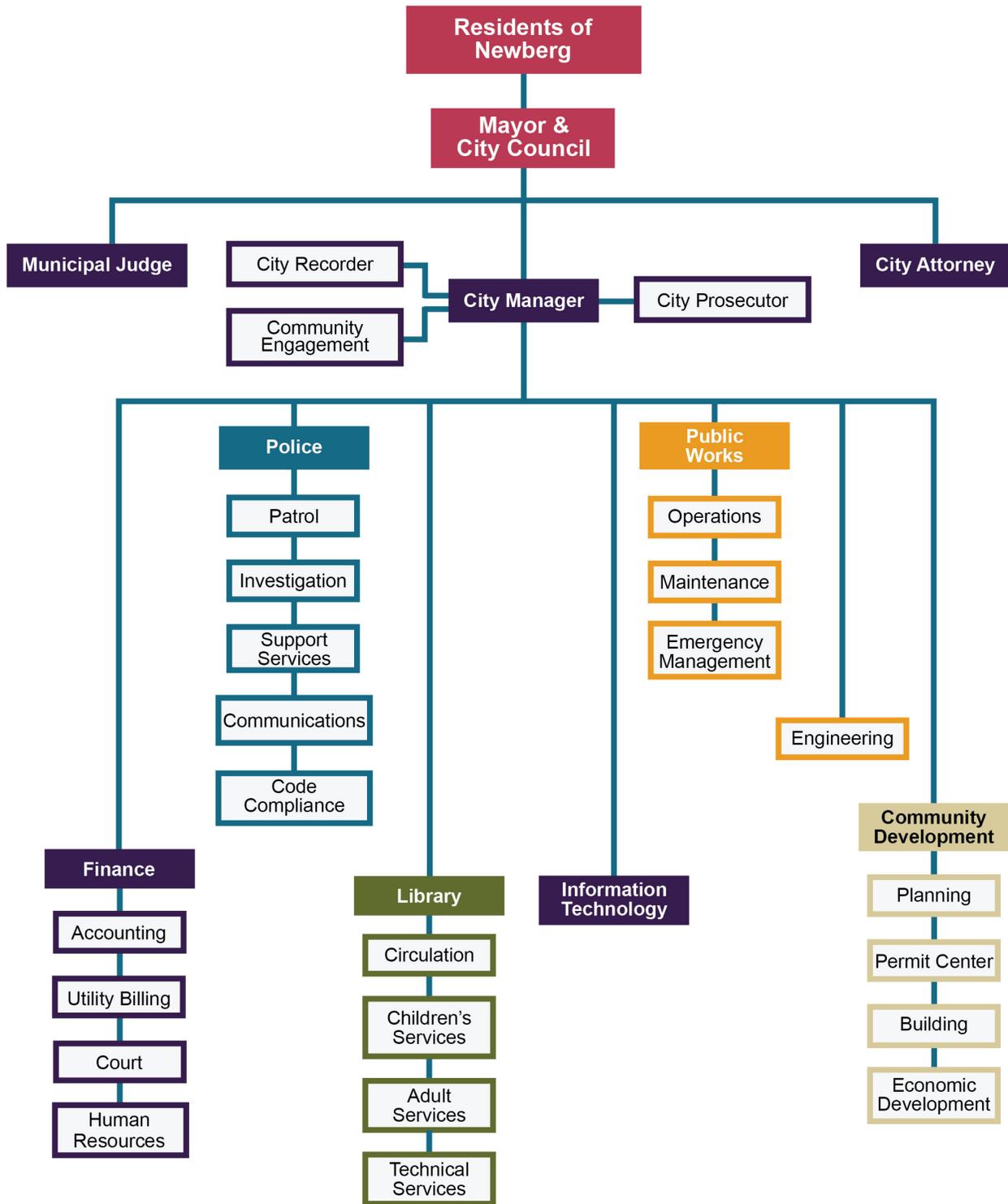
Kady Strode
Finance Director



Will Worthey
City Manager



ORGANIZATIONAL CHART



CITY OF NEWBERG

OFFICERS AND MEMBERS OF THE GOVERNING BODY

June 30, 2025

CITY MANAGER

Will Worthey

MUNICIPAL JUDGE

Larry Blake Jr.

MAYOR

Bill Rosacker
PO Box 970
Newberg, OR 97132

TERM EXPIRATION

December 31, 2026

COUNCIL MEMBERS

Peggy Kilburg
PO Box 970
Newberg, OR 97132

December 31, 2026

Derek Carman
PO Box 970
Newberg, OR 97132

December 31, 2026

Elise Yarnell Hollamon
PO Box 970
Newberg, OR 97132

December 31, 2028

Robyn Wheatley
PO Box 970
Newberg, OR 97132

December 31, 2026

Mike McBride
PO Box 970
Newberg, OR 97132

December 31, 2028

Jeri Turgesen
PO Box 970
Newberg, OR 97132

December 31, 2028



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Newberg
Oregon**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morill

Executive Director/CEO

FINANCIAL SECTION

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INDEPENDENT AUDITOR'S REPORT

Mayor and City Council
City of Newberg
Newberg, Oregon

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newberg, Oregon (the "City") as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Newberg, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP).

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect material misstatements when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages a – o and the schedules of net pension liability and changes in net position liability, employee contributions (city retirement plan), investment returns (city of Newberg retirement plan), proportionate share of the net liability (OPERS), employee contributions (OPERS), changes in total OPEB liability and related ratios (CIS), proportionate share of the net OPEB liability (NWFRA), proportionate share of the net OPEB liability (OPERS-RHIA) and city OPEB contributions (OPERS-RHIA) on pages 73 – 81 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The budgetary comparison schedules on pages 71 – 72 for the General Fund and Street Fund is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the budgetary comparison schedules for the General Funds and Street Fund is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Mayor and City Council
City of Newberg
Independent Auditor's Report
February 12, 2026

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory, other financial schedules, and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 12, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Other Reporting Required by Oregon State Regulations

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated February 12, 2026, on our considerations of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not provide an opinion on compliance.

Singer Lewak LLP

February 12, 2026

By:



Brad Bingenheimer, Partner

CITY OF NEWBERG, OREGON

Management's Discussion and Analysis

For the Year Ended June 30, 2025

The management of the City of Newberg, Oregon (City) presents this narrative overview and analysis to facilitate both a short and a long-term analysis of the financial activities of the City for the fiscal year ended June 30, 2025. This Management's Discussion and Analysis (MD&A) is based on currently known facts, decisions, and conditions that existed as of the date of the independent auditor's report.

FINANCIAL HIGHLIGHTS

- Total assets and deferred outflow of resources exceeded liabilities and deferred inflows of resources by \$207.4 million. Of this amount, \$20.3 million is reported as unrestricted net position, amounts which are available for use to meet the City's on-going obligations to citizens and creditors.
- The net position of the city increased by \$7.8 million, or 3.7%. A significant cause of this increase relates to Water rates revenue and Wastewater SDC revenues not expended of \$2.0 million and \$1.0 million, respectively. Additionally, the city recorded \$0.1 million of developer contributed infrastructure.
- Revenue from property taxes levied for general purposes increased \$0.8 million or 10.9% during the fiscal year due to 1) an increase in the tax assessed value of properties of approximately 3%, 2) an increase in the City's levy rate of 3%, 3) increases resulting from new developments added to the tax roll and 4) the addition of Newberg Urban Renewal Agency's tax collection.
- Depreciation/amortization expense for 2024-25 was \$8,411,361.
- Total cost of all programs was \$45.8 million, an increase of \$3.1 million from the prior year.

OVERVIEW OF THE FINANCIAL STATEMENTS

The City's annual financial report consists of several sections. The components of the report include the following:

Management's Discussion and Analysis. This section of the report provides financial highlights, overview and economic factors affecting the City.

Basic Financial Statements. These statements include the government-wide statements, fund financial statements, and the notes to the financial statements.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. Within this view, all City operations are categorized and reported as either governmental or business-type activities and are presented using the full accrual basis of accounting. Governmental activities include basic services such as

CITY OF NEWBERG, OREGON
Management's Discussion and Analysis
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public safety, library, community development and general government administration. Business-type activities are water, wastewater, and stormwater services. The government-wide statements include the Statement of Net Position and the Statement of Activities.

Fund Financial Statements. Fund financial statements focus separately on major governmental funds and proprietary funds. Governmental funds are used to account for activities where the emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the government-wide financial statements, governmental fund financial statements focus on the acquisition and use of current available resources, as well as on balances of current resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements.

Due to the fact that the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may further understand the long-term impact of the government's near-term financial decisions.

Governmental Funds. The City maintains 15 individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for those funds that are considered significant (major) to the City taken as a whole. These financial statements report two major funds: General Fund and Street Fund. Data from the other 13 governmental funds are combined into a single, aggregated presentation. For each major fund, a separate Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual is presented within the Required Supplementary Information section of this report. Information on non-major funds can be found in the Combining and Individual Fund Financial Statements and Schedules section.

Proprietary Funds. This type of fund is used to account for activities where the emphasis is placed on net income determination. The City maintains two different types of proprietary funds – enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, wastewater, and stormwater operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for facilities and fleet services, information systems, finance, legal, administration, human resources, vehicle/equipment replacement, and risk management activities. The assets and liabilities of the internal service funds have been allocated among the governmental and business-type activities.

The enterprise funds, all of which are considered to be major funds (on a consolidated basis) of the City, are reported separately on the proprietary fund financial statements in

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the basic financial statements. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided as other supplementary information in the Combining and Individual Fund Financial Statement and Schedules section of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Newberg's own programs. The accounting used for fiduciary funds is similar to the treatment used for proprietary funds. The City has two fiduciary funds: Employee Pension Trust Fund and the Bail Fund.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. This section also includes capital asset, long-term debt, and other financial schedules.

Required Supplementary Information. This section relates to the adoption of GASB Statements 67 and 68 as well as GASB Statements 74 and 75, which require information related to the two pension plans and other postemployment benefits in which the city participates. The Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual for each major fund is also presented in this section.

Other Supplementary Information. This section, titled Combining and Individual Fund Financial Statements and Schedules, includes combining statements for the non-major governmental funds, combining statements by fund type, and budgetary comparison schedules. The combining internal service fund statements are also included in this section.

Other Financial Schedules. This section includes financial schedules related to taxes and outstanding debt.

Statistical Section. This section includes historical trend information and demographics.

Reports of Independently Certified Public Accountants Required by Statutes. Supplemental communication on City compliance and internal controls as required by Oregon statutes.

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GOVERNMENT-WIDE FINANCIAL ANALYSIS

STATEMENT OF NET POSITION

Net position serves as a useful indicator of a government's financial position especially when viewed over time. In the case of the City, assets plus deferred outflows exceed liabilities plus deferred inflows by \$207.4 million at the close of the most recent fiscal year. This represents a \$5.7 million increase over the prior fiscal year.

The following table reflects the condensed Statement of Net Position compared to prior year.

TABLE 1
NET POSITION AT YEAR END
(in millions)

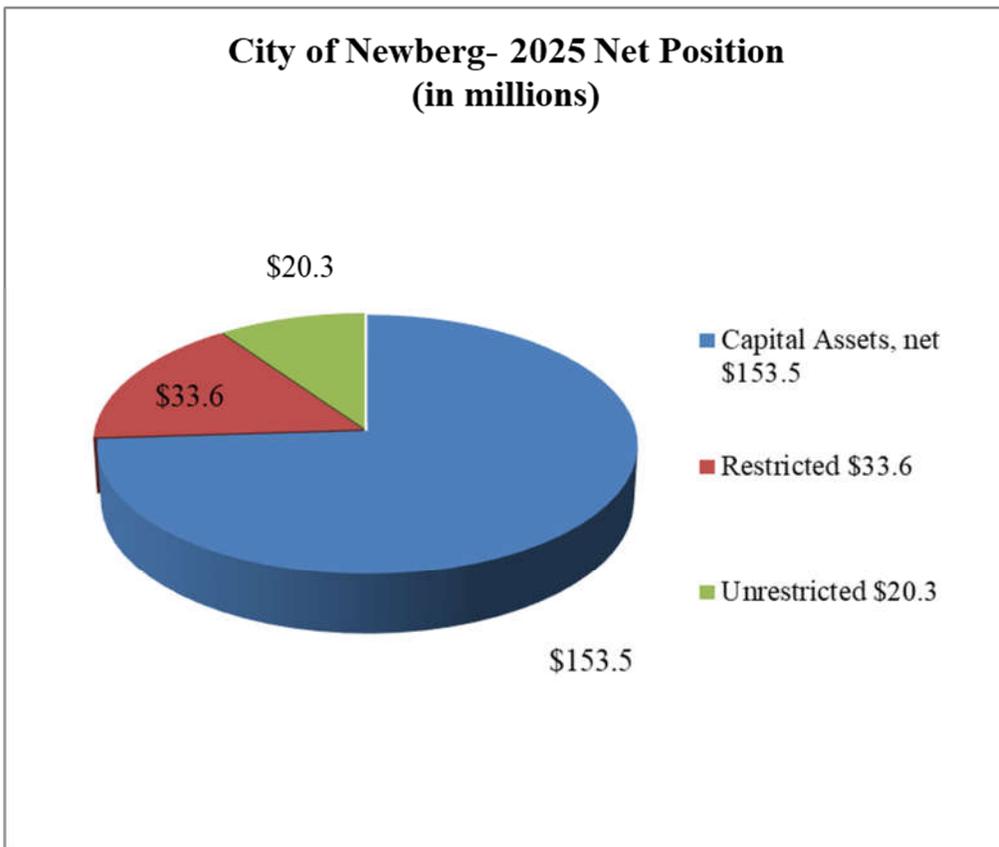
	Governmental		Business-type		Total	
	Activities		Activities		Government	
	2025	2024	2025	2024	2025	2024
Cash and investments	\$ 25.0	\$ 24.8	\$ 54.4	\$ 50.7	\$ 79.4	\$ 75.5
Other assets	2.7	2.2	3.0	2.8	5.7	5.0
Capital assets	82.6	83.1	91.1	89.8	173.7	172.9
Total assets	<u>110.3</u>	<u>110.1</u>	<u>148.5</u>	<u>143.3</u>	<u>258.8</u>	<u>253.4</u>
Deferred Outflows of resources						
Pension related items	5.6	5.2	1.8	2.3	7.4	7.5
Postemployment benefit related items	1.0	0.3	0.4	0.1	1.4	0.4
Deferred refunding charge	-	-	-	0.1	-	0.1
Total deferred outflows of resources	<u>6.6</u>	<u>5.5</u>	<u>2.2</u>	<u>2.5</u>	<u>8.8</u>	<u>8.0</u>
Long-term obligations	26.0	23.4	27.7	30.0	53.7	53.4
Other liabilities	2.6	4.0	2.2	0.5	4.8	4.5
Total liabilities	<u>28.6</u>	<u>27.4</u>	<u>29.9</u>	<u>30.5</u>	<u>58.5</u>	<u>57.9</u>
Deferred inflows of resources						
Pension related items	1.1	1.1	0.1	0.2	1.2	1.3
Postemployment benefit related items	0.4	0.4	0.2	0.2	0.6	0.6
Total deferred inflows of resources	<u>1.5</u>	<u>1.5</u>	<u>0.3</u>	<u>0.4</u>	<u>1.8</u>	<u>1.9</u>
Net position:						
Net investment in capital assets	80.8	81.2	72.7	70.1	153.5	151.3
Restricted	18.0	16.1	15.6	14.5	33.6	30.6
Unrestricted	(12.0)	(10.5)	32.3	30.3	20.3	19.8
Total net position	<u>\$ 86.8</u>	<u>\$ 86.8</u>	<u>\$ 120.6</u>	<u>\$ 114.9</u>	<u>\$ 207.4</u>	<u>\$ 201.7</u>

By far, the largest portion of the City of Newberg's net position (\$153.5 million, or 74.0%) is investment in capital assets (land, building, equipment, infrastructure, net of depreciation and any related outstanding debt used to acquire those capital assets). The City uses these capital assets to provide services to citizens and consequently, they are not available for future spending. Although the City of Newberg's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves can't be used to liquidate these liabilities.

CITY OF NEWBERG, OREGON
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An additional portion of the City of Newberg's net position represents resources that are subject to external restrictions on how they may be used. Restricted net position totals \$33.6 million or 16.2% and represent cash and investments that are legally restricted for capital expansion or debt service. The remaining balance of unrestricted net position totaling \$20.3 million, or 9.8%, may be used to meet the City's ongoing obligations.

At the end of the current fiscal year, the City of Newberg is able to report positive balances in most of the reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The sole exception is unrestricted net position in governmental activities, primarily due to the inclusion of net pension liability and related items. The same situation held true for the prior fiscal year.



CITY OF NEWBERG, OREGON
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STATEMENT OF ACTIVITIES

The following table reflects the condensed Statement of Activities and Changes in Net Position compared to prior year.

TABLE 2
ACTIVITIES FOR FISCAL YEARS ENDING JUNE 30, 2025 and 2024
(in millions)

	Governmental Activities		Business-type Activities		Total Government	
	2025	2024	2025	2024	2025	2024
Revenues						
Charges for services	\$ 7.3	\$ 7.3	\$ 21.9	\$ 20.9	29.2	28.2
Operating grants and contributions	4.4	2.9	-	0.3	4.4	3.2
Capital grants and contributions	0.9	2.2	1.7	2.4	2.6	4.6
Taxes	13.1	12.2	-	-	13.1	12.2
Interest	1.1	1.0	2.5	2.3	3.6	3.3
Miscellaneous	0.5	0.6	-	-	0.5	0.6
Gain on sale of assets	-	-	0.1	-	0.1	-
Total revenues	<u>27.3</u>	<u>26.2</u>	<u>26.2</u>	<u>25.9</u>	<u>53.5</u>	<u>52.1</u>
Expenses						
General government	1.1	1.0	-	-	1.1	1.0
Public safety	14.1	12.7	-	-	14.1	12.7
Library	2.7	2.5	-	-	2.7	2.5
Community development	7.6	6.7	-	-	7.6	6.7
Interest on long-term debt	0.2	0.2	-	-	0.2	0.2
Water	-	-	6.9	7.1	6.9	7.1
Wastewater	-	-	10.4	10.2	10.4	10.2
Stormwater	-	-	2.8	2.4	2.8	2.4
Total expenses	<u>25.7</u>	<u>23.1</u>	<u>20.1</u>	<u>19.7</u>	<u>45.8</u>	<u>42.8</u>
Increase (decrease) in net assets before transfers and special items	1.6	3.1	6.1	6.2	7.7	9.3
Transfers	-	-	-	-	-	-
Changes in net position	1.6	3.1	6.1	6.2	7.7	9.3
Beginning net position	86.8	83.7	114.9	108.7	201.7	192.4
Prior Period Adjustment	(1.6)	-	(0.4)	-	(2.0)	-
Ending net position	<u>\$ 86.8</u>	<u>\$ 86.8</u>	<u>\$ 120.6</u>	<u>\$ 114.9</u>	<u>\$ 207.4</u>	<u>\$ 201.7</u>

CITY OF NEWBERG, OREGON
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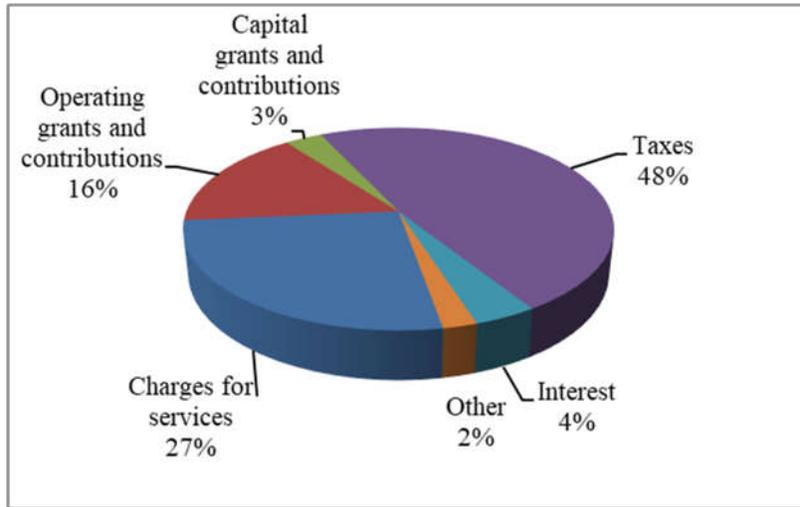
Governmental Activities

During the current fiscal year, the net position for governmental activities increased \$1.7 million from the prior fiscal year for an ending balance of \$86.8 million. An analysis of the revenues and expenses follows:

- Charges for services – These are revenues that arise from charges to customers, applicants, or others who purchase, use or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services. This category also includes municipal court revenues from issuance of traffic citations. Charges for services remained relatively consistent with prior year.
- Grants and contributions – These are revenues arising from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
 - Operating grants/contributions – These revenues primarily consist of state gas tax disbursed to the City to use for road maintenance. Other small state and private contributions are also included in the operating grant category. These funds go to support specific activities within the City. This category increased over the prior year by \$1.5 million which reflects an increase of \$2.0 million of the ARPA grant recognized in the current year compared to last year, offset by a decrease of \$0.4 related to the final distribution of a CDBG grant in the prior year.
 - Capital grants/contributions – These revenues primarily consist of grants, system development charges, and developer infrastructure contributions (e.g. fair market value of subdivision's infrastructure such as streets, roads, and rights-of-way/easements). This category recognized a decrease of \$1.2 million over the prior year. The City had an received \$0.3 million less federal exchange and grant money and also saw a decrease of \$0.8 million in street system development fees following a restructuring of the SDC fees.
- Taxes – These are revenues that consist primarily of property taxes, transient lodging taxes, and franchise fees based on gross revenues. Overall property taxes increased \$0.8 million or 10.9% over the prior year due to 1) an increase in the tax assessed value of properties of approximately 3%, 2) an increase in the City's levy rate of 3%, 3) increases resulting from new developments added to the tax roll, and 4) the Newberg Urban Renewal Agency's tax collection, which accounted for \$0.2 million of the increase.
- Interest – This is revenue derived from the City's investment of cash and reserves. Following sharp decreases in investment rates of return during the COVID-19 pandemic, and the subsequent rebound of the rates, the rate climbed above 5%, peaking in fiscal year 2025, leading to an overall increase of \$0.1 million on the year.
- Other - This is miscellaneous revenue not related to services provided.

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Governmental Activities – Revenues by Source



- Programs – These are direct expenses that are specifically associated with a service, program, or department and are clearly identifiable to a particular function. The following table reflects the changes in program expenses:

Table 3
Governmental Activities - Program Expenses
for the fiscal year ended June 30, 2025
(in millions)

Programs	FY 2024-25		Compared to FY 2023-24	
	Amount	Percent of Total	Amount	Percent
General government	\$ 1.1	4.3%	\$ 0.1	10.0%
Public safety	14.1	54.9%	1.4	11.0%
Library	2.7	10.5%	0.2	8.0%
Community development	7.6	29.6%	0.9	13.4%
Interest on long-term debt	0.2	0.8%	-	0.0%
Total expenses	\$ 25.7	100.0%	\$ 2.6	

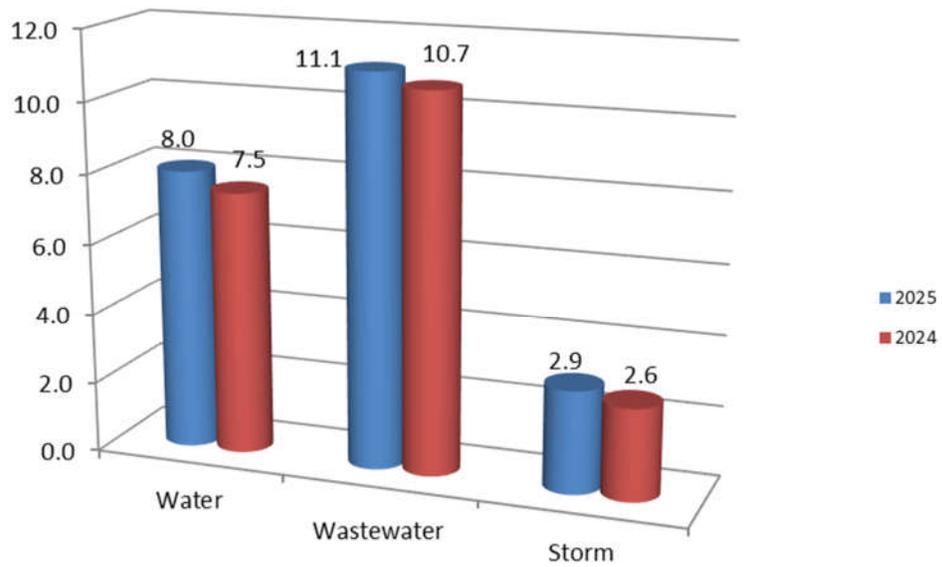
- General government expenses remained relatively consistent with prior year.
- Public safety consists of police, court, and 911 operations, and the overall expenses increased by \$1.4 million due primarily to expenses related to patrol, detective, and police admin salaries while seeing a decrease in vacancies.
- Library expenses increased by \$0.2 million primarily due to increases in personnel services expense from COLA increases as well as slight increases in internal admin service charges.
- Community Development expenses increased by \$0.9 million in large part due to an increase of \$0.9 million in the spending of Transportation Utility Fee money on city-wide pavement preservation and maintenance.

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Business-type Activities

During the current fiscal year, the net position for business-type activities increased by \$6.1 million from the prior fiscal year for an ending balance of \$120.6 million. Business-type charges for services experienced revenue growth related to annual utility rate increases and activity. Capital grants and contributions experienced a \$0.8 million decrease over the prior year due to a combination of changes in development activity as well as a redesign of the system development charges. The City saw relatively flat operating grants and contributions.

Business-Type Activities – Operating Revenues by Service



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The following table reflects the changes in program expenses for the business-type activities:

Table 4
Business-Type Activities - Program Expenses
for the fiscal year ended June 30, 2025
(in millions)

Programs	FY 2024-25		Compared to FY 2023-24	
	Amount	Percent of Total	Increase/(Decrease) Amount	Percent
Water	6.9	34.3%	(0.2)	-2.8%
Wastewater	10.4	51.7%	0.2	2.0%
Stormwater	2.8	13.9%	0.4	16.7%
Total expenses	<u>\$ 20.1</u>	<u>100.0%</u>	<u>\$ 0.4</u>	

- Water expenses decreased by \$0.2 million due primarily to a decrease in personnel costs due to a larger number of vacancies in 2025 as well as shifts in pension related liabilities.
- Wastewater expenses increased \$0.2 million primarily due primarily to increases in depreciation of \$0.1 million and \$0.1 million increase in personnel costs related to COLA increases.
- Stormwater program expenses increased \$0.4 million primarily due to an increase in depreciation of \$0.1 million as well as \$0.2 million increase in uncapitalized capital outlay and capital projects.

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FUND-BASED FINANCIAL ANALYSIS

As previously discussed, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of available resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of Newberg itself or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City of Newberg City Council.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$23.7 million, an increase of \$2.2 million in comparison with the prior year. Approximately 24.0% of this amount (\$5.7 million) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of the fund balances is either non-spendable, restricted, or committed to indicate that it is 1) not in spendable form (\$0.2 million), 2) restricted for particular purposes (\$17.4 million) or 3) committed for particular purposes (\$0.4 million).

The General Fund is the chief operating fund of the City. The fund balance of the City's General Fund increased by \$0.6 million (11.0%) during the current fiscal year. This change in fund balance followed a similar increase experienced in the prior year. Significant changes from the prior year are as follows:

- Property taxes revenues increased \$0.7 million, or 10.0%. This increase relates to the increase in tax assessed values and the increase in the property tax rate levied by 3%.
- Franchise fees and other taxes revenue remained relatively consistent with prior year.
- Intergovernmental revenue decreased by \$0.3 million, or 18.3%, due in large part to the \$0.3 million received in 2024 as part of an intergovernmental agreement with the Newberg School District for additional School Resource Officer funding. Due to budget issues at the school district in fiscal year 2025, they cancelled the agreement for the year.
- Transfers In remained consistent with the prior year, with the exception of an additional \$0.2 million from the first stage of closing out Fund 14.

The Street Fund ending fund balance increased \$1.2 million (42.7%) due largely to underspending of transfers out for capital projects. Following the completion of Elliott road, the city continues to rebuild its reserves for the street fund, instead focusing more on road resurfacing.

CITY OF NEWBERG, OREGON
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Other governmental fund balances remained relatively consistent with the prior year.

Proprietary Funds

The City of Newberg's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The net position of the water utility increased by \$2.8 million (6.4%) over the prior fiscal year. Operating costs decreased by \$0.3 million over the prior year, related primarily to increases in personnel costs. Charges for services increased by \$0.6 million due to increases in rates from the prior year.

The net position of the wastewater utility increased by \$3.1 million (5.5%) during fiscal year 2024-25. Charges for services increased by \$0.4 million over the prior year. Operating costs decreased by \$0.1 million, largely resulting from shifts in pension liabilities. Also of note is a recorded \$0.8 million of capital contributions for the year and \$1.1 million of interest income.

The net position of the stormwater utility increased by \$0.4 million during fiscal year 2024-25. The fund saw \$0.3 million increases in charges for services from an increase in utility revenue.

BUDGETARY HIGHLIGHTS

Original budget compared to final budget

The budgetary statements for each fund, shown throughout this report, show the original budget, final budget, actual revenues, expenditures and transfers in and out for the fiscal year ended June 30, 2025. The City executed three supplemental budgets affecting multiple funds to cover minor adjustments for various unanticipated revenues and expenditures within different funds.

General Fund final budget compared to actual results

General fund actual revenues exceeded budget by 2.7%. General fund expenditures were, in aggregate and excluding transfers, 73.0% of budget, with the largest variances in the police, communications and planning categories due to various salaries and operating expenditures.

CITY OF NEWBERG, OREGON
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CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. As of June 30, 2025, the City had invested \$172.9 million in capital assets as reflected in the following table, which represents a net decrease (additions, deductions and depreciation) of \$1.2 million.

TABLE 5
CAPITAL ASSETS AT YEAR END
(NET OF DEPRECIATION)
(in millions)

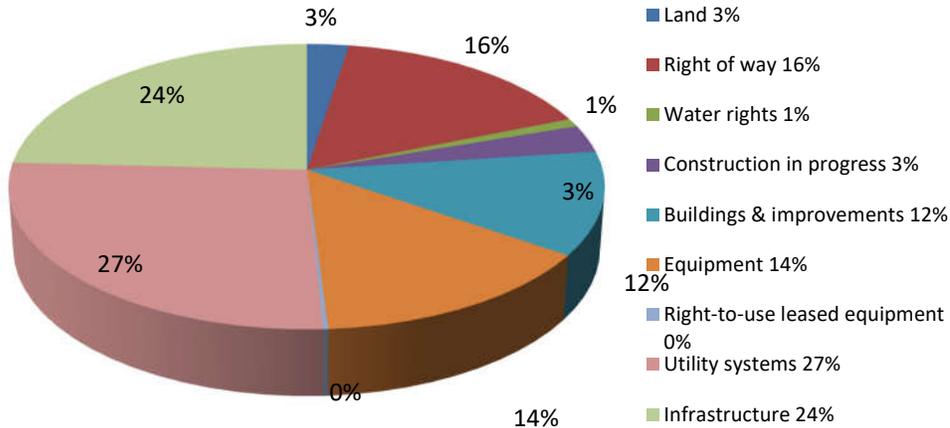
	Governmental Activities		Business-type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Land	\$ 1.2	\$ 1.2	\$ 3.2	\$ 3.2	\$ 4.4	\$ 4.4
Right of way	28.3	26.8	-	-	28.3	26.8
Water rights	-	-	1.6	-	1.6	-
Construction in progress	3.1	3.1	2.3	2.7	5.4	5.8
Buildings & improvements	5.4	5.4	14.9	16.3	20.3	21.7
Equipment	2.3	2.5	22.6	20.5	24.9	23.0
Right-to-use leased equipment	0.4	0.5	-	-	0.4	0.5
Utility systems	-	-	46.1	47.1	46.1	47.1
Infrastructure	41.9	43.6	-	-	41.9	43.6
Total	<u>\$ 82.6</u>	<u>\$ 83.1</u>	<u>\$ 90.7</u>	<u>\$ 89.8</u>	<u>\$ 173.3</u>	<u>\$ 172.9</u>

Major capital asset events during the current fiscal year included the following:

- The City received developer-contributed infrastructure related to five developments, which completed in 2024-25. These developers contributed a total of \$0.1 million of capitalized infrastructure in the current year.
- Depreciation/amortization expense for 2024-25 was \$8,411,361.
- The City completed the \$1.9 million programmable logic controller at the wastewater treatment plan, approximately half of which was funded by two separate federal grants. The project completed late in the 2024-25 fiscal year.
- Additional information on the City’s capital assets can be found in the Notes to the Basic Financial Statements on page 36 of this report.

CITY OF NEWBERG, OREGON
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Government-Wide Totals
Capital Assets



Debt. As of June 30, 2025, the City had a total long-term debt obligation of \$20.6 million. Of this amount, \$1.3 million represented outstanding bonded indebtedness. Outstanding bonded debt included \$0.8 million to be serviced by internal charges to departments and \$0.5 million serviced by user fees and SDCs. The City is also paying down a private placement bank loan with a remaining balance of \$1.1 million for the public safety communication upgrade projects to be repaid by General Fund revenue. All of these debts are backed by the full faith and credit of the City.

TABLE 6
OUTSTANDING DEBT AT YEAR END
(in millions)

	Governmental Activities		Business-type Activities		Totals	
	2025	2024	2025	2024	2025	2024
FF&C Bonds-2015 Refunding	\$ -	\$ -	\$ 0.5	\$ 1.2	\$ 0.5	\$ 1.2
FF&C public safety financing	1.1	1.4	-	-	1.1	1.4
Limited tax bonds	0.8	1.1	-	-	0.8	1.1
Notes payable	1.3	1.4	16.6	18.3	17.9	19.7
Lease payable	0.3	0.5	-	-	0.3	0.5
Total	\$ 3.5	\$ 4.4	\$ 17.1	\$ 19.5	\$ 20.6	\$ 23.9

The City received an AA credit rating from Standard & Poors on the 2015 Refunding. This is equivalent to a two-notch increase over the rating received by Moody’s in 1998. The City’s 2004 pension bond was reviewed by Moody’s in July 2018 and was upgraded from Aa3 to Aa2.

Additional information on the City’s debt and other long-term obligations can be found in the Notes to the Basic Financial Statements on page 38 of this report.

CITY OF NEWBERG, OREGON
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ECONOMIC FACTORS

The following economic factors currently affect the City of Newberg:

- The unemployment rate for Yamhill County is currently 4.4%, a slight increase compared to the 3.8% from the prior year.
- The City's taxable assessed value (TAV) for 2025-26 increased by \$101.0 million (3.9%) over the 2024-25 certified tax roll. This growth rate was down from the TAV increase of 5.8% in 2024-25 tax year.
- The City's private retirement plan contribution rate increased for 2024-25 from 55.59% to 57.59%. Additionally, this rate increased to 61.80% for the 2025-26 fiscal year.
- Employer contribution rates for Oregon PERS continue to increase. The rates for Oregon PERS increased by an additional 0.38-1.19% of subject payroll for the 2023-25 biennium. The rates for the 2025-27 biennium reflect an additional 5.56-6.04% of subject payroll.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Finance Director
City of Newberg
PO Box 970
Newberg, OR 97132
(503) 537-1216
www.newbergoregon.gov/finance

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BASIC FINANCIAL STATEMENTS

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

- **Statement of Net Position** - Statement presenting all of the City's assets, net outflows of resources, liabilities, and net inflows of resources, with the difference reported as net position. This statement is split between governmental and business-type activities.
- **Statement of Activities** - Statement reporting the changes in net position of the City's governmental and business-type activities.

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City of Newberg, Oregon

STATEMENT OF NET POSITION

June 30, 2025

	Governmental Activities	Business-Type Activities	Totals
<u>ASSETS</u>			
Cash and cash equivalents	\$ 19,913,341	\$ 38,491,603	\$ 58,404,944
Investments	5,040,142	15,953,039	20,993,181
Receivables	2,133,309	2,828,075	4,961,384
Internal balances	218,714	(218,714)	-
Inventories	203,445	341,762	545,207
Other assets	26,192	3,496	29,688
Other postemployment benefits asset	147,748	60,379	208,127
Capital assets:			
Capital assets not being depreciated	32,654,082	7,497,772	40,151,854
Other capital assets, net of depreciation	49,992,122	83,596,724	133,588,846
Total assets	110,329,095	148,554,136	258,883,231
<u>DEFERRED OUTFLOWS OF RESOURCES</u>			
Pension related items	5,638,692	1,752,044	7,390,736
Other postemployment benefits related items	1,033,711	445,695	1,479,406
Deferred refunding charge	4,518	34,668	39,186
Total deferred outflows of resources	6,676,921	2,232,407	8,909,328
<u>LIABILITIES</u>			
Accounts payable and accrued liabilities	2,532,552	2,094,032	4,626,584
Deposits	9,865	1,457	11,322
Interest payable	50,812	124,252	175,064
Long-term obligations:			
Due within one year	3,920,946	2,994,643	6,915,589
Due in more than one year	22,125,670	24,680,021	46,805,691
Total liabilities	28,639,845	29,894,405	58,534,250
<u>DEFERRED INFLOWS OF RESOURCES</u>			
Pension related items	1,088,870	131,105	1,219,975
Other postemployment benefits related items	431,615	177,452	609,067
Total deferred inflows of resources	1,520,485	308,557	1,829,042
<u>NET POSITION</u>			
Net investment in capital assets	80,862,174	72,692,548	153,554,722
Restricted for:			
Capital projects	7,665,856	15,512,470	23,178,326
Debt service	15,502	-	15,502
Public safety	166,190	-	166,190
Street maintenance	3,936,744	-	3,936,744
Building Inspection	3,374,026	-	3,374,026
OPEB benefits	147,748	60,379	208,127
Other purposes	2,721,711	-	2,721,711
Unrestricted	(12,044,265)	32,318,184	20,273,919
Total net position	\$ 86,845,686	\$ 120,583,581	\$ 207,429,267

See accompanying notes

City of Newberg, Oregon

STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<u>Governmental activities:</u>				
General government	\$ 1,055,723	\$ 1,826,016	\$ 113,756	\$ -
Public safety	14,150,308	2,187,185	135,993	-
Library	2,697,775	172,744	75,215	-
Community development	7,605,668	3,068,442	4,097,046	948,660
Interest on long-term obligations	157,971	-	-	-
Total governmental activities	25,667,445	7,254,387	4,422,010	948,660
<u>Business-type activities:</u>				
Water	6,936,600	7,977,041	-	411,425
Wastewater	10,448,340	11,056,970	2,500	1,215,814
Stormwater	2,753,816	2,876,281	-	49,201
Total business-type activities	20,138,756	21,910,292	2,500	1,676,440
Totals	\$ 45,806,201	\$ 29,164,679	\$ 4,424,510	\$ 2,625,100

General revenues:

Taxes:

Property taxes

Franchise and public service taxes

Interest and investment earnings

Miscellaneous

Gain (loss) on sale of capital assets

Total general revenues and transfers

Change in net position

Net position--beginning

Prior period adjustment

Net position--ending

See accompanying notes

Net (Expense) Revenue and
Changes in Net Position

Governmental Activities	Business-Type Activities	Totals
\$ 884,049	\$ -	\$ 884,049
(11,827,130)	-	(11,827,130)
(2,449,816)	-	(2,449,816)
508,480	-	508,480
(157,971)	-	(157,971)
<u>(13,042,388)</u>	<u>-</u>	<u>(13,042,388)</u>
-	1,451,866	1,451,866
-	1,826,944	1,826,944
-	171,666	171,666
-	3,450,476	3,450,476
<u>(13,042,388)</u>	<u>3,450,476</u>	<u>(9,591,912)</u>
8,068,614	-	8,068,614
5,012,302	-	5,012,302
1,110,519	2,482,316	3,592,835
531,815	-	531,815
30,437	130,182	160,619
<u>14,753,687</u>	<u>2,612,498</u>	<u>17,366,185</u>
1,711,299	6,062,974	7,774,273
86,771,838	114,922,330	201,694,168
(1,637,451)	(401,723)	(2,039,174)
<u>\$ 86,845,686</u>	<u>\$ 120,583,581</u>	<u>\$ 207,429,267</u>

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FUND FINANCIAL STATEMENTS

Governmental Funds

- **General** - accounts for the financial operations of the city that are not required to be accounted for in any other fund. Principal sources of revenue are property taxes, licenses and permits, intergovernmental revenue, and fines and forfeitures.
- **Street** - accounts for revenues received from state gasoline taxes which are to be expended as outlined in the Constitution of the State of Oregon, Article IX, Section 3.
- **Nonmajor Funds** - includes nine special revenue funds, one debt service fund, and three capital projects funds that are collectively reported as nonmajor funds.

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City of Newberg, Oregon
BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2025

	General	Street	Total Nonmajor Funds	Total Governmental Funds
<u>ASSETS</u>				
Cash and cash equivalents	\$ 504,039	\$ 3,705,675	\$ 14,164,752	\$ 18,374,466
Investments	5,040,142	-	-	5,040,142
Receivables:				
Accounts	267,015	352,712	655,074	1,274,801
Loans	-	-	387,565	387,565
Assessments	-	-	27,397	27,397
Taxes	342,775	-	19,359	362,134
Due from other funds	362,712	-	-	362,712
Inventories	-	94,248	62,796	157,044
Prepaid items	24,899	-	843	25,742
Total assets	\$ 6,541,582	\$ 4,152,635	\$ 15,317,786	\$ 26,012,003
<u>LIABILITIES</u>				
Accounts payable	\$ 169,619	\$ 112,760	\$ 482,131	\$ 764,510
Other accrued liabilities	323,741	8,883	88,516	421,140
Due to other funds	-	-	362,712	362,712
Deposits	9,865	-	-	9,865
Total liabilities	503,225	121,643	933,359	1,558,227
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable revenue-property taxes	342,775	-	19,359	362,134
Unavailable revenue-loans	-	-	387,565	387,565
Unavailable revenue-special assessments	-	-	27,397	27,397
Total deferred inflows of resources	342,775	-	434,321	777,096
<u>FUND BALANCES</u>				
Nonspendable	24,899	94,248	63,639	182,786
Restricted	-	3,936,744	13,508,964	17,445,708
Committed	-	-	377,503	377,503
Unassigned	5,670,683	-	-	5,670,683
Total fund balances	5,695,582	4,030,992	13,950,106	23,676,680
Total liabilities, deferred inflows of resources, and fund balances	\$ 6,541,582	\$ 4,152,635	\$ 15,317,786	\$ 26,012,003

See accompanying notes

City of Newberg, Oregon

Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position

June 30, 2025

Amounts reported for governmental activities on the statement of net position are different because:

Total fund balances - governmental funds	\$	23,676,680
The statement of net position reports receivables at their net realizable value. However receivables not available for current-period expenditures are deferred in governmental funds.		777,096
Net other postemployment benefit assets are not financial resources and, therefore, are not reported in funds.		113,861
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		81,265,956
Governmental activities report as deferred outflows of resources payments to refunding bond escrow agent		4,518
Governmental activities report as deferred outflows of resources actuarially determined deferred outflows such as changes of assumptions and other actuarially calculated estimates and contributions related to the retirement plans for the year		4,574,762
Governmental activities report as deferred outflows of resources an actuarially calculated implicit employer subsidy for postemployment benefits for the year		796,201
Long-term obligations are not due and payable in the current period and, therefore, are not reported in the funds:		
Long-term debt	\$	(3,140,035)
Compensated absences		(2,517,010)
Net pension liability		(13,401,809)
Leases payable		(357,666)
Other postemployment benefits		(1,468,847)
Accrued interest		(50,812)
		(20,936,179)
Governmental activities report as deferred inflows the effect of differences between projected and actual earnings and changes in proportionate share of contributions to the retirement plans		(939,271)
Governmental activities report as deferred inflows the effect of changes of assumptions and inputs for actuarially calculated other postemployment benefit costs		(330,999)
Internal service funds are proprietary funds and not reported with governmental funds. However, because internal service funds primarily benefit governmental activities, their assets, liabilities, and net position are reported along with governmental activities in the statement of net position		(2,156,939)
Net position of governmental activities	\$	86,845,686

See accompanying notes

City of Newberg, Oregon

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2025

	General	Street	Total Nonmajor Funds	Total Governmental Funds
<u>Revenues</u>				
Property taxes	\$ 7,466,404	\$ -	\$ 582,275	\$ 8,048,679
Franchise fees and other taxes	4,286,416	-	1,479,888	5,766,304
Licenses and permits	616,678	191,318	626,066	1,434,062
Intergovernmental	1,184,369	2,477,276	2,425,808	6,087,453
Charges for services	206,705	1,471,699	1,551,145	3,229,549
Fines and forfeitures	678,817	-	20,558	699,375
Pension bond charge	-	-	311,093	311,093
Assessments	-	-	1,331	1,331
Donations	-	-	68,681	68,681
Interest	417,132	110,665	492,985	1,020,782
Miscellaneous	14,219	2,821	33,961	51,001
Total revenues	14,870,740	4,253,779	7,593,791	26,718,310
<u>Expenditures</u>				
Current:				
General government	287,023	-	582,375	869,398
Public safety	11,227,307	-	1,796,128	13,023,435
Library	2,443,023	-	80,058	2,523,081
Community development	1,093,877	1,809,218	3,175,169	6,078,264
Debt service:				
Principal	218,615	-	707,592	926,207
Interest	-	-	143,725	143,725
Capital outlay	-	-	1,065,237	1,065,237
Total expenditures	15,269,845	1,809,218	7,550,284	24,629,347
Excess (deficiency) of revenues over expenditures	(399,105)	2,444,561	43,507	2,088,963
<u>Other financing sources (uses)</u>				
Sale of capital assets	-	19,807	11,155	30,962
Lease financing	112,566	-	-	112,566
Transfers in	1,127,553	-	1,643,522	2,771,075
Transfers out	(277,695)	(1,259,131)	(1,234,249)	(2,771,075)
Total other financing sources (uses)	962,424	(1,239,324)	420,428	143,528
Net change in fund balances	563,319	1,205,237	463,935	2,232,491
Fund balances, July 1, 2024	5,132,263	2,825,755	13,486,171	21,444,189
Fund balances, June 30, 2025	\$ 5,695,582	\$ 4,030,992	\$ 13,950,106	\$ 23,676,680

See accompanying notes

City of Newberg, Oregon

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2025

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	2,232,491
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Governmental funds deferred revenues that do not provide current financial resources. However, the statement of activities recognizes such revenues at their net realizable value when earned, regardless of when received.

Property taxes		19,935
Notes and assessments		(39,778)

Proceeds from the issuance of long-term debt provide current financial resources to governmental funds and are reported as revenues. In the same way, repayments of long-term obligations use current financial resources and are reported as expenditures in governmental funds. However, the payment of debt principal is reported as a decrease in long-term obligations in the statement of net position.

Lease financing		(112,566)
Debt principal paid		707,591
Lease financing principal paid		218,615

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds

Compensated absences		(134,298)
Interest		(9,731)
Amortization of deferred refunding charges		(4,514)
Change in deferred outflows of resources related to Other postemployment benefits		559,160
Other postemployment benefits		(611,054)
Change in deferred inflows of resources related to Other postemployment benefits		(38,727)

Donations of capital assets are reported as capital contributions in the Statement of Activities, but do not appear in the governmental funds because they are not financial resources.

26,880

In the statement of activities, the (loss) on the disposition of capital assets is reported.

The (loss) is not a current financial resource and thus is not reported in the funds.		(525)
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Capital outlays are reported as expenditures in governmental funds. However, the statement of activities allocates the cost of capital outlays over their estimated useful lives as depreciation expense.

Capital outlays		1,891,926
Depreciation		(2,426,859)
Leases		112,566
Lease amortization		(221,942)

The amount contributed to defined benefit pension plans is reported as an expenditure in the funds while governmental activities reports pension expense as the change in net pension asset or liability, pension related deferred outflow of resources and deferred inflows of resources.

Change in deferred outflows of resources		536,106
Change in net pension asset or liability		(1,035,573)
Change in deferred inflows of resources		(22,759)

Internal service funds are used by management to charge the costs of certain activities, such as administration and facilities and fleet services to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.

64,355

Change in net position of governmental activities	\$	1,711,299
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See accompanying notes

FUND FINANCIAL STATEMENTS

Proprietary Funds

The City of Newberg utilizes five proprietary funds including three enterprise funds and one internal service fund. Enterprise funds are used to account for acquisition, operation, and maintenance of the water, wastewater, and stormwater systems. These funds are entirely or predominantly self-supported through user charges to customers. Internal service funds account for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Proprietary funds included are:

Enterprise

- **Water**
- **Wastewater**
- **Stormwater**

Internal Service

- **Administrative Support Services** (Combined into “Governmental Activities Column”)

For budgetary purposes, the water, wastewater, and stormwater activities are accounted for in the following separate funds:

- **Water**
 - Water (operating)
 - Water System Development
- **Wastewater**
 - Wastewater (operating)
 - Wastewater System Development
- **Stormwater**
 - Stormwater (operating)
 - Stormwater System Development

The **Proprietary Capital Projects Fund** has transactions related to all three enterprise activities. The transactions have been aggregated accordingly, for reporting purposes.

For fund financial statement purposes, these funds are included as three separate enterprise funds.

City of Newberg, Oregon

STATEMENT OF NET POSITION
PROPRIETARY FUNDS

June 30, 2025

	Business-type Activities				Governmental
	Water	Waste-water	Storm-water	Total Enterprise Funds	Internal Service Funds
ASSETS					
<u>Current assets</u>					
Cash and cash equivalents	\$ -	\$ 33,780,354	\$ 3,748,557	\$ 37,528,911	\$ 2,501,567
Investments	15,953,039	-	-	15,953,039	-
Accounts and notes receivable, net	1,046,392	1,501,491	280,192	2,828,075	81,412
Due from other funds	-	503,670	-	503,670	-
Inventory	270,369	71,393	-	341,762	46,401
Prepaid items	2,125	1,371	-	3,496	450
Total current assets	17,271,925	35,858,279	4,028,749	57,158,953	2,629,830
<u>Noncurrent assets</u>					
Other postemployment benefits asset	20,580	29,324	10,475	60,379	33,887
Land and construction in progress	5,485,586	1,702,408	309,778	7,497,772	-
Other capital assets, net of depreciation	29,288,862	43,392,341	10,915,521	83,596,724	1,380,248
Total noncurrent assets	34,795,028	45,124,073	11,235,774	91,154,875	1,414,135
Total assets	52,066,953	80,982,352	15,264,523	148,313,828	4,043,965
<u>DEFERRED OUTFLOWS OF RESOURCES</u>					
Pension related items	626,379	886,243	239,422	1,752,044	1,063,930
Other postemployment benefits related items	147,022	215,663	83,010	445,695	237,510
Deferred refunding charge	31,251	3,417	-	34,668	-
Total deferred outflows of resources	804,652	1,105,323	322,432	2,232,407	1,301,440
<u>LIABILITIES</u>					
<u>Current liabilities</u>					
Accounts payable and accrued liabilities	755,168	622,634	561,086	1,938,888	1,008,742
Payroll liabilities	57,525	74,080	24,996	156,601	338,160
Due to other funds	503,670	-	-	503,670	-
Interest payable	17,867	106,385	-	124,252	-
Compensated absences	268,892	426,498	95,090	790,480	479,899
Current portion of notes payable	627,091	1,577,072	-	2,204,163	-
Total current liabilities	2,230,213	2,806,669	681,172	5,718,054	1,826,801
<u>Noncurrent liabilities</u>					
Notes payable, net of current portion	478,636	14,462,491	-	14,941,127	-
Net pension liability	3,295,859	4,637,551	1,054,080	8,987,490	4,277,597
Other postemployment benefits liability	267,593	355,804	128,007	751,404	403,753
Total noncurrent liabilities	4,042,088	19,455,846	1,182,087	24,680,021	4,681,350
Total liabilities	6,272,301	22,262,515	1,863,259	30,398,075	6,508,151
<u>DEFERRED INFLOWS OF RESOURCES</u>					
Pension related items	41,967	60,898	28,240	131,105	149,599
Other postemployment benefits related items	60,564	85,637	31,251	177,452	100,616
Total deferred inflows of resources	102,531	146,535	59,491	308,557	250,215
<u>NET POSITION</u>					
Net investment in capital assets	33,179,305	28,731,390	10,781,853	72,692,548	1,299,078
Restricted for:					
System expansion	134,167	15,072,720	305,583	15,512,470	-
OPEB benefits	20,580	29,324	10,475	60,379	33,887
Unrestricted	13,162,721	15,845,191	2,566,294	31,574,206	(2,745,926)
Total net position	\$ 46,496,773	\$ 59,678,625	\$ 13,664,205	119,839,603	\$ (1,412,961)
				743,978	
Adjustment to reflect the combination of internal service fund activities related to enterprise funds.				<u>\$ 120,583,581</u>	
Net position of business-type activities					

City of Newberg, Oregon

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended June 30, 2025

	Business-type Activities			Governmental Activities	
	Water	Waste- water	Storm- water	Total Enterprise Funds	Internal Service Funds
<u>Operating revenues</u>					
Charges for services, net	\$ 7,950,219	\$ 11,054,737	\$ 2,873,611	\$ 21,878,567	\$ 7,127,757
Miscellaneous	26,822	2,233	2,670	31,725	480,814
Total operating revenues	7,977,041	11,056,970	2,876,281	21,910,292	7,608,571
<u>Operating expenses</u>					
Personal services	1,820,343	2,944,671	897,960	5,662,974	3,353,889
Materials and services	3,294,083	3,893,048	1,224,023	8,411,154	4,254,197
Depreciation and amortization	1,704,059	3,208,798	597,999	5,510,856	251,704
Total operating expenses	6,818,485	10,046,517	2,719,982	19,584,984	7,859,790
Operating income (loss)	1,158,556	1,010,453	156,299	2,325,308	(251,219)
<u>Nonoperating revenues (expenses)</u>					
Interest income	1,213,141	1,135,924	133,251	2,482,316	89,737
Grants	-	433,300	-	433,300	7,123
Interest expense	(29,385)	(305,673)	-	(335,058)	-
Gain (loss) on sale of capital assets	56,082	51,022	23,078	130,182	-
Total nonoperating revenues (expenses)	1,239,838	1,314,573	156,329	2,710,740	96,860
Income (loss) before capital contributions and transfers	2,398,394	2,325,026	312,628	5,036,048	(154,359)
Capital contributions	411,425	785,014	49,201	1,245,640	-
Transfers in	550,000	-	-	550,000	-
Transfers out	(550,000)	-	-	(550,000)	-
Change in net position	2,809,819	3,110,040	361,829	6,281,688	(154,359)
Net position, July 1, 2024	43,806,498	56,797,494	13,355,646	113,959,638	(1,038,275)
Prior period adjustment	(119,544)	(228,909)	(53,270)	(401,723)	(220,327)
Net position, June 30, 2025	\$ 46,496,773	\$ 59,678,625	\$ 13,664,205	119,839,603	\$ (1,412,961)
Adjustment to reflect the combination of internal service fund activities related to enterprise funds.				(218,714)	
Change in net position of business-type activities				\$ 6,062,974	

See accompanying notes

City of Newberg, Oregon

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS

For the Year Ended June 30, 2025

	Business-type Activities				Governmental
	Water	Waste-water	Storm-water	Total Enterprise Funds	Internal
					Service Funds
<u>Cash flows from operating activities</u>					
Cash received from customers	\$ 7,827,259	\$ 10,594,495	\$ 2,849,951	\$ 21,271,705	\$ -
Cash received from other funds	-	-	-	-	7,135,783
Cash paid to suppliers	(2,884,972)	(3,367,321)	(674,809)	(6,927,102)	(4,082,135)
Cash paid to employees	(1,909,730)	(2,816,062)	(886,710)	(5,612,502)	(3,784,635)
Other receipts	26,822	2,233	2,670	31,725	480,814
Net cash provided by (used in) operating activities	3,059,379	4,413,345	1,291,102	8,763,826	(250,173)
<u>Cash flows from noncapital financing activities</u>					
Grants	-	2,500	-	2,500	7,123
Transfers in	550,000	-	-	550,000	-
Transfers out	(550,000)	-	-	(550,000)	-
Net cash provided by (used in) noncapital financing activities	-	2,500	-	2,500	7,123
<u>Cash flows from capital and related financing activities</u>					
Principal paid on long-term obligations	(799,678)	(1,501,578)	-	(2,301,256)	-
Interest paid on long-term obligations	(60,385)	(358,126)	-	(418,511)	-
Grants	-	430,800	-	430,800	-
Purchases of capital assets	(3,095,979)	(2,364,117)	(1,264,920)	(6,725,016)	(447,282)
Sale of capital assets	56,607	51,547	23,603	131,757	-
Developer contributions	317,955	785,014	49,201	1,152,170	-
Net cash provided by (used in) capital and related financing activities	(3,581,480)	(2,956,460)	(1,192,116)	(7,730,056)	(447,282)
<u>Cash flows from investing activities</u>					
Interest received on investments	522,101	1,135,924	133,251	1,791,276	89,737
Net cash provided by investment activities	522,101	1,135,924	133,251	1,791,276	89,737
Net increase (decrease) in cash and investments	-	2,595,309	232,237	2,827,546	(600,595)
Cash and cash equivalents, July 1, 2024	-	31,185,045	3,516,320	34,701,365	3,102,162
Cash and cash equivalents, June 30, 2025	\$ -	\$ 33,780,354	\$ 3,748,557	\$ 37,528,911	\$ 2,501,567
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss)	\$ 1,158,556	\$ 1,010,453	\$ 156,299	\$ 2,325,308	\$ (251,219)
<u>Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:</u>					
Depreciation and amortization	1,704,059	3,208,798	597,999	5,510,856	251,704
(Increase) decrease in OPEB related items	16,753	25,177	9,978	51,908	26,836
(Increase) decrease in accounts receivable	(122,960)	(460,242)	(23,660)	(606,862)	8,026
(Increase) decrease in pension related items	(147,031)	57,938	(12,812)	(101,905)	(75,792)
(Increase) decrease in inventory	(45,821)	2,012	-	(43,809)	(20,420)
(Increase) decrease in other assets	(2,125)	(1,371)	-	(3,496)	150,948
Increase (decrease) in accounts payable	538,310	443,833	549,214	1,531,357	41,534
Increase (decrease) in payroll liabilities	61,109	74,080	24,996	160,185	(442,102)
Increase (decrease) in due to/from other funds	(81,253)	81,253	-	-	-
Increase (decrease) in compensated absences	(20,218)	(28,586)	(10,912)	(59,716)	60,312
Net cash provided by (used in) operating activities	\$ 3,059,379	\$ 4,413,345	\$ 1,291,102	\$ 8,763,826	\$ (250,173)
<u>Schedule of noncash capital and related financing activities</u>					
Developer contributed capital assets	\$ 93,470	\$ -	\$ -	\$ 93,470	\$ -

See accompanying notes

FUND FINANCIAL STATEMENTS

Fiduciary Funds

- **Statement of Fiduciary Net Position** - Statement summarizing the assets of the City's retirement plan and the Bail Fund
- **Statement of Changes in Fiduciary Net Position** - Statement reporting the changes in net position of the City's retirement plan and court collections for other governments

City of Newberg, Oregon

STATEMENT OF CHANGES IN NET POSITION
FIDUCIARY FUNDS

For the year ended June 30, 2025

	Employees Retirement Plan Trust	Custodial
<u>Additions</u>		
Contributions		
Employer	\$ 1,725,241	\$ -
Plan members	257,940	-
Total contributions	1,983,181	-
Investment earnings		
Net appreciation in the fair value of investments	2,862,930	-
Total investment earnings	2,862,930	-
Court collections for other governments	-	867,051
Total additions	4,846,111	867,051
<u>Deductions</u>		
Benefits	2,193,052	-
Administrative expenses	124,325	-
Court collections remitted to other governments	-	867,051
Total deductions	2,317,377	867,051
Change in net position	2,528,734	-
Net position, beginning	27,163,756	-
Net position, ending	\$ 29,692,490	\$ -

See accompanying notes

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**NOTES TO THE
BASIC FINANCIAL STATEMENTS**

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City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Newberg, Oregon (City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting standards.

Reporting Entity

The Town of Newberg was incorporated in 1889, and the current City of Newberg, Yamhill County, Oregon was incorporated as a municipal corporation on February 10, 1893, under the name of "City of Newberg." The present charter was enacted in 1982, amended in November 2006, and again in November 2017. The City operates under a Council-City Manager form of government. The governing body consists of six council members and a mayor. The mayor and council are each elected to serve four-year terms. The City Manager administers policies and coordinates the activities of the City. The heads of the various departments, formed to provide various services, are under the direct supervision of the City Manager.

The City of Newberg's basic financial statements include the Newberg Urban Renewal Agency and is reported as blended governmental fund. Blended component units, although legally separate entities are, in substance, part of the government's operations and data from these units are combined with data of the primary government. The City Council and Board of Directors of the Newberg Urban Renewal Agency are composed of the same individuals and the City is financially responsible for the Agency. Therefore, the City has operational responsibility over the Agency.

Fund Accounting

The accounts of the City are organized on the basis of funds. Fund accounting is designed to demonstrate legal compliance and aid financial management by segregating government functions and activities. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, deferred outflows, liabilities, deferred inflows, fund balances (net position), revenues, and expenditures (expenses).

Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund level. Both levels of statements categorize functions/programs as either governmental or business-type activities. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide financial statements report information on all of the non-fiduciary activities of the City. As a general rule, the effect of internal activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include interfund services provided and/or used. Interfund services provided and/or used are accounted for as revenues and expenses since the elimination of such revenues and expenses would distort the direct costs and program revenues reported for the various functions. These statements focus on the sustainability of the City as an entity and the change in aggregate financial positions resulting from the activities of the fiscal year. The two statements in this category are the statement of net position and the statement of activities.

The statement of activities demonstrates the degree to which the direct expenses of a governmental function or business-type activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Program revenues include 1) fees, fines, and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Fund financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements. Non-major funds are aggregated into a single column within each fund type in the basic financial statements.

Basis of Presentation

The financial transactions of the City are recorded within individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, net position/fund balance, revenues, and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

GASB 34, as amended by GASB 65, sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. Non-major funds are aggregated in a column in the fund financial statements.

The City reports the following major governmental funds:

- *General*

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, licenses and permits, and intergovernmental revenues. Primary expenditures are for general government, police protection, communications, library, and planning.

- *Street*

This special revenue fund accounts for revenues received from state gasoline taxes and City transportation utility fees. Expenditures of this fund are limited to maintaining the City's street system. One percent of the gasoline tax is dedicated to bicycle paths.

The City reports each of its three proprietary activities as major funds. The funds are used to account for water, wastewater, and stormwater operations. These funds are entirely or predominately self-supporting through user charges.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

The City reports the following proprietary funds:

- *Water*
Water Fund (budgetary basis financial statements only)
Water System Development Fund (budgetary basis financial statements only)
- *Wastewater*
Wastewater Fund (budgetary basis financial statements only)
Wastewater System Development Fund (budgetary basis financial statements only)
- *Stormwater*
Stormwater Fund (budgetary basis financial statements only)
Stormwater System Development Fund (budgetary basis financial statements only)
- The *Proprietary Capital Projects Fund* accounts for capital projects for all three utilities and is reported only on a budgetary basis.

Additionally, the City reports the following fund types:

- *Special Revenue* - Accounts for and reports the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects.
- *Debt Service* - Accounts for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.
- *Capital Projects* – Accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities and other capital assets.
- *Internal Service* - Accounts for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Charges are made to the various departments to support these activities. The City's only internal service fund is the Administrative Support Services Fund. The totals for this internal service fund are reflected in the fund financial statements.
- *Fiduciary*
Pension Trust - City of Newberg Employees Retirement Plan accounts for the accumulation of resources for pension benefit payments to qualified public employees.

Custodial – Accounts for bail payments held by the City, in a custodial capacity, related to the City's Municipal Court.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe *which* transactions are recorded within the various financial statements. Basis of accounting refers to *when* transactions are recorded regardless of the measurement focus.

The government-wide, proprietary, and fiduciary financial statements are accounted for using an economic resources measurement focus, whereby all assets and liabilities are included in the statements of net position and the statement of changes in net position. The increases and decreases in net position are presented in the government-wide statement of activities and in the proprietary fund statement of revenues, expenses, and changes in net position. These funds use the accrual basis of accounting whereby revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Custodial funds use the economic resources measurement focus.

When both restricted and unrestricted net position are available, unrestricted resources are used only after the restricted resources are depleted.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. This measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual accounting, revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period (except property taxes which uses a 30 day collection period). Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Property taxes, franchise fees, state shared revenues, 911 taxes and lodging tax associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. All other revenues are considered to be measurable and available only when cash is received by the City.

Unavailable revenue arises in the governmental funds balance sheet when potential revenue does not meet both the measurable and available criteria for recognition in the current period. This unavailable revenue consists primarily of uncollected property taxes and assessments not deemed available to finance operations of the current period. In the government-wide statement of activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the amount reported on the governmental funds balance sheet for unavailable revenue is eliminated in the government-wide financial statements.

Similar to the way their revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on long-term obligations are recorded as fund liabilities only when due. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government must be recognized. Thus, the expense and related liability for long-term portions of debt and compensated absences must be included.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental activities column of the government-wide presentations. This reconciliation is part of the financial statements. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connections with a proprietary fund's principal ongoing operations. The principal operating revenues for the City's Water, Wastewater, and Stormwater Funds are charges to customers for sales and services. The Water, Wastewater, and Stormwater Funds also recognize fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and overhead and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Equity

Cash and Investments

Investments included in cash and cash equivalents are stated at cost, which approximates the fair value. Investments with a remaining maturity of more than one year are reported in accordance with GASB Statement No. 31. Interest earned on pooled cash and cash equivalents is allocated monthly based on each funds ending cash balance as a proportion of the City's total pooled cash and cash equivalents. For purposes of reporting cash flows, cash and cash equivalents include cash on hand, checking, savings and money market accounts, and any highly-liquid debt instruments purchased with a maturity of three months or less.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Investments in the pension trust fund are held in pooled separate accounts with Principal Financial Group and are stated at fair value. These pooled separate accounts are different than an external investment pool and function similarly to a mutual fund but legally separate accounts.

Receivables

In the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "Due from other funds" or "Due to other funds" in the fund financial statements.

In the government-wide financial statements, all interfund receivables and payables are combined and any residual balances between the governmental and business-type activities are reported as "internal balances."

Property taxes that are collected within 30 days after year-end are considered measurable and available and, therefore, are recognized as revenue. The remaining taxes receivable is recorded as deferred revenue because it is not deemed available to finance operations of the current period. An allowance for doubtful accounts is not deemed necessary, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Assessment liens are recognized at the time property owners are assessed for property improvement. Assessment liens receivable are offset by deferred revenue and, accordingly, have not been recognized as revenue.

Charges for services by the enterprise funds are recognized as revenue when earned, including services provided but not billed. Accounts receivable in the proprietary funds are stated at the amount management expects to collect from balances outstanding at year-end. Based on management's past experience, it has concluded that realization of losses on balances outstanding at year-end will be immaterial.

Inventories

Inventories of materials and supplies for governmental fund types, enterprise funds, and internal service funds are stated at cost on a first-in, first-out basis and charged to expenses as used.

Capital Assets

Capital assets (including infrastructure) are recorded at historical cost or at estimated historical cost, if actual historical cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. Capital assets include public domain (infrastructure) capital assets consisting of certain improvements including roads, signals and lighting systems. The City defines capital assets as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year. In the government-wide statements, capital assets used in operations are depreciated or amortized (assets under capital leases) using the straight-line method over the lesser of the capital lease period or their estimated useful lives.

<u>Category</u>	<u>Estimated Life</u>
Building and improvements	10 to 45 years
Equipment	3 to 30 years
Software	3 to 7 years
Utility systems	50 years
Infrastructure	20-50 years

A half year of depreciation is taken in the year assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

Leases

The City is a lessee for noncancellable leases of equipment. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The City recognizes lease liabilities with an initial, individual value of \$10,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Compensated absences are accrued as earned. All vacation leave is recorded when incurred in the government-wide and proprietary fund financial statements. For governmental activities, compensated absences are generally liquidated by the fund that incurred the liability. The significant fund incurring these liabilities is the General Fund. As compensated absences are due and payable on demand, they are considered due within one year.

Long-term Obligations

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities of the applicable governmental activities and business-type activities. Bond premiums, discounts and deferred amounts on refunding are amortized over the life of the bonds, if material. Issuance costs are reported as period costs in the year of issue.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs as expenditures, when incurred. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Governmental activities long-term debt payments are recorded in the Debt Service Fund. The business-type activity long-term debt payments are funded by the proprietary operating funds.

Other Postemployment Benefit Obligations – City-County Insurance Services (CCIS)

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, the City has relied on actuarial reports. The City allows retired employees to purchase health insurance at the same rates as active employees.

Other Postemployment Benefit Obligations – NW Firefighters Relief Association Services (NWFRA)

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, the City has relied on actuarial reports. The City allows retired employees to purchase health insurance at the same rates as active employees.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Other Postemployment Benefit Obligations – Retirement Health Insurance Account (RHIA)

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, OPERS recognizes benefit payments when due and payable in accordance with benefit terms. Investments are reported at fair value.

Pension Obligations – Oregon Public Employees Retirement System (OPERS)

For purposes of measuring the net pension liability, deferred outflows and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Pension Obligations – Newberg Employees Retirement Plan System (NERPS)

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of NERPS and additions to/deductions from NERPS fiduciary net position have been actuarially determined. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows / Inflows of Resources

In addition to assets, the statements of net position report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. These include refunded debt charges, OPEB related items, and pension related items.

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Pension and OPEB related items which are amortized over specified periods are reported as deferred inflows of resources.

The balance sheet for governmental funds reports unavailable revenues from property taxes as deferred inflows. These amounts are deferred and recognized as inflows of resources in the period the amounts become available.

Equity Classification

In the government-wide and proprietary fund financial statements, equity is classified as net position and displayed in three components:

Net investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted net position – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Fund Balances

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form may include inventories, prepaids and deposits, and assets held for resale.

Fund balance is reported as restricted when the constraints placed on the use of resources are either: (a) externally imposed by creditors (debt covenants), grantors, contributors, or law of regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as committed when the city council passes a resolution or ordinance that places specific constraints on how the resources may be used. The city council can modify or rescind the resolution or ordinance at any time through passage of an additional resolution or ordinance, though an ordinance is considered more binding than a resolution.

Fund balance is reported as assigned when the resources do not meet the criteria to be classified as restricted or committed, but are intended to be used by the government for a specific purpose. The City has granted authority, by a resolution passed by the city council, to the Finance Director to assign fund balance amounts.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been restricted, committed, or assigned within the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City has provided otherwise in its commitment or assignment actions.

Retirement Plan

Many of the City's employees are participants in the City of Newberg Employees Retirement Plan. Contributions to the plan are made on a current basis as required by the plan and are charged to expenditures or expenses when due and the employer has made a formal commitment to provide the contribution. The assets of the plan are invested in various mutual funds. The City pays the investment expenses of the plan.

Use of Estimates

In preparing the City's financial statements, management makes estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expense/expenditures during the reporting period. Actual results could differ from those estimates

Adoption of New GASB Pronouncements

In June 2022, the GASB issued Statement No. 101, *Compensated Absences* (GASB 101). The statement updates the guidance for recognition and measurement of compensated absences. It requires a government to now record estimated liabilities for certain types of leave not previously recorded such as sick time. The City implemented the provision of GASB 101 as of July 1, 2024, which included a restatement of prior year beginning net position.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

Annual budgets for all funds are adopted on the modified accrual basis of accounting consistent with Oregon Revised Statutes (ORS 294-Local Budget Law). The process under which the budget is adopted is described in the following paragraphs.

Each spring, the city manager submits a proposed budget to the budget committee (consisting of the city council, mayor, and an equal number of appointed citizens of the City). The City is required to budget all funds (except Fiduciary Funds). For all fund types, interfund loans are budgeted as sources and uses in accordance with state budget laws. Estimated revenues and expenditures are budgeted by fund and object. Information on the past two years' actual revenues and expenditures and current-year estimates are included in the budget document.

The budget committee conducts public hearings for the purpose of obtaining citizens' comments and then approves a budget and submits it to the city council for adoption. The approved expenditures for each fund may not be increased by more than 10 percent by council without publishing a notice of a second budget hearing and financial summary and holding such hearing. After the council adopts the budget and certifies the total of *ad valorem* taxes to be levied, no additional tax levy may be made for that fiscal year.

The city council adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and expenditures cannot legally exceed these appropriations. Totals by program (ex. general government, police, etc), special payments, debt service and transfers are levels of control established by the resolution. Appropriations lapse as of the year-end.

The city council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by the Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget is required to be approved by the city council and may require a public hearing depending on dollar thresholds defined by state law. Expenditure appropriations may not be legally over-expended except in the case of grant receipts that could not be reasonably estimated at the time the budget was adopted, and for debt service on new debt issued during the budget year. Management may transfer budget amounts between individual line items within a level of control, but cannot make changes to the level of control totals themselves. During the fiscal year ended June 30, 2025, the city council approved three supplemental budget resolutions.

3. DETAILED NOTES ON ALL FUNDS

Pooled Deposits and Investments

The City maintains pooled cash and cash equivalents for all funds, except for the City Employees Retirement Plan Pension Trust (a pension trust fund). Governmental activity and business-type activity portions of this pool are displayed on the government-wide statement of net position as "cash and cash equivalents". Oregon Revised Statutes (ORS) authorize the City to invest in obligations of the US Treasury, U.S. government agencies and instrumentalities, bankers' acceptances guaranteed by an Oregon financial institution, repurchase agreements, State of Oregon Treasury Local Government Investment Pool, various interest bearing bonds of Oregon municipalities, certificates of deposit, and certain commercial paper among others. In addition, the City's investments are governed by a written investment policy, which was reviewed by the Oregon Short-Term Fund Board and adopted by the city council. The policy specifies the City's investment objectives, required diversification, certain limitations, security safekeeping, and reporting requirements.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

The City has the following recurring fair value measurements as of June 30, 2025:

- Pooled separate accounts with Principal Financial Group of \$29,692,490 are valued using net asset value as a practical expedient to fair value (Level 2 inputs)
- Investments in Federal Treasury Bonds of \$20,993,181 are valued using fair value (Level 1 inputs)

Cash, cash equivalents, and investments are comprised of the following at June 30, 2025:

Cash on hand	\$	1,700
Cash with county treasurer		99,657
Deposits with financial institutions		1,973,080
Local government investment pool		56,358,400
Investments		<u>50,685,671</u>
Total cash, cash equivalents, and investments	\$	<u><u>109,118,508</u></u>

The City participates in the State of Oregon Local Government Investment Pool (LGIP). The LGIP is not registered with the U.S. Securities and Exchange Commission as an investment company. The State's investment policies are governed by the ORS and the Oregon Investment Council (Council). The State Treasurer is the investment officer for the Council and is responsible for all funds in the State Treasury. These funds are invested exercising reasonable care, skill and caution. Investments in the Pool are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which establishes diversification percentages and specifies the types and maturities of investments. That portion of the external investment pool which belongs to local government participants is reported in an Investment Trust Fund in the State's Annual Comprehensive Financial Report. A copy of the State's annual comprehensive financial report may be obtained at the Oregon State Treasury, 350 Winter St. NE, Salem, Oregon 97310-0840. The City's investment in the LGIP is stated at cost, which approximates fair value.

Credit Risk

Oregon statutes and the City's investment policy authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the LGIP. The pension trust is authorized to invest in a variety of debt and equity securities.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

As of June 30, 2025, the City had the following investments:

Investments	Maturities	Total	Fair Value	Credit Risk
Pooled Separate Accounts with Principal Financial Group (Pension Trust)	N/A	\$ 29,692,490	\$ 29,692,490	Various
US Treasury Bonds	May 2025	20,993,181	20,993,181	N/A
Total Investments		<u>\$ 50,685,671</u>	<u>\$ 50,685,671</u>	

Interest Rate Risk

The City's policy to manage its exposure to fair-value losses arising from increases in interest rates is to set guidelines for portfolio maturities. At least 50% of the City's investment portfolio must mature within 90 days. Up to 25% of the portfolio may mature in over one year. No investments may mature in over 18 months.

Concentration of Credit Risk

The City has a formal policy that places a limit on the amount that may be invested in any one issuer. Investments in Bankers Acceptances, Certificates of Deposit, and Repurchase Agreements are limited to 25% of the portfolio. No more than 50% of the portfolio shall be in governmental agencies. 100% of the City's investments, other than the Pension Trust investments, are in the State Treasurer's Investment Pool.

Custodial Credit Risk – Investments

This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. Investments in pooled separate accounts are not evidenced by securities. Accordingly, the custodial credit risk disclosures related to the investments are not applicable. The City does not have a formal policy relating to custodial credit risk.

Custodial Credit Risk – Deposits

This is the risk that, in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions up to \$250,000 each for the aggregate of all non-interest bearing accounts and the aggregate of all interest bearing accounts at each institution. Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program are collateralized with securities held by the Federal Home Loan Bank of Seattle in the name of the institution. As of June 30, 2025, none of the City's bank balances were exposed to custodial credit risk.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

The City's deposits and investments by activity/fund as of June 30, 2025 are as follows:

Governmental funds/activities

General	\$ 5,544,181
Street	3,705,675
Nonmajor governmental	<u>14,164,752</u>
Total governmental funds	23,414,608
Internal service fund cash allocated to governmental activities	<u>1,538,875</u>
Total governmental activities	<u>24,953,483</u>

Business-type activities/Enterprise funds

Enterprise	
Water	15,953,039
Wastewater	33,780,354
Stormwater	<u>3,748,557</u>
Total enterprise funds	53,481,950
Internal service fund cash allocated to business-type activities	<u>962,692</u>
Total business-type activities	<u>54,444,642</u>

Fiduciary funds

Employees retirement plan trust	29,692,490
Custodial	<u>27,893</u>
Total fiduciary funds	<u>29,720,383</u>
Total deposits and investments	<u>\$ 109,118,508</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Receivables

No allowance for uncollectible accounts is necessary because the majority of receivables relate to properties that the City has instituted a lien against in the case of payment default. Receivables as of June 30, 2025 for the City's individual, major, and non-major funds in the aggregate are as follows:

Activities/Funds	Accounts	Loans	Assessments	Taxes	Total
Governmental activities/funds					
General	\$ 267,015	\$ -	\$ -	\$ 342,775	\$ 609,790
Street	352,712	-	-	-	352,712
Nonmajor	655,074	387,565	27,397	19,359	1,089,395
Internal service	81,412	-	-	-	81,412
Total governmental activities/funds	<u>1,356,213</u>	<u>387,565</u>	<u>27,397</u>	<u>362,134</u>	<u>2,133,309</u>
Business-type activities/funds					
Water	1,018,376	-	28,016	-	1,046,392
Wastewater	1,501,491	-	-	-	1,501,491
Stormwater	280,192	-	-	-	280,192
Total business-type activities/funds	<u>2,800,059</u>	<u>-</u>	<u>28,016</u>	<u>-</u>	<u>2,828,075</u>
Total Receivables	<u>\$ 4,156,272</u>	<u>\$ 387,565</u>	<u>\$ 55,413</u>	<u>\$ 362,134</u>	<u>\$ 4,961,384</u>

Interfund Receivables, Payables, and Transfers

The interfund transfer activity for fiscal year ended June 30, 2025 is as follows:

Governmental funds:

General	\$ 1,127,553	\$ 277,695
Street	-	1,259,131
Nonmajor	1,643,522	1,234,249

Proprietary funds:

Water	<u>550,000</u>	<u>550,000</u>
Totals	<u>\$ 3,321,075</u>	<u>\$ 3,321,075</u>

Interfund transfers are used to provide for debt service, contribute toward capital projects costs, and provide operational resources.

The Transient Lodging Tax Fund had an interfund payable to the General Fund in the amount of \$301,721 related to a negative cash and cash equivalent adjustment based on timing of revenues and receivables.

The 911 Emergency Fund had an interfund payable to the General Fund in the amount of \$60,991 related to a negative cash and cash equivalent adjustment based on timing of revenues and receivables.

The Water Fund had an interfund payable to the Wastewater Fund in the amount of \$503,670 related to a negative cash and cash equivalent adjustment based on timing of revenues and receivables.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Capital Assets

Capital asset activity for governmental activities for the year ended June 30, 2025 was as follows:

	Beginning Balance July 1, 2024	Additions	Deletions	Ending Balance June 30, 2025
Capital assets not being depreciated:				
Land	\$ 1,243,673	\$ -	\$ -	\$ 1,243,673
Right of way / intangibles	26,831,118	1,500,000	-	28,331,118
Construction in progress	3,079,291	63,467	(63,467)	3,079,291
Total capital assets not being depreciated	<u>31,154,082</u>	<u>1,563,467</u>	<u>(63,467)</u>	<u>32,654,082</u>
Capital assets being depreciated:				
Buildings and improvements	11,728,081	273,243	-	12,001,324
Equipment	9,054,233	502,498	(68,404)	9,488,327
Right-to-use leased equipment	874,846	112,566	-	987,412
Infrastructure	88,370,221	90,347	-	88,460,568
Total capital assets being depreciated	<u>110,027,381</u>	<u>978,654</u>	<u>(68,404)</u>	<u>110,937,631</u>
Less accumulated depreciation for:				
Buildings and improvements	(6,325,266)	(280,978)	-	(6,606,244)
Equipment	(6,552,762)	(664,837)	67,879	(7,149,720)
Right-to-use leased equipment	(409,985)	(221,942)	-	(631,927)
Infrastructure	(44,824,870)	(1,732,748)	-	(46,557,618)
Total accumulated depreciation	<u>(58,112,883)</u>	<u>(2,900,505)</u>	<u>67,879</u>	<u>(60,945,509)</u>
Total capital assets being depreciated, net	<u>51,914,498</u>	<u>(1,921,851)</u>	<u>(525)</u>	<u>49,992,122</u>
Governmental activities capital assets, net	<u>\$ 83,068,580</u>	<u>\$ (358,384)</u>	<u>\$ (63,992)</u>	<u>\$ 82,646,204</u>

Depreciation/amortization expense for governmental activities is charged to functions as follows:

General government	\$ 176,917
Public safety	570,537
Library	64,111
Community development	1,837,236
Depreciation incurred in internal service funds charged to various governmental functions/programs	<u>251,704</u>
Total	<u>\$ 2,900,505</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Capital Assets (Continued)

Capital assets of the internal service funds are included in the governmental activities. For the fiscal year ended June 30, 2025, internal service fund capital assets, net of depreciation were \$1,380,248.

Capital asset activity for business-type activities for the year ended June 30, 2025 was as follows:

	Beginning Balance July 1, 2024	Additions	Deletions	Ending Balance June 30, 2025
Capital assets not being depreciated:				
Land	\$ 3,192,591	\$ -	\$ -	\$ 3,192,591
Water rights	-	1,592,423	-	1,592,423
Construction in progress	<u>2,707,218</u>	<u>2,558,165</u>	<u>(2,552,625)</u>	<u>2,712,758</u>
Total capital assets not being depreciated	<u>5,899,809</u>	<u>4,150,588</u>	<u>(2,552,625)</u>	<u>7,497,772</u>
Capital assets being depreciated:				
Buildings and improvements	47,786,938	226,750	-	48,013,688
Equipment	47,042,281	4,390,176	(348,778)	51,083,679
Utility systems	<u>74,736,962</u>	<u>603,597</u>	<u>-</u>	<u>75,340,559</u>
Total capital assets being depreciated	<u>169,566,181</u>	<u>5,220,523</u>	<u>(348,778)</u>	<u>174,437,926</u>
Less accumulated depreciation for:				
Buildings and improvements	(31,552,590)	(1,536,108)	-	(33,088,698)
Equipment	(26,457,433)	(2,357,875)	347,203	(28,468,105)
Utility systems	<u>(27,667,526)</u>	<u>(1,616,873)</u>	<u>-</u>	<u>(29,284,399)</u>
Total accumulated depreciation	<u>(85,677,549)</u>	<u>(5,510,856)</u>	<u>347,203</u>	<u>(90,841,202)</u>
Total capital assets being depreciated, net	<u>83,888,632</u>	<u>(290,333)</u>	<u>(1,575)</u>	<u>83,596,724</u>
Business-type activities capital assets, net	<u>\$ 89,788,441</u>	<u>\$ 3,860,255</u>	<u>\$ (2,554,200)</u>	<u>\$ 91,094,496</u>

Depreciation expense for business-type activities for the year ended June 30, 2025 was as follows:

Water	\$ 1,704,059
Wastewater	3,208,798
Stormwater	<u>597,999</u>
Total	<u>\$ 5,510,856</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Long-term Obligations

In the following paragraphs, long-term obligation information is presented separately with respect to governmental and business-type activities. The table below presents current year changes in long-term obligations and the current portions due for each issue.

	Beginning Balance		Decrease	Ending Balance		Amounts Due Within One Year
	July 1, 2024	Increase		June 30, 2025		
Governmental Activities						
Long-term debt obligations						
Revenue Bonds:						
Limited tax pension bonds	\$ 1,080,000	\$ -	\$ (270,000)	\$ 810,000	\$ 300,000	
Direct Placements and Direct Borrowings						
Full faith and credit public safety communications upgrade financing agreement	1,392,882	-	(334,131)	1,058,751	343,353	
Oregon Transportation Infrastructure Bank loan	1,374,744	-	(103,460)	1,271,284	106,430	
Lease payable	<u>463,715</u>	<u>112,566</u>	<u>(218,615)</u>	<u>357,666</u>	<u>174,254</u>	
Total long-term debt obligations	4,311,341	112,566	(926,206)	3,497,701	924,037	
Other long-term obligations						
Compensated absences	1,164,848	2,996,909	(1,164,848)	2,996,909	2,996,909	
Net pension liability	16,807,132	872,274	-	17,679,406	-	
Other postemployment benefits liability	<u>1,064,525</u>	<u>808,075</u>	<u>-</u>	<u>1,872,600</u>	<u>-</u>	
Total Governmental Activities	<u>\$ 23,347,846</u>	<u>\$ 4,789,824</u>	<u>\$ (2,091,054)</u>	<u>\$ 26,046,616</u>	<u>\$ 3,920,946</u>	

Long-term obligations of the internal service funds are included in the governmental activities. As of June 30, 2025, internal service fund long-term obligations were \$5,161,249.

For governmental activities, pension liabilities and other post-employment benefits are generally liquidated by the fund that incurred the liability. The significant fund incurring these liabilities is the General Fund.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Long-term Obligations (Continued)

	Beginning Balance July 1, 2024	Increase	Decrease	Ending Balance June 30, 2025	Amounts Due Within One Year
Business-type Activities					
Long-term debt obligations					
Revenue Bonds					
Full faith and credit refunding bonds					
Water	\$ 1,115,000	\$ -	\$ (675,000)	\$ 440,000	\$ 440,000
Unamortized note premium	83,393	-	(41,695)	41,698	41,698
Direct Placements and Direct Borrowings					
Notes payable, Business Oregon					
Wastewater	1,821,436	-	(330,351)	1,491,085	344,147
Water	686,671	-	(124,678)	561,993	129,884
Unamortized note premium	283,106	-	(56,622)	226,484	56,622
Clean Water State Revolving Fund					
Wastewater	15,555,256	-	(1,171,226)	14,384,030	1,191,812
Total long-term debt obligations	19,544,862	-	(2,399,572)	17,145,290	2,204,163
Other long-term obligations					
Compensated absences	448,473	790,480	(448,473)	790,480	790,480
Net pension liability	9,567,354	-	(579,864)	8,987,490	-
Other postemployment benefits liability	394,289	357,115	-	751,404	-
Total Business-type Activities	<u>\$ 29,954,978</u>	<u>\$ 1,147,595</u>	<u>\$ (3,427,909)</u>	<u>\$ 27,674,664</u>	<u>\$ 2,994,643</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Governmental Activities

Limited Tax Pension Bonds

The City issued Limited Tax Pension Bonds in the amount of \$2,720,000 in March of 2004 to finance a portion of the estimated unfunded actuarial liability with the Oregon Public Employees Retirement System (OPERS). The pension bonds are to be repaid from a monthly payroll charge on OPERS wages. On the government-wide statements, this liability is classified as a governmental activity obligation. The bonds are secured by the City's full faith and credit and taxing power within relevant legal limitations. Upon the occurrence and continuance of default, the trustee may exercise any remedy available at law or in equity; however, the bond payments are not subject to acceleration. The bonds carry interest rates ranging from 4.596% to 6.095%. Final maturity is June 2028. Future debt service payments are as follows:

Year ended June 30,	Principal	Interest
2026	\$ 300,000	\$ 49,370
2027	335,000	31,084
2028	175,000	10,666
Totals	\$ 810,000	\$ 91,120

Full Faith and Credit Public Safety Communications Upgrade Financing Agreement

The City entered into a financing agreement in the amount of \$3,197,301 which was used to finance a Public Safety Communications Upgrade. The financing carries interest at rates from 2.72 to 3.61 percent depending upon the principal maturities. The financing fully matures on June 1, 2028. The agreement is secured by and payable from all lawfully available funds of the City, including property taxes. Upon the occurrence and continuance of default, the outstanding balance will bear an additional 1.5% interest penalty until the event is remedied. Additionally, all rights, powers, and remedies of the lender may be exercised at any time after the occurrence of default. Debt service requirements on the Public Safety Communications Upgrade Financing Agreement to maturity are as follows:

Year ended June 30,	Principal	Interest
2026	\$ 343,353	\$ 29,222
2027	352,830	19,745
2028	362,568	10,006
Totals	\$ 1,058,751	\$ 58,973

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Other

The City entered into an agreement with Oregon Department of Transportation (ODOT) in July of 2013 to fund a portion of the Newberg Dundee bypass construction project. The City's portion of this commitment is projected to be \$2,211,200. Funding for payments shall come from the City's federal surface transportation program allocations being exchanged for state funding on a dollar for dollar basis. If this funding is insufficient to cover the interest, the City must make payment to ODOT for any difference. In the event of default, the State may seek any legal remedies including declaring remaining balances due in full, appointment of a receiver, barring future applications for similar assistance, and withholding of other State funds including the City's apportionment of State Highway Fund revenues. In fiscal year 2017-18, the construction was completed and the City will make annual installment payments of interest and principal of \$142,916. Subsequently, in December 2022, both parties signed an amendment to the loan increasing the possible drawdowns by an additional \$2,615,000 and extending the maturity date to July 1, 2065. As of June 30, 2025 drawdowns on the loan totaled \$2,237,350 and repayments totaled \$947,129. Therefore, as of June 30, 2025 the outstanding principal balance is \$1,271,284. Debt service requirements to maturity are as follows:

Year ended June 30,	Principal	Interest
2026	\$ 106,430	\$ 36,486
2027	109,485	33,431
2028	112,627	30,289
2029	115,859	27,057
2030	119,184	23,732
2031-2035	649,238	65,342
2036	58,461	1,678
Totals	\$ 1,271,284	\$ 218,015

Business-type Activities

Full Faith and Credit Refunding Bonds

The City issued refunding bonds in the amount of \$11,105,000 of which \$10,010,000 was used to refinance a portion of the outstanding balances on the Notes Payable to Business Oregon. These refunded notes were issued to finance various water and wastewater capital projects. Upon the occurrence and continuance of default, the owners of the bond may exercise any remedy available at law or in equity; however, the bond payments are not subject to acceleration. The bonds carry interest at rates from 2.5 to 4 percent depending upon the principal maturities. The bonds fully mature on December 1, 2025. Debt service requirements on Full Faith and Credit Refunding Bonds to maturity are as follows:

Year ended June 30,	Principal	Interest
2026	\$ 440,000	\$ 8,800

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Notes Payable

The City borrowed \$8,230,632 from Business Oregon in fiscal year 2007-08 to implement effluent reuse capabilities at the Wastewater Treatment Plant and to install a new generator. The project initially was funded via an interim financing agreement with the State of Oregon. Upon conversion of financing to a permanent loan, the State of Oregon issued bonds related to the project at a premium and allocated a portion to each of the participating entities. The City's portion of the premium was \$295,000. This premium will be amortized over the life of the loan. The agreement is secured by the City's full faith and credit and taxing power within relevant legal limitations. Upon the occurrence and continuance of default, the trustee may exercise any remedy available at law or in equity including declaring all remaining amounts to be immediately due and payable, terminating all further disbursements of proceeds, declaring the issuer ineligible for future awards, withholding of amounts due to recipient and applying them to payments due, and foreclosure of liens and security interests. In April of 2018, the City authorized the participation in Business Oregon's refunding of this loan, resulting in an adjustment to the interest rates to a range of 4% to 5% as well as a reduction of principal balance owed for an overall reduction of borrowing costs over the remaining course of the loan. Final maturity is December 1, 2028. At June 30, 2025, the outstanding balance was \$2,053,078. Water and wastewater system revenues have been pledged to repay the debt.

Future debt service requirements are as follows:

Year ended June 30,	Principal	Interest
2026	\$ 474,031	\$ 102,607
2027	498,442	78,696
2028	527,865	53,774
2029	<u>552,740</u>	<u>27,148</u>
Totals	<u>\$ 2,053,078</u>	<u>\$ 262,225</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

During 2010-11, city council approved a loan through Clean Water State Revolving Loan Fund to complete portions of the Wastewater Treatment Plant Repair, Renovation, and Expansion Project. The loan amount was awarded for up to \$11,409,645. The interest rate on the debt was set at 2.88% to 3.38% annually. Subsequently, during 2014-15, city council approved another loan through Clean Water State Revolving Loan Fund for additional Wastewater Treatment Upgrades. The upgrades include the design and construction of improvements to the wastewater treatment facility, including a secondary clarifier, disinfection, dechlorination, headworks and influent pump station. The loan amount was awarded for up to \$14,484,129. The interest rate on this portion of debt was set at 2.45% annually. The agreement is secured by and payable from net revenues of the Wastewater Fund. Upon the occurrence and continuance of default, DEQ may exercise any remedy available at law or in equity including declaring all remaining amounts to be immediately due and payable, terminating all further disbursements of proceeds, appoint a receiver at the borrower's expense to operate the facility, set and collect utility rates and charges, direct the State Treasurer to withhold amounts due to the borrower apply them to the loan, to the extent legally possible, and foreclosure of liens and security interests. Finally, in April of 2018, the City signed an agreement with the Department of Environmental Quality to restructure the two loans into one loan, with a term extension of 3 years, through April 1, 2036, and a new interest rate of 1.75% for the remaining term of the loan. The outstanding balance of this combined loan was \$14,384,030 as of June 30, 2025. The required loan reserve is \$742,111, or one-half the average annual debt service. Future debt payments are as follows:

Year Ending June 30,	Principal	Interest
2026	\$ 1,191,812	\$ 246,530
2027	1,212,761	225,581
2028	1,234,077	204,265
2029	1,255,768	182,574
2030	1,277,840	160,502
2031-2035	6,734,101	457,609
2036	<u>1,477,671</u>	<u>19,680</u>
	<u>\$ 14,384,030</u>	<u>\$ 1,496,741</u>

Lease payable

During the current fiscal year, the City of Newberg was a lessee in several lease agreements for the acquisition and use of police vehicles and equipment. As of June 30, 2025, the total value of all of the lease liabilities was \$357,666. The City of Newberg is required to make annual lease payments on these police leases. At the end of the individual lease terms, the City does not intend to purchase any of the vehicles/equipment. The value of the right-to-use assets at the end of the current fiscal year was \$987,412 with accumulated amortization of \$631,927.

Year Ending June 30,	Principal	Interest
2026	\$ 174,254	\$ 12,661
2027	154,798	6,491
2028	<u>28,614</u>	<u>1,012</u>
	<u>\$ 357,666</u>	<u>\$ 20,164</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Unavailable Revenue

The following represents deferred inflows of resources including those from property taxes, loans, and special assessments as of June 30, 2025:

Fund	Loans	Assessments	Taxes	Total
Governmental				
General	\$ -	\$ -	\$ 342,775	\$ 342,775
Nonmajor	<u>387,565</u>	<u>27,397</u>	<u>19,359</u>	<u>434,321</u>
	<u>\$ 387,565</u>	<u>\$ 27,397</u>	<u>\$ 362,134</u>	<u>\$ 777,096</u>

4. OTHER INFORMATION

Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of the City Insurance Services (CIS) Trust, a public entity risk pool currently operating a common risk management and insurance program. The City pays an annual premium to CIS for its insurance coverage. Under the membership agreement with the Trust, the Trust is to be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of certain limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Deferred Compensation Plan

The City has a deferred compensation plan created in accordance with Internal Revenue Code Section 457 available to all employees. The plan permits employees to defer a portion of their salary until future years. Participation in the plan is optional. The deferred amounts are not available to employees until termination, retirement, death or unforeseeable emergency. All amounts of compensation deferred under the City's plan are held in trust by the plan administrator for the benefit of the participants and are not assets or liabilities of the City.

Other Postemployment Benefits Summary

Balances of the City's three OPEB plans are aggregated and displayed in the financial statements as follows:

	CCIS	NWFRA	PERS RHIA	Total
Net OPEB asset	\$ -	\$ -	\$ 208,127	\$ 208,127
Deferred outflows of resources	21,872	1,451,658	5,876	1,479,406
Net OPEB liability	(464,955)	(2,159,049)	-	(2,624,004)
Deferred inflows of resources	(443,893)	(152,995)	(12,179)	(609,067)
OPEB expense (income)	(25,926)	265,859	(33,126)	206,807

Other Postemployment Benefits Plan – CIS

A. Plan description

The City provides other postemployment benefits (OPEB) for employees, retirees, spouses and dependents through a single employer defined benefit plan in the form of group health insurance benefits. As required by ORS 243.303(2), retirees who were hired after July 1, 2003 are allowed to continue, at the retirees' expense, coverage under the group health insurance plan until age 65. The difference between the premium actually paid by the retirees under the group insurance plan and the premium that they would pay if they were not included in the plan

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

is considered to be an implicit subsidy under the provisions of GASB 75. The plan does not issue a separate stand-alone financial report. The City has not established a formal plan or an irrevocable trust (or equivalent arrangement) to account for the plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

B. Plan membership

The City's membership in the plan at July 1, 2024 (the date of the most current actuarial valuation) consisted of 99 active employees and 0 spouses of ineligible retirees for a total of 99 plan members.

C. Contributions

The City funds the plan only to the extent of current year insurance premium requirements on a pay-as-you-go basis. The average monthly premium requirements for the City are as follows:

For retirees	\$ 819
For spouses of retirees	923

D. Total OPEB liability, changes in total OPEB liability, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB

At June 30, 2025, the City reported a total OPEB liability of \$464,955. The total OPEB liability was measured as of June 30, 2024 and determined by an actuarial valuation as of that date.

Changes in the total OPEB liability is as follows:

	<u>Total OPEB Liability</u>
Balance at June 30, 2024	\$ 559,959
Changes for the year:	
Service cost	44,729
Interest on total OPEB liability	21,727
Effect of economic/demographic gains or losses	(86,646)
Effect of assumptions changes or inputs	(55,764)
Benefit Payments	<u>(19,050)</u>
Ending balances	<u>\$ 464,955</u>

For the year ended June 30, 2025, the City recognized a credit to OPEB expense of \$25,926. At June 30, 2025, the City's reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ --	\$ 326,387
Changes of assumptions or inputs	15,088	117,506
City's contributions subsequent to the measurement date	<u>6,784</u>	<u>--</u>
	<u>\$ 21,872</u>	<u>\$ 443,893</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date in the amount of \$6,784 will be recognized as an adjustment to the Total OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ends June 30,

2025	\$ (85,598)
2026	(83,464)
2027	(79,709)
2028	(71,729)
2029	(37,950)
Thereafter	<u>(70,355)</u>
Total	<u>\$ (428,805)</u>

E. Actuarial valuation

The City's contributions are based on the accruing benefit costs measured using the entry age normal actuarial cost method. The present value of benefits is allocated over the service for each active employee from their date of hire to their expected retirement age, as a level percent of the employee's pay. This level percent times pay is referred to as the service cost and is that portion of the present value of benefits allocated to an employee's service in a current year. The service cost equals \$0 for retired members. The total OPEB liability is the present value of benefits less the actuarial present value of future service costs and represents the liabilities allocated to service up to the valuation date. For retirees, the total OPEB liability is equal to the present value of benefits.

F. Actuarial methods and assumptions used in developing total OPEB liability

Valuation Date	July 1, 2024
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry Age Normal, Level Percent of Pay
Actuarial Assumptions:	
Discount Rate	3.93 percent
Inflation Rate	2.40 percent
Projected Salary Increases	3.40 percent
Mortality	Healthy retirees and beneficiaries: Pub-2010 General and Safety Employee and Healthy Retiree tables, sex distinct for members and dependents, with a one-year setback for male general service employees and female safety employees and retirees. Additionally, the General Service male employee table has a 15% load, the General Service female employee table has a 25% load, and the Safety male employee table has a 25% load.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Discount rate

The discount rate used to measure the total OPEB liability was 3.93 percent. The discount rate is based on the Bond Buyer 20-year General Obligation Bond Index. The discount rate at the prior measurement date was 3.65 percent.

Healthcare cost trend rate

The assumed healthcare cost trend for medical and vision costs is as follows:

Year	Pre-65 Trend
2024	6.90%
2025	6.00%
2026	5.50%
2027-2028	5.00%
2029-2030	4.75%
2031-2032	4.50%
2033-2065	4.25%
2066-2071	4.00%
2072+	3.75%

Sensitivity of the City's total OPEB liability to changes in the discount and healthcare cost trend rates

The following presents the City's total OPEB liability calculated using the discount rate of 3.93 percent, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.93 percent) or 1-percentage-point higher (4.93 percent) than the current rate. A similar sensitivity analysis is then presented for changes in the healthcare cost trend assumption.

	1 Percentage Point Lower	Current Discount Rate	1 Percentage Point Higher
City's total OPEB liability	\$ 504,414	\$ 464,955	\$ 428,334
	1 Percentage Point Lower	Current Trend Rate	1 Percentage Point Higher
City's total OPEB liability	\$ 412,350	\$ 464,955	\$ 526,644

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Other Postemployment Benefits Plan – NWFRA

A. Plan description

The Northwest Firefighters Relief Association Health Trust Retiree Program is a cost-sharing multiple-employer post-employment benefit plan that provides health insurance to eligible retirees of employers who participate in the Trust (an OPEB plan). As of the most recent valuation date (June 30, 2025), the Trust has eleven participating employers, Tualatin Valley Fire and Rescue, Molalla Rural Fire Protection, Woodburn Fire District, Canby Fire District, City of Newberg Police Department, Forest Grove Fire and Rescue, Hoodland Fire District, Port of Portland Fire Department, Clatskanie Rural Fire Protection, Forest Grove Police Department, and McMinnville Fire District. This plan has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

The program allows eligible retirees and their dependents to purchase continuation coverage under the Trust’s health insurance plans from the date of retirement until eligibility for Medicare. Newberg Police Department is required by ORS 243.303 to provide retirees with group health insurance from the date of retirement to age 65 at the same rate provided to current employees.

B. OPEB assets, liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB

At June 30, 2025, Newberg Police Department reported a liability of \$2,159,049 for its proportionate share of the total OPEB liability. At June 30, 2025, Newberg Police Department’s proportionate share was 3.2407%.

For the year ending June 30, 2025, Newberg Police Department recognized OPEB expense of \$265,859. At June 30, 2025, Newberg Police Department reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 555,550	\$ 11,353
Changes of assumptions	850,567	37,842
Changes in proportionate share	45,541	103,800
	\$ 1,451,658	\$ 152,995

Future amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ends June 30,		
2026	\$	123,969
2027		123,969
2028		123,969
2029		123,969
2030		123,969
Thereafter		678,818
Total	\$	1,298,663

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

C. Actuarial methods and assumptions

The total OPEB liability in the June 30, 2025 actuarial valuation was determined using the following actuarial methods and assumptions:

- Discount rate: 5.20%
- Inflation: 2.5%
- Salary increases: 3.5%
- Medical cost trend rates: 5% annual increases in all future years

The 5.20% discount rate assumption is the June 30, 2025 rate in the 20-Year General Obligation Municipal Bond Index published by Bond Buyer.

Rates of mortality, retirement, and withdrawal are the same rates that were used in the December 31, 2023 actuarial valuation of the Oregon Public Employees Retirement System for Police and Fire employees.

D. Sensitivity of the City’s proportionate share of the net OPEB liability (asset) to the changes in the discount rate

The following presents Newberg Police Department’s proportionate share of the Total OPEB Liability, as well as what Newberg Police Department’s proportionate share of the Total OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current discount rate:

	1 Percentage Point Lower	Current Discount Rate	1 Percentage Point Higher
City's net OPEB liability (asset)	\$ 2,368,673	\$ 2,159,049	\$ 1,970,585

Other Postemployment Benefits Plan – RHIA

A. Plan description

As a member of Oregon Public Employees Retirement System (OPERS) the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants hired after August 29, 2003. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281- 3700.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

B. Benefits provided

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 dollars or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the Retirement Health Insurance Account established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in OPERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in OPERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in an OPERS-sponsored health plan. A surviving spouse or dependent of a deceased OPERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from OPERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

C. Contributions

OPERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2022 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2023. The City's contribution rates for the period were 0.05% for Tier One/Tier Two members, and 0% for OPSRP members. The City's total contributions was \$0 for the year ended June 30, 2025.

D. Actuarial Valuations

Except as outlined below, the December 31, 2022 actuarial valuation used the same actuarial methods and valuation procedures to determine contribution rates as the PERS Tier One and Tier Two defined benefit pension plan.

Economic assumptions

A healthcare cost trend rate is not utilized in the actuarial valuation as statute stipulates a \$60 monthly payment for health insurance.

Retiree healthcare participation assumptions

Eligible retiring members are assumed to elect RHIA coverage 25.0 percent of the time for healthy retirees and 15 percent of the time for disabled retirees.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

E. OPEB assets, liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB

At June 30, 2025, the City reported an asset of \$208,127 for its proportionate share of the OPERS net OPEB asset. The net OPEB asset was measured as of June 30, 2024, and the total OPEB Liability used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2022 rolled forward to June 30, 2024. The City's proportion of the net OPEB asset was based on the City's contributions to the RHIA program during the measurement period relative to contributions from all participating employers. At June 30, 2024, the City's proportionate share was 0.05152819%, which is an increase from its proportionate share of 0.05050985% as of June 30, 2023.

For the year ended June 30, 2025, the City recognized OPEB income of \$33,126. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ --	\$ 4,071
Changes of assumptions	--	2,633
Net difference between projected and actual earnings on investments	5,876	--
Changes in proportionate share	--	5,475
City's contributions subsequent to the measurement date	<u>--</u>	<u>--</u>
	<u>\$ 5,876</u>	<u>\$ 12,179</u>

Deferred outflows of resources related to OPEB of \$0 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net OPEB liability or an increase in the net OPEB asset in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ends June 30,	
2026	\$ (17,101)
2027	6,941
2028	3,179
2029	<u>678</u>
Total	<u>\$ (6,303)</u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

F. Actuarial methods and assumptions

The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial methods and assumptions:

Valuation date	December 31, 2022
Measurement date	June 30, 2024
Experience study report	2022, published July 24, 2023
Actuarial assumptions:	
Actuarial cost method	Entry Age Normal
Inflation rate	2.40 percent
Investment rate of return	6.90 percent
Discount rate	6.90 percent
Projected salary increases	3.40 percent
Retiree healthcare participation	Healthy retirees: 25.0%; Disabled retirees: 15.0%
Mortality	<p>Healthy retirees and beneficiaries: Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Active members: Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Disabled retirees: Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

G. Discount rate

The discount rate used to measure the total OPEB liability at June 30, 2024 was 6.90 percent. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payment of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the RHIA plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

H. Depletion date projection

GASB 75 generally requires that a blended discount rate be used to measure the total OPEB liability (the actuarial accrued liability calculated using the individual entry age normal cost method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's fiduciary net position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 75 (paragraph 82) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgement.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

The following circumstances justify an alternative evaluation of sufficiency for the OPEB Plan:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our third-party actuary's opinion that the detailed depletion date projections outlined in GASB 75 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

I. Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in January 2023 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see OPERS' audited financial statements at: <https://www.oregon.gov/pers/Documents/Financials/ACFR/2024-ACFR.pdf>

J. Sensitivity of the City's proportionate share of the net OPEB liability (asset) to the changes in the discount rate

The following presents the City's proportionate share of the net OPEB liability (asset) calculation using the discount rate of 6.90%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

	1 Percentage Point Lower	Current Discount Rate	1 Percentage Point Higher
City's net OPEB liability (asset)	\$ (192,662)	\$ (208,127)	\$ (221,442)

Pension Plans Summary

Balances of the City's two pension plans are aggregated and displayed in the financial statements as follows:

	NERPS	Oregon PERS	Total
Deferred outflows of resources	\$ 2,179,056	\$ 5,211,680	\$ 7,390,736
Total pension liability	(13,674,472)	(12,992,424)	(26,666,896)
Deferred inflows of resources	(14,999)	(1,204,976)	(1,219,975)
Pension expense (income)	1,593,635	2,228,355	3,821,990

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Pension Plans – Single Employer Defined Benefit Retirement Plan

A. Plan description

The City contributes to a single-employer defined benefit retirement plan covering substantially all full-time employees who are not participants in the Oregon Public Employees Retirement System. The plan is known as the City of Newberg Employees Retirement Plan and is administered by the City. The plan is funded with an insurance company through group annuity contracts. The plan does not issue stand-alone financial reports.

B. Plan membership

The City of Newberg Employees Retirement Plan is closed to new entrants, with the exception of employees hired before August 1, 2016 that become eligible by virtue of changing to full-time status. As of the June 30, 2023 measurement date there were 37 active members, 75 retired members who receive benefits, 36 vested terminated members, for a total membership of 148.

C. Description of benefit terms

Normal retirement

Benefits vest after five years of service and provide for death and disability benefits. General employees who retire at or after age sixty are entitled to an annual retirement benefit, payable monthly for life. The monthly retirement benefit is equal to 1.67% of the employee's final average pay multiplied by their years of service. Police employees as well as the City Attorney who retire at or after age fifty-eight are entitled to an annual retirement benefit, payable monthly for life. The monthly retirement benefit is equal to 2.00% of the employee's final average pay multiplied by their years of service. These benefit provisions and all other requirements are established by state statute and City ordinance. The costs of administering the plans are financed by investment earnings. Benefits and refunds of the postemployment defined benefit plan are recognized when due and payable in accordance with the terms of the plan.

Early retirement

Members are able to receive early retirement benefits after attaining age 50 for police and city attorney or age 55 for all other members and 5 years of vesting service. Members may also retire after 30 years of service. Retirement benefits are reduced based upon the members age at retirement from 92 percent to 60 percent (100 percent to 60 percent for police and city attorney) of the benefit that would result if they were of normal retirement age.

Late retirement

Members that continue working beyond the normal retirement age receive accrued benefit on late retirement date.

Disability

Uniformed members that become totally and permanently disabled in the course of duty or members with 10 years of service are entitled to disability benefits. The benefit is based on current monthly earnings rate of compensation as of the date of disability and years of service projected to the earliest retirement age, or the early retirement benefit available, whichever is greater but in no event less than \$100 per month.

Death benefits

The beneficiaries of members who have not begun to receive benefits under the plan are entitled to a lump-sum payment of the members account.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

D. Contributions

The employees are required to contribute 6% of gross pay to the plan in order to participate. Currently, the City picks up the member contribution on behalf of nine employees. The City contributes amounts over 6% that are actuarially determined. Employer contributions for the year ended June 30, 2025 were \$1,725,241. The funding method used in this valuation is the entry age normal actuarial cost method. The actuarial value of assets is determined using a five-year smoothing method. Under this method, annual asset gains and losses will be recognized fully after five years. Significant actuarial assumptions used in the valuation include: a) a rate of return on the investment of present and future assets of 6.0% per year; b) projected salary increases of 4.5% per year; c) post-retirement benefit increases of 2.0% per year, and d) inflation rate of 2.4%. As of the July 1, 2023 valuation, the unfunded actuarial liability is amortized as a level percentage of projected payroll over a closed period. The weighted average remaining period is 20 years.

E. Net pension liability, changes in net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources related to pensions

At June 30, 2025, the City reported a net pension liability of \$13,674,472. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date as follows:

Total pension liability	\$ 40,838,228
Plan fiduciary net position	<u>27,163,756</u>
 Net pension liability	 <u>\$ 13,674,472</u>
 Fiduciary net position as a percentage of total pension liability	 67%

Changes in the net pension liability is as follows:

	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Beginning balances	\$ 39,684,566	\$ 24,924,029	\$ 14,760,537
Changes for the year:			
Service cost	397,501	--	397,501
Interest on total pension liability	2,342,764	--	2,342,764
Effect of economic/demographic losses	359,286	--	359,286
Benefit payments	(1,945,889)	(1,945,889)	--
Administrative expenses	--	(101,664)	101,664
Member contributions	--	211,296	(211,296)
Net investment income	--	2,262,946	(2,262,946)
Employer contributions	--	1,813,038	(1,813,038)
 Ending balances	 <u>\$ 40,838,228</u>	 <u>\$ 27,163,756</u>	 <u>\$ 13,674,472</u>

E. Net pension liability, changes in net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources related to pensions (continued)

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

For the year ended June 30, 2025, the City recognized pension expense of \$1,593,635. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 178,910	\$ 401
Changes of assumptions	--	14,598
Net difference between projected and actual earnings on pension plan investments	274,905	--
City's contributions subsequent to the measurement date	<u>1,725,241</u>	<u>--</u>
	<u>\$ 2,179,056</u>	<u>\$ 14,999</u>

\$1,725,241 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ends June 30,

2026	\$ 143,345
2027	662,812
2028	(212,844)
2029	(154,497)
2030	--
Thereafter	<u>--</u>
Total	<u>\$ 438,816</u>

F. Actuarial valuation

The City contributions are based on the accruing benefit costs measured using the entry age actuarial cost method. Under this method, a normal cost is determined for each active member. The normal cost is the annual contribution determined as a level percentage of base salary which would be paid from year of entry to year of retirement to fund the projected retirement benefit. The normal cost for the Plan is the sum of the individuals' normal costs. The actuarial accrued liability for active plan members is an accumulation of the normal costs from entry to the valuation date. The actuarial accrued liability for inactive members is the actuarial present value of the accrued benefits. The actuarial accrued liability for the Plan is the sum of the individual actuarial accrued liabilities. The unfunded actuarial liability is the difference between the actuarial accrued liability and the actuarial value of assets, which is amortized over 20 years on a closed level dollar basis.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

G. Actuarial methods and assumptions used in developing total pension liability

Valuation Date	June 30, 2024
Actuarial Cost Method	Entry Age, Level Percentage of Pay
Amortization Method	Amortized as a level dollar over a closed period of 20 years
Asset Valuation Method	Fair value of assets
Actuarial Assumptions:	
Inflation Rate	2.4 percent
Investment rate of return	6.0 percent
Projected Salary Increases	Salaries for individuals are assumed to grow at 2.0 percent plus assumed rates of merit/longevity increases based on service of 4.5 percent
Mortality	Based on PubG-2010 General base rate mortality table projected to future years with historical and assumed mortality improvement (MI) rates using the MP-2021 mortality improvement scale. <u>Base rates</u> Before benefit payment period PubG-2010 Employee, male and female During benefit payment period • Retirees- PubG -2010 Healthy Retiree base table, male and female • Contingent survivor – same as retirees above

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Discount rate

The discount rate used to measure the total pension liability was 6.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those the City made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Depletion date projection

GASB 67 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Entry Age Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 67 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 67 (paragraph 43) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

Based on these circumstances, it is the Plan's independent actuary's opinion that the detailed depletion date projections outlined in GASB 67 would indicate that the Fiduciary Net Position will be depleted in the 2107-08 fiscal year.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2025

Long-term expected rate of return

The long-term expected rate of return assumption of 6.0 percent is based on a blending of the projected return on plan assets and a 20-year tax-exempt, high quality general obligation municipal bond yield or index rate.

<u>Asset Class</u>	<u>Expected Arithmetic Return</u>	<u>Expected Geometric Return</u>	<u>Target Allocation %</u>
US Equity - Large Cap	7.80%	6.35%	28.05%
US Equity - Mid Cap	8.35%	6.35%	5.22%
US Equity - Small Cap	8.70%	6.35%	2.83%
Non-US Equity	8.00%	6.35%	15.33%
U.S. Private Real Estate	6.85%	6.20%	8.88%
High Yield Bond	6.30%	5.85%	3.30%
Core Bond	4.40%	4.30%	36.39%
Total			<u>100.00%</u>

Sensitivity of the City net pension liability to changes in the discount rate

The following presents the City net pension liability calculated using the discount rate of 6.00 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00 percent) or 1-percentage-point higher (7.00 percent) than the current rate:

	<u>1 Percentage Point Lower</u>	<u>Current Discount Rate</u>	<u>1 Percentage Point Higher</u>
City's net pension asset or liability	\$ 18,646,025	\$ 13,674,472	\$ 9,274,393

Pension Plans - Defined Benefit Plan – Public Employees Retirement System

Plan Description

Employees of the City of Newberg are provided with pensions through the Oregon Public Employees Retirement System (OPERS). All the benefits of OPERS are established by the Oregon legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A. The OPERS consists of a single cost-sharing multiple employer defined benefit pension plan.

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report which can be found at: <http://www.oregon.gov/pers/emp/Pages/Actuarial-Financial-Information.aspx>.

Plan Benefits

All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A.

Tier One/Tier Two Retirement Benefit (Chapter 238).

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Pension Benefits

Tier One/Tier Two Retirement Benefit plan is closed to new members hired on or after August 29, 2003. The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of \$200 per month or the member will receive a lump-sum payment of the actuarial equivalence of benefits to which he or she is entitled. Police members may purchase increased benefits that are payable between the date of retirement and age 65. A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police members). General service employees may retire after reaching age 55. Police members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a OPERS employer at the time of death,
- the member died within 120 days after termination of OPERS-covered employment,
- the member died as a result of injury sustained while employed in a OPERS-covered job, or
- the member was on an official leave of absence from a OPERS-covered job at the time of death.

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including OPERS judge members) for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police members) when determining the monthly benefit.

Benefit Changes After Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the fair value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes (COLA). The COLA is capped at 2.0 percent.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Oregon Public Service Retirement Plan (Chapter 238A) (OPSRP DB)

Pension Benefits

The OPSRP pension program provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age: Police and fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

Under Senate Bill 1049, passed during the 2019 legislative session, the salary included in the determination of final average salary will be limited for all members beginning in 2021. The limit will be equal to \$225,533 in 2023, and will be indexed with inflation each year.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached 70½ years.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

Contributions

OPERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2021 actuarial valuation, which became effective July 1, 2023.

Tier 1/tier 2 employer contribution rates are 22.87 percent and the OPSRP employer contribution rates are 15.83 percent for general service employees and 20.62 percent for police and fire. Employer contributions for the year ended June 30, 2025 were \$1,782,011, excluding amounts to fund employer specific liabilities. The City also internally charged departments a rate sufficient to cover payments on the limited tax pension bonds.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Actuarial valuations

The employer contribution rates effective July 1, 2023, through June 30, 2025, were set using the entry age normal actuarial cost method. Under this cost method, each active member's entry age present value of projected benefits is allocated over the member's service from their date of entry until their assumed date of exit, taking into consideration expected future compensation increases.

Pension Asset or Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the City reported a liability of \$12,992,424 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

Employers' long-term contribution efforts are based on projected rates that have two major components:

1. **Normal Cost Rate:** The economic value, stated as a percent of payroll, for the portion of each active member's total projected retirement benefit that is allocated to the upcoming year of service. The rate is in effect for as long as each member continues in OPERS-covered employment. The current value of all projected future Normal Cost Rate contributions is the Present Value of Future Normal Costs (PVFNC). The PVFNC represents the portion of the projected long-term contribution effort related to future service.

An employer's PVFNC depends on both the normal cost rates charged on the employer's payrolls, and on the underlying demographics of the respective payrolls. For OPERS funding, employers have up to three different payrolls, each with a different normal cost rate: (1) Tier 1/Tier 2 payroll, (2) OPSRP general service payroll, and (3) OPSRP police and fire payroll.

The employer's Normal Cost Rates for each payroll are combined with system-wide present value factors for each payroll to develop an estimated PVFNC. The present value factors are actuarially determined at a system level for simplicity and to allow for the PVFNC calculations to be audited in a timely, cost-effective manner.

2. **UAL Rate:** If system assets are less than the actuarial liability, an Unfunded Actuarial Liability (UAL) exists. UAL can arise when an event such as experience differing from the assumptions used in the actuarial valuation occurs. An amortization schedule is established to eliminate the UAL that arises over a fixed period of time if future experience follows assumption. The UAL Rate is the upcoming year's component of the cumulative amortization schedules, stated as a percent of payroll. The present value of all projected UAL Rate contributions is equal to the Unfunded Actuarial Liability (UAL). The UAL represents the portion of the projected long-term contribution effort related to past service.

The UAL has Tier 1/Tier 2 and OPSRP pieces. The Tier 1/Tier 2 piece is based on the employer's Tier 1/Tier 2 pooling arrangement. If an employer participates in one of the two large Tier 1/Tier 2 rate pools [State & Local Government Rate Pool (SLGRP) or School Districts Rate Pool], then the employer's Tier 1/Tier 2 UAL is their pro-rata share of their pool's UAL. The pro-rata calculation is based on the employer's payroll in proportion to the pool's total payroll. The OPSRP piece of the UAL follows a parallel pro-rata approach, as OPSRP experience is mandatorily pooled at a state-wide level. Employers that do not participate in a Tier 1/Tier 2 pooling arrangement, who are referred to as "Independent Employers", have their Tier 1/Tier 2 UAL tracked separately in the actuarial valuation.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

The projected long-term contribution effort is the sum of the PVFNC and the UAL. The PVFNC part of the contribution effort pays for the value of future service while the UAL part of the contribution effort pays for the value of past service not already funded by accumulated contributions and investment earnings. Each of the two contribution effort components are calculated at the employer-specific level. The sum of these components across all employers is the total projected long-term contribution effort.

At June 30, 2024, the City's proportion was .05845270 percent, which was more than its proportion measured as of June 30, 2023 of .06200493 percent.

For the year ended June 30, 2025, the City recognized pension expense of \$2,228,355. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 769,681	\$ 31,009
Changes of assumptions	1,306,262	1,673
Net difference between projected and actual earnings		
on pension plan investments	825,382	--
Changes in proportionate share	397,623	495,661
Difference between the City's contributions and employer's		
proportionate share of system contributions	130,721	676,633
Contributions subsequent to measurement date	1,782,011	--
	\$ 5,211,680	\$ 1,204,976

\$1,782,011 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ends June 30,	
2026	\$ (91,916)
2027	1,302,129
2028	640,642
2029	316,728
2030	57,110
Total	\$ 2,224,693

Actuarial Valuations

The employer contribution rates effective July 1, 2023, through June 30, 2025, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the OPERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. For the OPSRP Pension Program component of the OPERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

Actuarial Methods and Assumptions Used in Developing Total Pension Liability

Valuation Date	December 31, 2022
Measurement Date	June 30, 2024
Experience Study Report	2022, published July 24, 2023
Actuarial Cost Method	Entry Age Normal
Amortization Method	Amortized as a level percentage of payroll as layered amortization bases over a closed period; Tier One/Tier Two UAL is amortized over 20 years and OPSRP pension UAL is amortized over 16 years.
Asset Valuation Method	Fair value of assets
Actuarial Assumptions:	
Inflation Rate	2.40 percent
Investment rate of return	6.90 percent
Projected Salary Increases	3.40 percent overall payroll growth
Cost of living adjustment (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance with Moro decision; blend based on service
Mortality	<p>Healthy retirees and beneficiaries: Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Active members: Pub-2010 Employee, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Disabled retirees: Pub-2010 Disabled retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2022 Experience Study which reviewed experience for the four-year period ending on December 31, 2022.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Depletion Date Projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan’s Fiduciary Net Position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan’s funded position.

Based on these circumstances, it is OPERS independent actuary’s opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

Assumed Asset Allocation:

<u>Asset Class / Strategy</u>	<u>Low Range</u>	<u>High Range</u>	<u>OIC Target</u>
Debt Securities	20.0%	30.0%	25.0%
Public Equity	22.5%	32.5%	27.5%
Real Estate	9.0%	17.5%	12.5%
Private Equity	17.5%	27.5%	20.0%
Real Assets	2.5%	10.0%	7.5%
Diversifying Strategies	2.5%	10.0%	7.5%
Opportunity Portfolio	0.0%	5.0%	0.0%
Total			<u><u>100.0%</u></u>

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Long-Term Expected Rate of Return

In January 2023, the OPERS Board sought to develop an analytical basis for selecting the long-term expected rate of return assumption. The board reviewed long-term assumptions developed by both the actuary's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The following table shows the actuary's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes within the following table. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

<u>Asset Class</u>	<u>Target</u>	<u>Compound Annual Return (Geometric)</u>
Global Equity	27.50%	7.07%
Private Equity	25.50%	8.83%
Core Fixed Income	25.00%	4.50%
Real Estate	12.25%	5.83%
Master Limited Partnerships	0.75%	6.02%
Infrastructure	1.50%	6.51%
Hedge Fund of Funds - Multistrategy	1.25%	6.27%
Hedge Fund Equity - Hedge	0.63%	6.48%
Hedge Fund - Macro	5.62%	4.83%
Assumed Inflation - Mean		2.35%

Sensitivity of the City's proportionate share of the net pension asset (liability) to changes in the discount rate

The following presents the City's proportionate share of the net pension asset (liability) calculated using the discount rate of 6.90 percent, as well as what the City's proportionate share of the net pension asset (liability) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate:

	1 Percentage Point Lower	Current Discount Rate	1 Percentage Point Higher
The City's proportionate share of net pension asset or liability	\$ 20,495,020	\$ 12,992,424	\$ 6,708,632

Changes in Actuarial Methods and Assumptions

There were no changes to the actuarial methods, economic assumptions, or demographic assumptions since the December 31, 2022 valuation. Additional detail and a comprehensive list of changes in methods and assumptions can be found in the 2022 Experience Study for the System, which was published in July 2023, and can be found at: https://www.oregon.gov/pers/Documents/Financials/Actuarial/2023/2022_Exp_Study.pdf

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Pension Plans - Defined Contribution Plan

Individual Account Program (IAP)

Participants in OPERS defined benefit pension plan also participate in the defined contribution plan.

Pension Benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Installment amounts vary with market returns as the account remains invested while in distribution. When chosen, the distribution option must result in a \$200 minimum distribution amount, or the frequency of the installments will be adjusted to reach that minimum.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Contributions

The City makes, for exempt employees, employee contributions of 6 percent of covered payroll to the plan. Contributions for the year ended June 30, 2025 were \$439,140.

Recordkeeping

PERS contracts with VOYA Financial to maintain IAP participant records.

Contingency – Sick leave

Portions of amounts accumulated at any point in time can be expected to be redeemed before termination of employment; however, such redemptions cannot be reasonably estimated. As of June 30, 2025, employees of the City had accumulated 5,100 days of sick leave.

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Governmental Fund Balances

Fund balance amounts for governmental funds have been reported in the categories of nonspendable, restricted, committed, assigned and unassigned. The specific purposes for these amounts are as follows:

	General	Street	Nonmajor Funds	Total
Fund balances				
Nonspendable:				
Inventory	\$ -	\$ 94,248	\$ 62,796	\$ 157,044
Prepaid asset	24,899	-	843	25,742
Restricted:				
Capital projects	-	-	7,625,771	7,625,771
Debt service	-	-	14,157	14,157
911 center operations	-	-	34,712	34,712
Police services	-	-	131,478	131,478
Tourism	-	-	7,328	7,328
Street maintenance	-	3,936,744	-	3,936,744
Building inspection	-	-	3,374,026	3,374,026
Library services	-	-	48,222	48,222
Affordable housing	-	-	1,226,393	1,226,393
Urban renewal program	-	-	1,046,877	1,046,877
Committed:				
Capital projects	-	-	268,231	268,231
Economic development	-	-	109,272	109,272
Unassigned	5,670,683	-	-	5,670,683
Total fund balances	<u>\$ 5,695,582</u>	<u>\$ 4,030,992</u>	<u>\$ 13,950,106</u>	<u>\$ 23,676,680</u>

Net Position Restricted Through Enabling Legislation

Governmental Activities

Capital Projects – Ordinances imposing System Development Charges (SDC) restrict the use to capital improvements which expand the capacity of the system for which the charge was made \$ 7,665,856

Public Safety – Ordinances imposing Public Safety related fees restrict the use of resources to specific public safety services and equipment replacement 166,190

Transient Lodging Tax – Ordinances imposing transient lodging tax restrict the use of these resources to tourism related expenditures 7,328

Business-type Activities

Capital Projects – Ordinances imposing System Development Charges (SDC) restrict the use to capital improvements which expand the capacity of the system for which the charge was made 15,512,470

City of Newberg, Oregon

NOTES TO THE BASIC FINANCIAL STATEMENTS

June 30, 2025

Constitutional Property Tax Limitation

Oregon has two constitutional limits on property tax rates. Under the provisions of one limitation, property tax levies, excluding debt service amounts on voter approved general obligation debt, are separately aggregated for public education and local governments (i.e. counties, cities, special district, etc.). The tax rate (tax levy divided by market property values) for local governments cannot exceed \$10 per \$1,000 of assessed value applied on tax lot basis. If the computed tax rate for an individual tax lot is greater than \$10 the levy amounts are reduced by the City Assessor on a pro rata basis to each levying district until the property tax rate limit is met. The impact on the City's future property tax levy amount is not determined.

Oregon voters approved another constitutional tax limit which substantially changed the Oregon property tax system from a levy-based system to a rate-based system. Passage of this measure directs priorities for state revenues to schools and public safety. Under this measure, the City's permanent tax rate was set at \$ 4.3827 per thousand dollars of assessed value. The assessed value growth of existing property is limited to a maximum of 3% per year. Taxes levied to pay bonded debt obligations are exempt from this measure. New property is assessed at fair value and City taxes at its permanent rate are applied.

Tax Abatements

As of June 30, 2025, taxes were abated through one program: Housing for Low Income Rentals (ORS 307.517). In 1989, Oregon legislature authorized a property tax exemption for low-income housing held by for-profit entities. The tax exemption is intended to benefit low-income renters by alleviating the property tax burden on those entities that provide this type of housing. Entities must own or have a leasehold interest in the property and must lower the rent to reflect the full value of the exemption. The properties must be occupied by renters who are at or below 60% of median. The exemption is also limited to new construction rental units. The abatement for low income housing is reduced through a 100% reduction in assessed value of new construction, so long as the entities continue to meet requirements set by statute. Two entities in 2024 utilized this specific abatement, with a total tax abatement of \$10,385.

City of Newberg tax abatements are also available through the Newberg Enterprise Zone, per ORS 285C.175, which offers traded-sector employers (companies that sell goods or services outside the local area and expand its economic base) and other eligible companies three- to five-year property tax exemptions on certain new capital investments that create jobs in the designated areas. In exchange for receiving property tax exemption, participating firms are required to meet the program requirements set by state statute and the local sponsor. The City of Newberg is the local sponsor for the Newberg Enterprise Zone program. For 2024, the City abated no property taxes under this program.

Prior Period Adjustments

During the fiscal year ended June 30, 2025, the City implemented new GASB pronouncement Standard Number 101. This standard included a restatement of the prior year's compensated absences liability to include sick time. The net effect of this restatement resulted in decreases in beginning net position in the governmental activities, Water Fund, Wastewater Fund, and Stormwater fund of \$1,637,451, \$268,892, \$426,498, and 95,090, respectively.

Loss Contingency

On June 30th, 2025, the City was a defendant of a legal claim arising from a developer dispute. Based on the outcome of a January 2026 mediation and advice of legal counsel, a loss reasonably estimated to be \$958,936 is probable.

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REQUIRED SUPPLEMENTARY INFORMATION

Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

- General Fund

Major Special Revenue Funds

- Street Fund

Schedule of Net Pension Liability and Changes in Net Pension Liability – City of Newberg Retirement Plan

Schedule of Employer Contributions – City of Newberg Retirement Plan

Investment Returns – City of Newberg Retirement Plan

Schedule of the Proportionate Share of the Net Pension Liability - OPERS

Schedule of Employer Contributions – OPERS

Schedule of Changes in Total OPEB Liability and Related Ratios - CIS

Schedule of the Proportionate Share of the Net OPEB Liability / (Asset) – NWFRA

Schedule of the Proportionate Share of the Net OPEB Liability / (Asset) – OPERS RHIA

Schedule of the City OPEB Contributions – OPERS RHIA

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City of Newberg, Oregon

GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Property taxes	\$ 7,157,474	\$ 7,157,474	\$ 7,466,404	\$ 308,930
Franchise fees and other taxes	4,129,051	4,129,051	4,286,416	157,365
Licenses and permits	595,600	595,600	616,678	21,078
Intergovernmental	1,408,132	1,408,132	1,184,369	(223,763)
Charges for services	210,771	210,771	206,705	(4,066)
Fines and forfeitures	751,500	751,500	678,817	(72,683)
Interest	203,000	203,000	417,132	214,132
Miscellaneous	18,000	18,000	14,219	(3,781)
Total revenues	14,473,528	14,473,528	14,870,740	397,212
<u>Expenditures</u>				
General government	324,552	324,552	287,023	37,529
Municipal court	541,363	545,466	534,858	10,608
Police	10,358,142	10,358,142	9,725,119	633,023
Communications	1,466,593	1,466,593	1,073,379	393,214
Library	2,586,509	2,586,509	2,443,023	143,486
Planning	1,624,767	1,624,767	1,093,877	530,890
Contingency	3,723,173	3,857,083	-	3,857,083
Total expenditures	20,625,099	20,763,112	15,157,279	5,605,833
Excess (deficiency) of revenues over expenditures	(6,151,571)	(6,289,584)	(286,539)	6,003,045
<u>Other financing sources (uses)</u>				
Sale of capital assets	245,000	245,000	-	(245,000)
Transfers in	1,114,783	1,284,896	1,127,553	(157,343)
Transfers out	(372,575)	(372,575)	(277,695)	94,880
Total other financing sources (uses)	987,208	1,157,321	849,858	(307,463)
Net change in fund balance	(5,164,363)	(5,132,263)	563,319	5,695,582
Fund balance, July 1, 2024	5,164,363	5,132,263	5,132,263	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 5,695,582	\$ 5,695,582

City of Newberg, Oregon

STREET FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Licenses and permits	\$ 66,968	\$ 66,968	\$ 191,318	\$ 124,350
Intergovernmental	2,096,761	2,239,677	2,477,276	237,599
Charges for services	1,458,595	1,458,595	1,471,699	13,104
Interest	25,000	25,000	110,665	85,665
Miscellaneous	-	-	2,821	2,821
Total revenues	3,647,324	3,790,240	4,253,779	463,539
<u>Expenditures</u>				
Public works	2,051,682	2,052,430	1,809,218	243,212
Contingency	1,688,669	2,271,397	-	2,271,397
Total expenditures	3,740,351	4,323,827	1,809,218	2,514,609
Excess (deficiency) of revenues over expenditures	(93,027)	(533,587)	2,444,561	2,978,148
<u>Other financing sources (uses)</u>				
Sale of capital assets	-	748	19,807	19,059
Transfers out	(2,150,000)	(2,292,916)	(1,259,131)	1,033,785
Total other financing sources (uses)	(2,150,000)	(2,292,168)	(1,239,324)	1,052,844
Net change in fund balance	(2,243,027)	(2,825,755)	1,205,237	4,030,992
Fund balance, July 01, 2024	2,243,027	2,825,755	2,825,755	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 4,030,992	\$ 4,030,992

CITY OF NEWBERG
SCHEDULE OF NET PENSION LIABILITY AND CHANGES IN NET PENSION LIABILITY
CITY OF NEWBERG RETIREMENT PLAN
Last 10 Plan Fiscal Years

	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015
Beginning of year										
Total pension liability	\$ 39,684,566	\$ 38,901,984	\$ 37,040,569	\$ 35,360,717	\$ 35,243,654	\$ 34,266,068	\$ 33,053,684	\$ 32,356,633	\$ 32,458,220	\$ 28,122,255
Fiduciary net position	<u>24,924,029</u>	<u>23,404,732</u>	<u>26,554,650</u>	<u>22,107,219</u>	<u>21,488,934</u>	<u>20,628,929</u>	<u>19,393,941</u>	<u>17,868,023</u>	<u>18,294,937</u>	<u>18,271,389</u>
Net pension liability	<u>\$ 14,760,537</u>	<u>\$ 15,497,252</u>	<u>\$ 10,485,919</u>	<u>\$ 13,253,498</u>	<u>\$ 13,754,720</u>	<u>\$ 13,637,139</u>	<u>\$ 13,659,743</u>	<u>\$ 14,488,610</u>	<u>\$ 14,163,283</u>	<u>\$ 9,850,866</u>
Changes in total pension liability										
Service cost	\$ 397,501	\$ 410,965	\$ 417,688	\$ 446,745	\$ 475,281	\$ 628,881	\$ 632,876	\$ 629,785	\$ 596,760	\$ 463,867
Interest on total pension liability	2,342,764	2,297,549	2,185,785	2,088,216	2,086,522	1,982,599	1,920,671	1,923,387	1,809,084	1,734,658
Effect of economic/demographic losses	359,286	(7,681)	1,217,734	940,216	(407,371)	581,632	461,001	(582,105)	487,034	22,573
Effect of assumption changes or inputs	-	-	76	78,580	(247,870)	(300,310)	(73,732)	276,798	(1,474,389)	3,539,377
Benefit payments	<u>(1,945,889)</u>	<u>(1,918,251)</u>	<u>(1,959,868)</u>	<u>(1,873,905)</u>	<u>(1,789,499)</u>	<u>(1,915,216)</u>	<u>(1,728,432)</u>	<u>(1,550,814)</u>	<u>(1,520,076)</u>	<u>(1,424,510)</u>
Net change in total pension liability	<u>\$ 1,153,662</u>	<u>\$ 782,582</u>	<u>\$ 1,861,415</u>	<u>\$ 1,679,852</u>	<u>\$ 117,063</u>	<u>\$ 977,586</u>	<u>\$ 1,212,384</u>	<u>\$ 697,051</u>	<u>\$ (101,587)</u>	<u>\$ 4,335,965</u>
Changes in fiduciary net position										
Employer contributions	\$ 1,813,038	\$ 1,643,823	\$ 1,496,149	\$ 1,470,917	\$ 1,379,911	\$ 1,377,490	\$ 1,304,250	\$ 1,185,084	\$ 906,400	\$ 834,895
Member contributions	211,296	211,550	216,105	209,337	225,207	228,135	235,670	226,267	224,049	201,880
Investment income net of expenses	2,262,946	1,678,504	(2,800,847)	4,731,825	895,803	1,266,603	1,457,091	1,701,706	(7,049)	439,313
Benefit payments	<u>(1,945,889)</u>	<u>(1,918,251)</u>	<u>(1,959,868)</u>	<u>(1,873,905)</u>	<u>(1,789,499)</u>	<u>(1,915,216)</u>	<u>(1,728,432)</u>	<u>(1,550,814)</u>	<u>(1,520,076)</u>	<u>(1,424,510)</u>
Administrative expenses	<u>(101,664)</u>	<u>(96,329)</u>	<u>(101,457)</u>	<u>(90,743)</u>	<u>(93,137)</u>	<u>(97,007)</u>	<u>(33,591)</u>	<u>(36,325)</u>	<u>(30,238)</u>	<u>(28,030)</u>
Net change in fiduciary net position	<u>\$ 2,239,727</u>	<u>\$ 1,519,297</u>	<u>\$ (3,149,918)</u>	<u>\$ 4,447,431</u>	<u>\$ 618,285</u>	<u>\$ 860,005</u>	<u>\$ 1,234,988</u>	<u>\$ 1,525,918</u>	<u>\$ (426,914)</u>	<u>\$ 23,548</u>
End of year										
Total pension liability	\$ 40,838,228	\$ 39,684,566	\$ 38,901,984	\$ 37,040,569	\$ 35,360,717	\$ 35,243,654	\$ 34,266,068	\$ 33,053,684	\$ 32,356,633	\$ 32,458,220
Fiduciary net position	<u>27,163,756</u>	<u>24,924,029</u>	<u>23,404,732</u>	<u>26,554,650</u>	<u>22,107,219</u>	<u>21,488,934</u>	<u>20,628,929</u>	<u>19,393,941</u>	<u>17,868,023</u>	<u>18,294,937</u>
Net pension liability	<u>\$ 13,674,472</u>	<u>\$ 14,760,537</u>	<u>\$ 15,497,252</u>	<u>\$ 10,485,919</u>	<u>\$ 13,253,498</u>	<u>\$ 13,754,720</u>	<u>\$ 13,637,139</u>	<u>\$ 13,659,743</u>	<u>\$ 14,488,610</u>	<u>\$ 14,163,283</u>
Fiduciary net position as a percent of total pension liability	66.52%	62.81%	60.16%	71.69%	62.52%	60.97%	60.20%	58.67%	55.22%	56.36%
Covered payroll	3,266,334	3,184,530	3,185,040	3,095,221	3,465,278	3,610,638	\$ 3,719,762	\$ 3,644,950	\$ 3,572,891	\$ 3,182,471
Net pension liability as a percent of covered payroll	418.6%	463.5%	486.6%	338.8%	382.5%	380.9%	366.6%	374.8%	405.5%	445.0%

**CITY OF NEWBERG
SCHEDULE OF EMPLOYER CONTRIBUTIONS
CITY OF NEWBERG RETIREMENT PLAN
Last 10 Years Ended June 30,**

	June 30,									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially determined contribution	\$1,867,355	\$1,821,931	\$1,780,403	\$1,601,000	\$1,580,779	\$1,605,746	\$1,427,069	\$1,379,424	\$1,257,372	\$958,388
Actual employer contribution	1,725,241	1,813,038	1,643,822	1,496,149	1,470,917	1,379,911	1,377,490	1,304,250	1,185,084	906,400
Contribution deficiency (excess)	142,114	8,893	136,581	104,851	109,862	225,835	49,579	75,174	72,288	51,988
Covered payroll*	3,030,003	3,266,334	3,184,530	3,185,040	3,095,221	3,465,278	3,610,638	3,719,762	3,644,950	3,572,891
Contribution as a percent of covered payroll	56.94%	55.51%	51.62%	46.97%	47.52%	39.82%	38.15%	35.06%	32.51%	25.37%
Valuation date	7/1/2024	7/1/2023	7/1/2022	7/1/2021	7/1/2020	7/1/2019	7/1/2018	7/1/2017	7/1/2016	7/1/2015
Assumed investment rate of return	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.50%	6.50%

Notes to schedule

Methods and assumptions used to determine contribution rates:

Long-term rate of return on investments	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.50%	6.50%
Discount rate	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%	5.84%	5.86%	5.98%	5.61%
Cost of living increases	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%
Salary increases	4.50%	4.50%	4.50%	4.50%	4.50%	4.50%	4.50%	4.50%	4.50%	4.50%

*Covered payroll amounts reported from June 2022 and 2019 was restated from prior year.

**CITY OF NEWBERG
INVESTMENT RETURNS
CITY OF NEWBERG RETIREMENT PLAN
Last 10 Fiscal Years Ended June 30,**

<u>Year Ended June 30,</u>	<u>Rate</u>
2025	10.54%
2024	9.14%
2023	7.23%
2022	-10.49%
2021	21.47%
2020	4.20%
2019	6.19%
2018	7.57%
2017	9.61%
2016	-0.04%

CITY OF NEWBERG

SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM
 Last 10 Plan Years Ended

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of the collective net pension liability (asset)	0.0584527%	0.0620049%	0.0600601%	0.0580913%	0.0589316%	0.0511432%	0.0461491%	0.0788987%	0.0832642%	0.0897722%
Proportionate share of the collective net pension liability (asset)	\$ 12,992,424	\$ 11,613,949	\$ 9,196,402	\$ 6,951,044	\$ 12,860,909	\$ 8,846,544	\$ 6,990,978	\$ 10,635,572	\$ 12,499,882	\$ 5,154,234
Covered payroll	\$ 9,465,272	\$ 8,168,569	\$ 6,981,916	\$ 6,473,569	\$ 6,399,487	\$ 5,781,331	\$ 5,047,287	\$ 4,886,012	\$ 6,707,765	\$ 6,499,152
Proportionate share of the collective net pension liability (asset) as a percentage of the covered payroll	137.264%	142.179%	131.717%	107.376%	200.968%	153.019%	138.510%	217.674%	186.349%	79.306%
Pension plan's fiduciary net position as a percentage of the total pension liability	79.290%	81.676%	84.546%	87.573%	75.790%	80.232%	82.068%	83.119%	80.527%	91.875%

CITY OF NEWBERG
SCHEDULE OF EMPLOYER CONTRIBUTIONS
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM
Last 10 Years Ended June 30,

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contributions	\$ 1,782,011	\$ 1,666,581	\$ 1,338,591	\$ 1,232,771	\$ 1,106,334	\$ 1,065,923	\$ 906,710	\$ 822,914	\$ 605,250	\$ 841,895
Contractually required contributions recognized by the pension plan	1,782,011	1,666,581	1,338,591	1,232,771	1,106,334	1,065,923	906,710	822,914	605,250	841,895
Difference	-	-	-	-	-	-	-	-	-	-
Covered payroll	9,733,451	9,465,272	8,168,569	6,981,916	6,473,569	6,399,487	5,781,331	5,047,287	4,886,012	6,707,765
Contractually required contributions as a percentage of covered payroll	18.30811%	17.60732%	16.38709%	17.65663%	17.09002%	16.65638%	15.68341%	16.30409%	12.38740%	12.55105%

CITY OF NEWBERG
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS - CIS
Last 10 Plan Fiscal Years*

	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017
Total OPEB liability								
Service cost	\$ 44,729	\$ 43,810	\$ 51,773	\$ 50,325	\$ 70,202	\$ 63,022	\$ 61,357	\$ 64,551
Interest on total OPEB liability	21,727	19,493	15,188	14,573	34,722	34,460	30,187	24,107
Effect of economic/demographic gains or losses **	(86,646)	-	(112,867)	-	(395,137)	-	(13,276)	(51,156)
Effect of assumptions or inputs	(55,764)	(4,776)	(83,549)	2,508	7,393	26,774	2,516	-
Benefit payments	(19,050)	(10,734)	(19,387)	(30,775)	(29,043)	(30,583)	(39,786)	(34,234)
Net change in OPEB liability	(95,004)	47,793	(148,842)	36,631	(311,863)	93,673	40,998	3,268
Total OPEB liability - beginning	559,959	512,166	661,008	624,377	936,240	842,567	801,569	798,301
Total OPEB liability - ending	<u>\$ 464,955</u>	<u>\$ 559,959</u>	<u>\$ 512,166</u>	<u>\$ 661,008</u>	<u>\$ 624,377</u>	<u>\$ 936,240</u>	<u>\$ 842,567</u>	<u>\$ 801,569</u>
Covered employee payroll	12,731,606	11,353,099	10,166,956	9,568,790	9,864,765	9,391,969	8,767,049	8,530,962
City's total OPEB liability as a percentage of covered employee payroll	3.65%	4.93%	5.04%	6.91%	6.33%	9.97%	9.61%	9.40%

Notes to schedule

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

* Information will be accumulated until 10 years are presented.

** Police Union employees are covered under health insurance through the Northwest Firefighters Relief Association. Beginning in the June 30, 2020 measurement date, the OPEB related to these employees are being reported separately, whereas in prior years these employees were included in the CIS actuarial valuation.

CITY OF NEWBERG
SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET OPEB LIABILITY / (ASSET)
NORTHWEST FIREFIGHTERS RELIEF ASSOCIATION
Last 10 Plan Fiscal Years*

Fiscal Year Ended	City's proportion of the net OPEB liability (asset)	City's proportionate share of the net OPEB liability (asset)	Covered-Employee Payroll	City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll
2024	3.2407%	\$ 2,159,049	\$ 4,098,617	52.68%
2023	3.4321%	898,855	3,232,585	27.81%
2022	3.4321%	856,244	2,860,147	29.94%
2021	3.5792%	803,552	2,584,733	31.09%
2020	3.5792%	757,290	2,739,504	27.64%

Notes to schedule

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Police Union employees are covered under health insurance through the Northwest Firefighters Relief Association. Beginning in the June 30, 2020 measurement date, the OPEB related to these employees are being reported separately, whereas in prior years these employees were included in the CIS actuarial valuation.

* Information will be accumulated until 10 years are presented.

CITY OF NEWBERG
SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET OPEB LIABILITY / (ASSET)
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM, RETIREMENT HEALTH INSURANCE ACCOUNT
Last 10 Plan Fiscal Years*

Fiscal Year Ended	City's proportion of the net OPEB liability (asset)	City's proportionate share of the net OPEB liability (asset)	Covered Payroll	City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability (asset)
2024	0.05152819%	\$ (208,127)	\$ 9,465,272	-2.20%	220.60%
2023	0.05050985%	(184,950)	8,168,569	-2.26%	201.60%
2022	0.04163025%	(147,927)	6,981,916	-2.12%	194.66%
2021	0.05204032%	(178,707)	6,473,569	-2.76%	183.86%
2020	0.05397329%	(109,976)	6,399,487	-1.72%	150.07%
2019	0.05402873%	(104,403)	5,781,331	-1.81%	144.36%
2018	0.04981126%	(55,603)	5,047,287	-1.10%	124.00%
2017	0.04569772%	(19,072)	4,886,012	-0.39%	108.90%

* Information will be accumulated until 10 years are presented.

CITY OF NEWBERG
SCHEDULE OF THE CITY OPEB CONTRIBUTIONS
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM, RETIREMENT HEALTH INSURANCE ACCOUNT
Last 10 Fiscal Years Ended June 30,*

Fiscal Year Ended	Contractually determined contribution	Contributions in relation to the actuarially required contribution	Contribution Deficiency (excess)	City's Covered Payroll	Contributions as a percent of covered payroll
2025	\$ -	\$ -	-	\$ 9,733,451	0.00%
2024	124	124	-	9,465,272	0.00%
2023	995	995	-	8,168,569	0.01%
2022	1,026	1,026	-	6,981,916	0.01%
2021	1,392	1,392	-	6,473,569	0.02%
2020	3,854	3,854	-	6,399,487	0.06%
2019	26,778	26,778	-	5,781,331	0.46%
2018	24,119	24,119	-	5,047,287	0.48%
2017	24,255	24,255	-	4,886,012	0.50%

* Information will be accumulated until 10 years are presented.

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**COMBINING FINANCIAL STATEMENTS
AND INDIVIDUAL FUND SCHEDULES**

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Combining Statements

Nonmajor Governmental Funds

- Combining Balance Sheet
- Combining Statement of Revenues, Expenditures and Changes in Fund Balances

City of Newberg, Oregon

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

June 30, 2025

	Special Revenue	Debt Service	Capital Projects	Totals
<u>ASSETS</u>				
Cash and cash equivalents	\$ 5,965,597	\$ 14,157	\$ 8,184,998	\$ 14,164,752
Receivables:				
Accounts	655,074	-	-	655,074
Loans	374,877	-	12,688	387,565
Assessments	-	-	27,397	27,397
Taxes	18,014	1,345	-	19,359
Inventories	-	-	62,796	62,796
Prepays	843	-	-	843
Total assets	\$ 7,014,405	\$ 15,502	\$ 8,287,879	\$ 15,317,786
<u>LIABILITIES</u>				
Accounts payable	\$ 191,135	\$ -	\$ 290,996	\$ 482,131
Other accrued liabilities	88,516	-	-	88,516
Due to other funds	362,712	-	-	362,712
Total liabilities	642,363	-	290,996	933,359
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable revenue-property taxes	18,014	1,345	-	19,359
Unavailable revenue-loans	374,877	-	12,688	387,565
Unavailable revenue-special assessments	-	-	27,397	27,397
Total deferred inflows of resources	392,891	1,345	40,085	434,321
<u>FUND BALANCES</u>				
Nonspendable	843	-	62,796	63,639
Restricted	5,869,036	14,157	7,625,771	13,508,964
Committed	109,272	-	268,231	377,503
Total fund balances	5,979,151	14,157	7,956,798	13,950,106
Total liabilities, deferred inflows of resources, and fund balances	\$ 7,014,405	\$ 15,502	\$ 8,287,879	\$ 15,317,786

City of Newberg, Oregon

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2025

	Special Revenue	Debt Service	Capital Projects	Totals
<u>Revenues</u>				
Property taxes	\$ 582,178	\$ 97	\$ -	\$ 582,275
Other taxes	1,479,888	-	-	1,479,888
Licenses and permits	626,066	-	-	626,066
Intergovernmental	2,425,808	-	-	2,425,808
Charges for services	953,568	-	597,577	1,551,145
Fines and forfeitures	20,558	-	-	20,558
Pension bond charge	-	311,093	-	311,093
Assessments	-	-	1,331	1,331
Donations	68,681	-	-	68,681
Interest	219,614	5,821	267,550	492,985
Miscellaneous	4,298	-	29,663	33,961
Total revenues	6,380,659	317,011	896,121	7,593,791
<u>Expenditures</u>				
Current:				
General government	582,375	-	-	582,375
Public safety	1,796,128	-	-	1,796,128
Library	80,058	-	-	80,058
Community development	3,175,169	-	-	3,175,169
Debt service:				
Principal	-	707,592	-	707,592
Interest	-	143,725	-	143,725
Capital outlay	-	-	1,065,237	1,065,237
Total expenditures	5,633,730	851,317	1,065,237	7,550,284
Excess (deficiency) of revenues over expenditures	746,929	(534,306)	(169,116)	43,507
<u>Other financing sources (uses)</u>				
Sale of capital assets	11,155	-	-	11,155
Transfers in	-	515,490	1,128,032	1,643,522
Transfers out	(1,127,553)	-	(106,696)	(1,234,249)
Total other financing sources (uses)	(1,116,398)	515,490	1,021,336	420,428
Net change in fund balances	(369,469)	(18,816)	852,220	463,935
Fund balances, July 1, 2024	6,348,620	32,973	7,104,578	13,486,171
Fund balances, June 30, 2025	\$ 5,979,151	\$ 14,157	\$ 7,956,798	\$ 13,950,106

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SPECIAL REVENUE FUNDS

- Combining Balance Sheet
- Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

- Building Inspection
- Economic Development
- 911 Emergency
- Civil Forfeiture
- Library Gift and Memorial
- Public Safety Fee
- Transient Lodging Tax
- Urban Renewal
- ARPA

City of Newberg, Oregon

COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS

June 30, 2025

	Building Inspection	Economic Development	911 Emergency	Civil Forfeiture	Library Gift and Memorial	Public Safety Fee	Transient Lodging Tax	Urban Renewal	ARPA	Totals
ASSETS										
Cash and cash equivalents	\$ 3,446,843	\$ 1,335,451	\$ -	\$ 28,249	\$ 52,401	\$ 55,776	\$ -	\$ 1,046,877	\$ -	\$ 5,965,597
Receivables:										
Accounts	-	250	109,999	-	-	87,147	457,678	-	-	655,074
Loans	-	374,877	-	-	-	-	-	-	-	374,877
Property taxes receivable	-	-	-	-	-	-	-	18,014	-	18,014
Prepays	843	-	-	-	-	-	-	-	-	843
Total assets	\$ 3,447,686	\$ 1,710,578	\$ 109,999	\$ 28,249	\$ 52,401	\$ 142,923	\$ 457,678	\$ 1,064,891	\$ -	\$ 7,014,405
LIABILITIES										
Accounts payable	\$ 38,291	\$ 36	\$ -	\$ -	\$ 4,179	\$ -	\$ 148,629	\$ -	\$ -	\$ 191,135
Other accrued liabilities	34,526	-	14,296	-	-	39,694	-	-	-	88,516
Due to other funds	-	-	60,991	-	-	-	301,721	-	-	362,712
Total liabilities	72,817	36	75,287	-	4,179	39,694	450,350	-	-	642,363
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue-property taxes	-	-	-	-	-	-	-	18,014	-	18,014
Unavailable revenue-loans	-	374,877	-	-	-	-	-	-	-	374,877
Total deferred inflows of resources	-	374,877	-	-	-	-	-	18,014	-	392,891
FUND BALANCES										
Nonspendable	843	-	-	-	-	-	-	-	-	843
Restricted	3,374,026	1,226,393	34,712	28,249	48,222	103,229	7,328	1,046,877	-	5,869,036
Committed	-	109,272	-	-	-	-	-	-	-	109,272
Total fund balances	3,374,869	1,335,665	34,712	28,249	48,222	103,229	7,328	1,046,877	-	5,979,151
Total liabilities, deferred inflows of resources and fund balances	\$ 3,447,686	\$ 1,710,578	\$ 109,999	\$ 28,249	\$ 52,401	\$ 142,923	\$ 457,678	\$ 1,064,891	\$ -	\$ 7,014,405

City of Newberg, Oregon

COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS

For the Year Ended June 30, 2025

	Building Inspection	Economic Development	911 Emergency	Civil Forfeiture	Library Gift and Memorial	Public Safety Fee	Transient Lodging Tax	Urban Renewal	ARPA	Totals
<u>Revenues</u>										
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 582,178	\$ -	\$ 582,178
Other taxes	-	-	-	-	-	-	1,479,888	-	-	1,479,888
Licenses and permits	597,658	28,408	-	-	-	-	-	-	-	626,066
Intergovernmental	-	-	442,251	-	6,534	-	-	-	1,977,023	2,425,808
Charges for services	99,659	-	-	-	-	853,909	-	-	-	953,568
Fines and forfeitures	-	-	-	20,558	-	-	-	-	-	20,558
Donations	-	-	-	-	68,681	-	-	-	-	68,681
Interest	119,485	58,285	2,626	761	2,795	7,372	1,016	27,274	-	219,614
Miscellaneous	3,779	99	-	-	-	-	121	299	-	4,298
Total revenues	820,581	86,792	444,877	21,319	78,010	861,281	1,481,025	609,751	1,977,023	6,380,659
<u>Expenditures</u>										
Current:										
General government	-	-	-	-	-	-	519,100	-	63,275	582,375
Public safety	-	-	611,192	-	-	1,063,251	-	-	121,685	1,796,128
Library	-	-	-	-	46,058	-	-	-	34,000	80,058
Community development	992,885	424,221	-	-	-	-	-	-	1,758,063	3,175,169
Total expenditures	992,885	424,221	611,192	-	46,058	1,063,251	519,100	-	1,977,023	5,633,730
Excess (deficiency) of revenues over expenditures	(172,304)	(337,429)	(166,315)	21,319	31,952	(201,970)	961,925	609,751	-	746,929
<u>Other financing sources (uses)</u>										
Sale of capital assets	11,155	-	-	-	-	-	-	-	-	11,155
Transfers out	-	(170,113)	-	-	-	-	(957,440)	-	-	(1,127,553)
Total other financing sources (uses)	11,155	(170,113)	-	-	-	-	(957,440)	-	-	(1,116,398)
Net change in fund balances	(161,149)	(507,542)	(166,315)	21,319	31,952	(201,970)	4,485	609,751	-	(369,469)
Fund balances, July 1, 2024	3,536,018	1,843,207	201,027	6,930	16,270	305,199	2,843	437,126	-	6,348,620
Fund balances, June 30, 2025	\$ 3,374,869	\$ 1,335,665	\$ 34,712	\$ 28,249	\$ 48,222	\$ 103,229	\$ 7,328	\$ 1,046,877	\$ -	\$ 5,979,151

City of Newberg, Oregon

BUILDING INSPECTION FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Licenses and permits	\$ 860,988	\$ 860,988	\$ 597,658	\$ (263,330)
Fines and forfeitures	200,000	200,000	99,659	(100,341)
Interest	5,000	5,000	119,485	114,485
Miscellaneous	20	20	3,779	3,759
Total revenues	1,066,008	1,066,008	820,581	(245,427)
<u>Expenditures</u>				
Building inspection	1,175,767	1,175,767	992,885	182,882
Contingency	3,136,715	3,428,259	-	3,428,259
Total expenditures	4,312,482	4,604,026	992,885	3,611,141
Excess (deficiency) of revenues over expenditures	(3,246,474)	(3,538,018)	(172,304)	3,365,714
<u>Other financing sources (uses)</u>				
Sale of capital assets	2,000	2,000	11,155	9,155
Total other financing sources (uses)	2,000	2,000	11,155	9,155
Net change in fund balance	(3,244,474)	(3,536,018)	(161,149)	3,374,869
Fund balance, July 01, 2024	3,244,474	3,536,018	3,536,018	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 3,374,869	\$ 3,374,869

City of Newberg, Oregon

ECONOMIC DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Licenses and permits	\$ 40,000	\$ 40,000	\$ 28,408	\$ (11,592)
Loan collections - interest	5,400	5,400	-	(5,400)
Interest	5,500	5,500	58,285	52,785
Miscellaneous	-	-	99	99
Total revenues	50,900	50,900	86,792	35,892
<u>Expenditures</u>				
Planning	29,120	75,120	84,903	(9,783)
Contingency	164,508	108,904	-	108,904
Total expenditures	193,628	184,024	84,903	99,121
Excess (deficiency) of revenues over expenditures	(142,728)	(133,124)	1,889	135,013
<u>Other financing sources (uses)</u>				
Special payments - loans	(605,496)	(5,579)	-	5,579
Special payments - grants	(10,000)	(14,838)	-	14,838
Special payments - other	(1,519,553)	(1,519,553)	(339,318)	1,180,235
Transfers out	-	(170,113)	(170,113)	-
Total other financing sources (uses)	(2,135,049)	(1,710,083)	(509,431)	1,200,652
Net change in fund balance	(2,277,777)	(1,843,207)	(507,542)	1,335,665
Fund balance, July 01, 2024	2,277,777	1,843,207	1,843,207	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 1,335,665	\$ 1,335,665

City of Newberg, Oregon

911 EMERGENCY FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Intergovernmental	\$ 444,495	\$ 444,495	\$ 442,251	\$ (2,244)
Interest	-	-	2,626	2,626
Miscellaneous	2,000	2,000	-	(2,000)
Total revenues	446,495	446,495	444,877	(1,618)
<u>Expenditures</u>				
Communications	429,280	611,977	611,192	785
Contingency	75,545	35,545	-	35,545
Total expenditures	504,825	647,522	611,192	36,330
Net change in fund balance	(58,330)	(201,027)	(166,315)	34,712
Fund balance, July 01, 2024	58,330	201,027	201,027	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 34,712	\$ 34,712

City of Newberg, Oregon

CIVIL FORFEITURE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Forfeitures	\$ -	\$ -	\$ 20,558	\$ 20,558
Interest	10	10	761	751
Total revenues	10	10	21,319	21,309
<u>Expenditures</u>				
Police	6,716	6,940	-	6,940
Total expenditures	6,716	6,940	-	6,940
Net change in fund balance	(6,706)	(6,930)	21,319	28,249
Fund balance, July 01, 2024	6,706	6,930	6,930	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 28,249	\$ 28,249

City of Newberg, Oregon

LIBRARY GIFT AND MEMORIAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Intergovernmental	\$ 6,103	\$ 6,103	\$ 6,534	\$ 431
Donations	49,940	69,930	68,681	(1,249)
Interest	500	500	2,795	2,295
Total revenues	56,543	76,533	78,010	1,477
<u>Expenditures</u>				
Library	56,043	83,124	46,058	37,066
Contingency	11,822	9,679	-	9,679
Total expenditures	67,865	92,803	46,058	46,745
Net change in fund balance	(11,322)	(16,270)	31,952	48,222
Fund balance, July 01, 2024	11,322	16,270	16,270	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 48,222	\$ 48,222

City of Newberg, Oregon

PUBLIC SAFETY FEE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 791,332	\$ 791,332	\$ 853,909	\$ 62,577
Interest	250	250	7,372	7,122
Total revenues	791,582	791,582	861,281	69,699
<u>Expenditures</u>				
Police	477,179	727,179	703,356	23,823
Communications	269,196	319,196	359,895	(40,699)
Contingency	146,774	50,406	-	50,406
Total expenditures	893,149	1,096,781	1,063,251	33,530
Net change in fund balance	(101,567)	(305,199)	(201,970)	103,229
Fund balance, July 01, 2024	101,567	305,199	305,199	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 103,229	\$ 103,229

City of Newberg, Oregon

TRANSIENT LODGING TAX FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budget		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Other taxes	\$ 1,716,811	\$ 1,716,811	\$ 1,479,888	\$ (236,923)
Interest	290	290	1,016	726
Miscellaneous revenues	-	-	121	121
Total revenues	1,717,101	1,717,101	1,481,025	(236,076)
<u>Expenditures</u>				
General government	602,028	602,028	519,100	82,928
Contingency	3,258	3,133	-	3,133
Total expenditures	605,286	605,161	519,100	86,061
Excess (deficiency) of revenues over expenditures	1,111,815	1,111,940	961,925	(150,015)
<u>Other financing sources (uses)</u>				
Transfers out	(1,114,783)	(1,114,783)	(957,440)	157,343
Total other financing sources (uses)	(1,114,783)	(1,114,783)	(957,440)	157,343
Net change in fund balance	(2,968)	(2,843)	4,485	7,328
Fund balance, July 01, 2024	2,968	2,843	2,843	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 7,328	\$ 7,328

City of Newberg, Oregon

URBAN RENEWAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Property taxes	\$ 436,000	\$ 436,000	\$ 582,178	\$ 146,178
Interest	100	100	27,274	27,174
Miscellaneous revenues	500	500	299	(201)
Total revenues	436,600	436,600	609,751	173,151
<u>Expenditures</u>				
Materials & services	6,500	6,500	-	6,500
Contingency	853,100	853,100	-	853,100
Total expenditures	859,600	859,600	-	853,100
Excess (deficiency) of revenues over expenditures	(423,000)	(423,000)	609,751	1,032,751
Net change in fund balance	(423,000)	(423,000)	609,751	1,032,751
Fund balance, July 01, 2024	423,000	423,000	437,126	14,126
Fund balance, June 30, 2025	\$ -	\$ -	\$ 1,046,877	\$ 1,046,877

City of Newberg, Oregon

ARPA FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budget		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Intergovernmental	\$ -	\$ 25,967	\$ 25,967	\$ -
Total revenues	-	25,967	25,967	-
<u>Expenditures</u>				
Information Technology	-	63,275	63,275	-
Police	-	121,685	121,685	-
Library	-	34,000	34,000	-
Economic Development	193,574	-	-	-
Public Works	95,299	1,758,063	1,758,063	-
Total expenditures	288,873	1,977,023	1,977,023	-
Net change in fund balance	(288,873)	(1,951,056)	(1,951,056)	-
Fund balance, July 01, 2024	288,873	1,951,056	1,951,056	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ -	\$ -

DEBT SERVICE FUND

Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

- Debt Service

City of Newberg, Oregon

DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Property taxes	\$ 175	\$ 175	\$ 97	\$ (78)
Intergovernmental	142,916	-	-	-
Pension bond charge	335,826	240,947	311,093	70,146
Interest	400	400	5,821	5,421
Total revenues	479,317	241,522	317,011	75,489
<u>Expenditures</u>				
Debt service				
Principal	711,765	711,765	707,592	4,173
Interest	139,552	139,552	143,725	(4,173)
Total expenditures	851,317	851,317	851,317	-
Excess (deficiency) of revenues over expenditures	(372,000)	(609,795)	(534,306)	75,489
<u>Other financing sources (uses)</u>				
Transfers in	372,575	610,370	515,490	(94,880)
Total other financing sources (uses)	372,575	610,370	515,490	(94,880)
Net change in fund balance	575	575	(18,816)	(19,391)
Fund balance, July 01, 2024	15,420	15,420	32,973	17,553
Fund balance, June 30, 2025	\$ 15,995	\$ 15,995	\$ 14,157	\$ (1,838)

CAPITAL PROJECTS FUNDS

- Combining Balance Sheet
- Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

- Street Capital Projects
- Street System Development
- Governmental Capital Projects

City of Newberg, Oregon

COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

June 30, 2025

	<u>Street Capital Projects</u>	<u>Street System Development</u>	<u>Governmental Capital Projects</u>	<u>Totals</u>
<u>ASSETS</u>				
Cash and cash equivalents	\$ 559,227	\$ 7,625,771	\$ -	\$ 8,184,998
Receivables:				
Loans	-	12,688	-	12,688
Assessments	-	27,397	-	27,397
Inventories	62,796	-	-	62,796
Total assets	\$ 622,023	\$ 7,665,856	\$ -	\$ 8,287,879
<u>LIABILITIES</u>				
Accounts payable	\$ 290,996	-	\$ -	\$ 290,996
Total liabilities	290,996	-	-	290,996
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable revenue-loans	-	12,688	-	12,688
Unavailable revenue-special assessments	-	27,397	-	27,397
Total deferred inflows of resources	-	40,085	-	40,085
<u>FUND BALANCES</u>				
Nonspendable	62,796	-	-	62,796
Restricted	-	7,625,771	-	7,625,771
Committed	268,231	-	-	268,231
Total fund balances	331,027	7,625,771	-	7,956,798
Total liabilities, deferred inflows of resources, and fund balances	\$ 622,023	\$ 7,665,856	\$ -	\$ 8,287,879

City of Newberg, Oregon

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS

For the Year Ended June 30, 2025

	Street Capital Projects	Street System Development	Governmental Capital Projects	Totals
<u>Revenues</u>				
Charges for services	\$ -	\$ 597,577	\$ -	\$ 597,577
Assessments	-	1,331	-	1,331
Interest	9,239	258,311	-	267,550
Miscellaneous	7,123	-	22,540	29,663
Total revenues	16,362	857,219	22,540	896,121
<u>Expenditures</u>				
Capital outlay	1,065,237	-	-	1,065,237
Total expenditures	1,065,237	-	-	1,065,237
Excess (deficiency) of revenues over expenditures	(1,048,875)	857,219	22,540	(169,116)
<u>Other financing sources (uses)</u>				
Transfers in	1,128,032	-	-	1,128,032
Transfers out	-	(11,817)	(94,879)	(106,696)
Total other financing sources (uses)	1,128,032	(11,817)	(94,879)	1,021,336
Net change in fund balances	79,157	845,402	(72,339)	852,220
Fund balances, July 1, 2024	251,870	6,780,369	72,339	7,104,578
Fund balances, June 30, 2025	\$ 331,027	\$ 7,625,771	\$ -	\$ 7,956,798

City of Newberg, Oregon

STREET CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budget		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Interest	\$ 1,000	\$ 1,000	\$ 9,239	\$ 8,239
Miscellaneous revenues	-	-	7,123	7,123
Total revenues	1,000	1,000	16,362	15,362
<u>Expenditures</u>				
Capital outlay	2,280,000	2,280,000	1,065,237	1,214,763
Total expenditures	2,280,000	2,280,000	1,065,237	1,214,763
Excess (deficiency) of revenues over expenditures	(2,279,000)	(2,279,000)	(1,048,875)	1,230,125
<u>Other financing sources (uses)</u>				
Transfers in	2,180,100	2,180,100	1,128,032	(1,052,068)
Total other financing sources (uses)	2,180,100	2,180,100	1,128,032	(1,052,068)
Net change in fund balance	(98,900)	(98,900)	79,157	178,057
Fund balance, July 01, 2024	145,700	251,870	251,870	-
Fund balance, June 30, 2025	\$ 46,800	\$ 152,970	\$ 331,027	\$ 178,057

City of Newberg, Oregon

STREET SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 1,400,000	\$ 1,400,000	\$ 597,577	\$ (802,423)
Assessments	25,000	25,000	1,331	(23,669)
Interest	17,600	17,600	258,311	240,711
Total revenues	1,442,600	1,442,600	857,219	(585,381)
<u>Expenditures</u>				
Contingency	7,048,547	8,192,869	-	8,192,869
Total expenditures	7,048,547	8,192,869	-	8,192,869
Excess (deficiency) of revenues over expenditures	(5,605,947)	(6,750,269)	857,219	7,607,488
<u>Other financing sources (uses)</u>				
Transfers out	(30,100)	(30,100)	(11,817)	18,283
Total other financing sources (uses)	(30,100)	(30,100)	(11,817)	18,283
Net change in fund balance	(5,636,047)	(6,780,369)	845,402	7,625,771
Fund balance, July 01, 2024	5,636,047	6,780,369	6,780,369	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 7,625,771	\$ 7,625,771

City of Newberg, Oregon

GOVERNMENTAL CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budget		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Miscellaneous	\$ -	\$ 22,540	\$ 22,540	\$ -
Total revenues	-	22,540	22,540	-
<u>Expenditures</u>				
Capital outlay	171,285	-	-	-
Total expenditures	171,285	-	-	-
Transfer out	-	(94,879)	(94,879)	-
Total other financing sources (uses)	-	(94,879)	(94,879)	-
Net change in fund balance	(171,285)	(72,339)	(72,339)	-
Fund balance, July 01, 2024	171,285	72,339	72,339	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ -	\$ -

PROPRIETARY FUNDS

Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For budgetary purposes, the water, wastewater, and stormwater activities are accounted for in the following separate funds:

Water

Water (operating)
Water System Development

Wastewater

Wastewater (operating)
Wastewater System Development

Stormwater

Stormwater (operating)
Stormwater System Development

Other

Proprietary Capital Projects

Reconciliations

Reconciliation of Revenues and Expenditures (budgetary basis) to Revenues and Expenses (accrual basis)

City of Newberg, Oregon

WATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 7,904,225	\$ 7,904,225	\$ 7,950,219	\$ 45,994
Interest	61,000	61,000	1,210,346	1,149,346
Miscellaneous	5,000	5,000	26,822	21,822
Total revenues	7,970,225	7,970,225	9,187,387	1,217,162
<u>Expenditures</u>				
Public works	6,714,676	8,583,682	7,668,217	915,465
Debt service:				
Principal	57,125	57,125	57,125	-
Interest	1,452	1,452	2,189	(737)
Contingency	9,375,535	11,080,535	-	11,080,535
Total expenditures	16,148,788	19,722,794	7,727,531	11,995,263
Excess (deficiency) of revenues over expenditures	(8,178,563)	(11,752,569)	1,459,856	13,212,425
<u>Other financing sources (uses)</u>				
Sale of capital assets	-	14,087	56,607	42,520
Transfers Out	(2,978,782)	(3,757,222)	(1,216,437)	2,540,785
Total other financing sources (uses)	(2,978,782)	(3,743,135)	(1,159,830)	2,583,305
Net change in fund balance	(11,157,345)	(15,495,704)	300,026	15,795,730
Fund balance, July 1, 2024	11,157,345	15,495,704	15,493,353	(2,351)
Fund balance, June 30, 2025	\$ -	\$ -	\$ 15,793,379	\$ 15,793,379

City of Newberg, Oregon

WATER SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Development fees	\$ 900,000	\$ 350,000	\$ 317,955	\$ (32,045)
Assessments	1,000	1,000	-	(1,000)
Interest	600	600	2,795	2,195
Total revenues	901,600	351,600	320,750	(30,850)
<u>Expenditures</u>				
Debt service:				
Principal	742,553	742,553	742,553	-
Interest	55,425	55,425	58,196	(2,771)
Total expenditures	797,978	797,978	800,749	(2,771)
Excess (deficiency) of revenues over expenditures	103,622	(446,378)	(479,999)	(33,621)
<u>Other financing sources (uses)</u>				
Transfers in	-	550,000	550,000	-
Transfers out	(422,475)	(194,035)	(26,247)	167,788
Total other financing sources (uses)	(422,475)	355,965	523,753	167,788
Net change in fund balance	(318,853)	(90,413)	43,754	134,167
Fund balance, July 1, 2024	318,853	90,413	90,413	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 134,167	\$ 134,167

City of Newberg, Oregon

WASTEWATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 10,644,943	\$10,644,943	\$ 11,054,737	\$ 409,794
Grant	-	-	433,300	433,300
Interest	50,000	50,000	633,561	583,561
Miscellaneous	1,500	1,500	2,233	733
Total revenues	10,696,443	10,696,443	12,123,831	1,427,388
<u>Expenditures</u>				
Public works	9,133,716	9,598,616	7,773,718	1,824,898
Debt service:				
Principal	1,336,402	1,336,402	1,336,402	-
Interest	312,621	312,621	312,621	-
Contingency	13,491,086	15,950,869	-	15,950,869
Total expenditures	24,273,825	27,198,508	9,422,741	17,775,767
Excess (deficiency) of revenues over expenditures	(13,577,382)	(16,502,065)	2,701,090	19,203,155
<u>Other financing sources (uses)</u>				
Special payments - loans	(50,000)	(50,000)	-	50,000
Sale of capital assets	-	748	51,547	50,799
Transfers out	(2,045,600)	(2,045,600)	(1,261,274)	784,326
Total other financing sources (uses)	(2,095,600)	(2,094,852)	(1,209,727)	885,125
Net change in fund balance	(15,672,982)	(18,596,917)	1,491,363	20,088,280
Fund balance, July 1, 2024	15,672,982	18,596,917	18,597,482	565
Fund balance, June 30, 2025	\$ -	\$ -	\$ 20,088,845	\$ 20,088,845

City of Newberg, Oregon

WASTEWATER SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Development fees	\$ 1,200,000	\$ 1,200,000	\$ 785,014	\$ (414,986)
Interest	20,000	20,000	502,363	482,363
Total revenues	1,220,000	1,220,000	1,287,377	67,377
<u>Expenditures</u>				
Debt service:				
Principal	165,176	165,176	165,176	-
Interest	45,505	45,505	45,505	-
Contingency	13,147,756	14,602,258	-	14,602,258
Total expenditures	13,358,437	14,812,939	210,681	14,602,258
Excess (deficiency) of revenues over expenditures	(12,138,437)	(13,592,939)	1,076,696	14,669,635
<u>Other financing sources (uses)</u>				
Transfers out	(515,400)	(515,400)	(112,315)	403,085
Total other financing sources (uses)	(515,400)	(515,400)	(112,315)	403,085
Net change in fund balance	(12,653,837)	(14,108,339)	964,381	15,072,720
Fund balance, July 1, 2024	12,653,837	14,108,339	14,108,339	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ 15,072,720	\$ 15,072,720

City of Newberg, Oregon

STORMWATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Charges for services	\$ 2,666,362	\$ 2,766,362	\$ 2,873,611	\$ 107,249
Interest	5,000	5,000	123,142	118,142
Miscellaneous	-	-	2,670	2,670
Total revenues	2,671,362	2,771,362	2,999,423	228,061
<u>Expenditures</u>				
Public works	2,765,819	3,073,108	2,821,431	251,677
Contingency	1,274,081	1,072,829	-	1,072,829
Total expenditures	4,039,900	4,145,937	2,821,431	1,324,506
Excess (deficiency) of revenues over expenditures	(1,368,538)	(1,374,575)	177,992	1,552,567
<u>Other financing sources (uses)</u>				
Sale of capital assets	-	6,037	23,603	17,566
Transfers out	(1,432,000)	(1,432,000)	(565,813)	866,187
Total other financing sources (uses)	(1,432,000)	(1,425,963)	(542,210)	883,753
Net change in fund balance	(2,800,538)	(2,800,538)	(364,218)	2,436,320
Fund balance, July 1, 2024	2,800,538	2,800,538	3,501,302	700,764
Fund balance, June 30, 2025	\$ -	\$ -	\$ 3,137,084	\$ 3,137,084

City of Newberg, Oregon

STORMWATER SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Development fees	\$ 90,000	\$ 90,000	\$ 49,201	\$ (40,799)
Interest	1,000	1,000	10,109	9,109
Total revenues	91,000	91,000	59,310	(31,690)
<u>Expenditures</u>				
Contingency	164,408	61,444	-	61,444
Total expenditures	164,408	61,444	-	61,444
Excess (deficiency) of revenues over expenditures	(73,408)	29,556	59,310	29,754
<u>Other financing sources (uses)</u>				
Transfers out	(275,000)	(275,000)	(13,405)	261,595
Total other financing sources (uses)	(275,000)	(275,000)	(13,405)	261,595
Net change in fund balance	(348,408)	(245,444)	45,905	291,349
Fund balance, July 1, 2024	362,642	259,678	259,678	-
Fund balance, June 30, 2025	\$ 14,234	\$ 14,234	\$ 305,583	\$ 291,349

City of Newberg, Oregon

PROPRIETARY CAPITAL PROJECTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Expenditures</u>				
Capital outlay	7,669,257	7,669,257	2,645,491	5,023,766
Total expenditures	7,669,257	7,669,257	2,645,491	5,023,766
Excess (deficiency) of revenues over expenditures	(7,669,257)	(7,669,257)	(2,645,491)	5,023,766
<u>Other financing sources (uses)</u>				
Transfers in	7,669,257	7,669,257	2,645,491	(5,023,766)
Total other financing sources (uses)	7,669,257	7,669,257	2,645,491	(5,023,766)
Net change in fund balance	-	-	-	-
Fund balance, July 1, 2024	-	-	-	-
Fund balance, June 30, 2025	\$ -	\$ -	\$ -	\$ -

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City of Newberg

Reconciliation of Revenues and Expenditures (Budgetary Basis) to Revenues and Expenses (Accrual Basis) Proprietary Funds

For the Year Ended June 30, 2025

Fund	Water		Wastewater	
	Revenues	Expenditures	Revenues	Expenditures
Water	\$ 9,187,387	\$ 7,727,531	\$ -	\$ -
Water System Development	320,750	800,749	-	-
Wastewater	-	-	12,123,831	9,422,741
Wastewater System Development	-	-	1,287,377	210,681
Stormwater	-	-	-	-
Stormwater System Development	-	-	-	-
Proprietary Capital Projects	-	692,684	-	1,373,589
Total revenues and expenditures (budgetary basis)	9,508,137	9,220,964	13,411,208	11,007,011
 <u>Adjustments</u>				
Depreciation	-	1,704,059	-	3,208,798
Contributed capital	(317,955)	-	(785,014)	-
Gain on sale of capital assets	56,082	-	51,022	-
Principal payments	-	(799,678)	-	(1,501,578)
Interest accrual	-	(31,000)	-	(52,453)
Expenditures capitalized	-	(3,095,979)	-	(2,364,117)
Change in compensated absences	-	(20,218)	-	(28,586)
Change in pension related activities	-	(147,031)	-	57,938
Change in other postemployment benefit related activities	-	16,753	-	25,177
Total revenues and expenses (accrual basis)	9,246,264	6,847,870	12,677,216	10,352,190
Net income (loss) before contributions and transfers		\$ 2,398,394		\$ 2,325,026

Stormwater		Totals	
Revenues	Expenditures	Revenues	Expenditures
\$ -	\$ -	\$ 9,187,387	\$ 7,727,531
-	-	320,750	800,749
-	-	12,123,831	9,422,741
-	-	1,287,377	210,681
2,999,423	2,821,431	2,999,423	2,821,431
59,310	-	59,310	-
-	579,218	-	2,645,491
<u>3,058,733</u>	<u>3,400,649</u>	<u>25,978,078</u>	<u>23,628,624</u>
-	597,999	-	5,510,856
(49,201)	-	(1,152,170)	-
23,078	-	130,182	-
-	-	-	(2,301,256)
-	-	-	(83,453)
-	(1,264,920)	-	(6,725,016)
-	(10,912)	-	(59,716)
-	(12,812)	-	(101,905)
-	9,978	-	51,908
<u>3,032,610</u>	<u>2,719,982</u>	<u>24,956,090</u>	<u>19,920,042</u>
	<u>\$ 312,628</u>		<u>\$ 5,036,048</u>

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INTERNAL SERVICE FUNDS

- Statement of Net Position
- Statement of Revenues, Expenses and Changes in Net Position
- Statement of Cash Flows

Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

- Administrative Support Services

Reconciliation of Revenues and Expenditures (budgetary basis) to Revenues and Expenses (accrual basis)

City of Newberg, Oregon

STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS

June 30, 2025

	Administrative Support Services
<u>ASSETS</u>	
<u>Current assets</u>	
Cash and investments	\$ 2,501,567
Accounts and other receivables	81,412
Inventory	46,401
Other assets - prepaid items	450
<u>Total current assets</u>	<u>2,629,830</u>
<u>Noncurrent assets</u>	
Other postemployment benefits asset	33,887
Capital assets, net of depreciation	1,380,248
<u>Total noncurrent assets</u>	<u>1,414,135</u>
<u>Total assets</u>	<u>4,043,965</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Pension related items	1,063,930
Other post-employment benefit related items	237,510
<u>Total deferred outflows of resources</u>	<u>1,301,440</u>
<u>LIABILITIES</u>	
<u>Current liabilities</u>	
Accounts payable	1,008,742
Payroll payables	338,160
Compensated absences	479,899
<u>Total current liabilities</u>	<u>1,826,801</u>
<u>Long-term obligations</u>	
Net pension liability	4,277,597
Other postemployment benefits obligation	403,753
<u>Total long-term obligations</u>	<u>4,681,350</u>
<u>Total liabilities</u>	<u>6,508,151</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Pension related items	149,599
Other post-employment benefit related items	100,616
<u>Total deferred inflows of resources</u>	<u>250,215</u>
<u>NET POSITION</u>	
Net investment in capital assets	1,299,078
Restricted for:	
OPEB benefits	33,887
Unrestricted	(2,745,926)
<u>Total net position</u>	<u>\$ (1,412,961)</u>

City of Newberg, Oregon

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

For the Year Ended June 30, 2025

	Administrative Support Services
<u>Operating revenues</u>	
Internal service charge	\$ 7,113,835
Charges for services	13,922
Miscellaneous	480,814
Total operating revenues	7,608,571
 <u>Operating expenses</u>	
Personal services	3,353,889
Materials and services	4,254,197
Depreciation	251,704
Total operating expenses	7,859,790
 Operating income (loss)	 (251,219)
 <u>Nonoperating revenues (expenses)</u>	
Interest	89,737
Grants	7,123
Total nonoperating revenues (expenses)	96,860
 Income (loss) before transfers	 (154,359)
 Change in net position	 (154,359)
Total net position, July 1, 2024	(1,038,275)
Prior period adjustment	(220,327)
Total net position, June 30, 2025	\$ (1,412,961)

City of Newberg, Oregon

STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

For the Year Ended June 30, 2025

	Administrative Support Services
<u>Cash flows from operating activities</u>	
Cash received from other funds	\$ 7,135,783
Cash paid to suppliers	(4,082,135)
Cash paid to employees	(3,784,635)
Other receipts	480,814
<u>Net cash provided by operating activities</u>	<u>(250,173)</u>
 <u>Cash flows from noncapital financing activities</u>	
Grants	7,123
<u>Net cash provided by (used in) noncapital financing activities</u>	<u>7,123</u>
 <u>Cash flows from capital and related financing activities</u>	
Purchase of capital assets	(447,282)
<u>Net cash provided by (used in) capital and related financing activities</u>	<u>(447,282)</u>
 <u>Cash flows from investing activities</u>	
Interest received on investments	89,737
<u>Net cash provided by investing activities</u>	<u>89,737</u>
 Net increase (decrease) in cash	 (600,595)
Cash and investments, July 1, 2024	3,102,162
<u>Cash and investments, June 30, 2025</u>	<u>\$ 2,501,567</u>
Reconciliation of operating income (loss) to net cash provided by operating activities:	
Operating income (loss)	\$ (251,219)
 <u>Adjustments to reconcile operating income (loss) to net cash provided by operating activities:</u>	
Depreciation and amortization	251,704
(Increase) decrease in OPEB related items	26,836
(Increase) decrease in accounts receivable	8,026
(Increase) decrease in prepaid expense	150,948
(Increase) decrease in inventory	(20,420)
Increase (decrease) in accounts payable	41,534
Increase (decrease) in payroll payable	(442,102)
Increase (decrease) in compensated absences	60,312
Increase (decrease) in pension related items	(75,792)
<u>Net cash provided by operating activities</u>	<u>\$ (250,173)</u>

City of Newberg, Oregon

ADMINISTRATIVE SUPPORT SERVICES FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual	Variance
	Original	Final		
<u>Revenues</u>				
Internal service charges	\$ 7,854,485	\$ 7,854,485	\$ 7,113,835	\$ (740,650)
Intergovernmental	10,471	10,471	638	(9,833)
Charges for services	20,000	20,000	13,284	(6,716)
Grants	-	-	7,123	7,123
Interest	15,000	15,000	89,737	74,737
Miscellaneous	-	425,290	480,814	55,524
Total revenues	7,899,956	8,325,246	7,705,431	(619,815)
<u>Expenditures</u>				
Departmental:				
City manager	1,015,712	1,015,712	1,011,377	4,335
Finance	2,111,276	2,186,276	2,090,062	96,214
Information services	1,871,808	1,871,808	1,604,337	267,471
Legal	656,264	686,264	621,362	64,902
Public works	1,742,461	2,348,086	2,056,441	291,645
Insurance	771,960	771,960	660,433	111,527
Contingency	390,173	1,079,998	-	1,079,998
Total expenditures	8,559,654	9,960,104	8,044,012	1,916,092
Excess (deficiency) of revenues over expenditures	(659,698)	(1,634,858)	(338,581)	1,296,277
Net change in fund balance	(659,698)	(1,634,858)	(338,581)	1,296,277
Fund balance, July 1, 2024	659,698	1,634,858	1,621,509	(13,349)
Fund balance, June 30, 2025	\$ -	\$ -	\$ 1,282,928	\$ 1,282,928

City of Newberg, Oregon

Reconciliation of Revenues and Expenditures (Budgetary Basis) to Revenues and Expenses (Accrual Basis) Internal Service Funds

For the Year Ended June 30, 2025

Fund	Administrative Support Services	
	Revenues	Expenditures
Administrative Support Services	\$ 7,705,431	\$ 8,044,012
Total revenues and expenditures (budgetary basis)	7,705,431	8,044,012
Adjustments		
Depreciation	-	251,704
Expenditures capitalized	-	(447,282)
Change in compensated absences	-	60,312
Change in other postemployment benefit related items	-	26,836
Change in pension related items	-	(75,792)
Total revenues and expenses (accrual basis)	7,705,431	7,859,790
Net income before transfers		\$ (154,359)

Other Financial Schedules

- Schedule of Property Tax Transactions and Outstanding Balances
- Schedule of Outstanding Obligations

City of Newberg, Oregon

SCHEDULE OF PROPERTY TAX TRANSACTIONS AND OUTSTANDING BALANCES

For the Year Ended June 30, 2025

Levy Year	Taxes Uncollected July 1, 2024	Levy As Extended By Assessor	Discounts Allowed	Interest Charged	Cancellations and Adjustments	Interest and Tax Collected	Taxes Uncollected June 30, 2025
2024-25	\$ -	\$ 8,283,171	\$ (219,526)	\$ 2,364	\$ (6,577)	\$ (7,873,471)	\$ 185,961
2023-24	191,165	-	3	5,107	(1,520)	(121,275)	73,480
2022-23	58,828	-	5	2,377	(906)	(21,505)	38,799
2021-22	33,628	-	-	2,636	(490)	(15,824)	19,950
2020-21	17,216	-	-	2,213	(534)	(11,086)	7,809
Prior to 2020	41,362	-	-	2,097	(1,807)	(5,517)	36,135
Totals	\$ 342,199	\$ 8,283,171	\$ (219,518)	\$ 16,794	\$ (11,834)	\$ (8,048,678)	\$ 362,134

Fund	Revenue			Receivable June 30, 2025
	Current Levy	Prior Years	Total	
General	\$ 6,645,670	\$ 142,340	\$ 6,788,010	\$ 342,775
Debt Service	-	197	197	1,345
Urban Renewal	424,156	-	424,156	18,014
Totals	\$ 7,069,826	\$ 142,537	\$ 7,212,363	\$ 362,134

City of Newberg, Oregon

OUTSTANDING OBLIGATIONS

June 30, 2025

Class and Series	Dated Date	Maturity Date	Amount of Original Issue	Outstanding
Full Faith and Credit Obligations				
Limited Tax Pension Bonds	5/27/04	6/1/28	\$ 2,720,000	\$ 810,000
ODOT-OTIB Loan*	7/1/13	1/25/36	2,783,490	1,271,284
2015 Refunding Bonds**	6/29/15	12/1/25	11,616,270	481,698
2018 Communications Upgrade Financing Agreement	3/29/18	6/1/28	3,197,301	1,058,751
Total Full Faith and Credit Obligations			<u>20,317,061</u>	<u>3,621,733</u>
Revenue Obligations				
Notes Payable, Public Works, Business Oregon**	5/31/07	12/1/28	8,525,632	2,279,562
Clean Water State Revolving Loan, Public Works, DEQ	2/14/11***	4/1/36	24,810,545	14,384,030
Total Revenue Obligations			<u>33,336,177</u>	<u>16,663,592</u>
Total Outstanding Obligations			<u>\$ 53,653,238</u>	<u>\$ 20,285,325</u>

* Loan made final drawdown in fiscal year 19-20. Amount of original issue represents the total drawdowns.

** Unamortized note premium/discount included in outstanding total

*** Two separate Clean Water State Revolving Loans were refinanced and restructured into one loan in Fiscal Year 17-18. They were combined on this report to reflect the restructuring, noting the dated date of the first of the two loans.

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STATISTICAL SECTION

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STATISTICAL SECTION

This part of the City of Newberg's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

Contents	Page
Financial Trends	
These schedules contain trend information to help the reader understand how financial performance has changed over time.	130
Revenue Capacity	
These schedules contain information to help the reader assess the City's most significant local revenue source, which is property taxes.	140
Debt Capacity	
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	145
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	151
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	153

City of Newberg, Oregon

NET POSITION BY COMPONENT

Last Ten Fiscal Years
(Accrual basis of accounting)

	Fiscal Year				
	2016	2017	2018	2019	2020
Governmental Activities					
Net investment in capital assets*	\$ 73,904,455	\$ 73,936,943	\$ 75,051,501	\$ 72,704,092	\$ 74,213,353
Restricted	5,602,325	5,569,797	7,522,090	9,774,136	9,099,013
Unrestricted*	<u>(9,185,414)</u>	<u>(10,058,023)</u>	<u>(10,896,899)</u>	<u>(10,229,070)</u>	<u>(12,433,891)</u>
Total governmental activities net position	<u>70,321,366</u>	<u>69,448,717</u>	<u>71,676,692</u>	<u>72,249,158</u>	<u>70,878,475</u>
Business-type activities					
Net investment in capital assets	50,238,503	51,252,029	54,630,631	56,059,282	56,781,935
Restricted	5,516,693	5,785,305	6,417,821	7,070,877	7,408,204
Unrestricted	<u>16,783,799</u>	<u>16,913,651</u>	<u>18,088,071</u>	<u>20,555,164</u>	<u>23,141,093</u>
Total business-type activities net of related debt	<u>72,538,995</u>	<u>73,950,985</u>	<u>79,136,523</u>	<u>83,685,323</u>	<u>87,331,232</u>
Total government					
Net investment in capital assets	124,142,958	125,188,972	129,682,132	128,763,374	130,995,288
Restricted	11,119,018	11,355,102	13,939,911	16,845,013	16,507,217
Unrestricted	<u>7,598,385</u>	<u>6,855,628</u>	<u>7,191,172</u>	<u>10,326,094</u>	<u>10,707,202</u>
Total government net position	<u>\$ 142,860,361</u>	<u>\$ 143,399,702</u>	<u>\$ 150,813,215</u>	<u>\$ 155,934,481</u>	<u>\$ 158,209,707</u>

*During preparation of 2016 CAFR, an error in the calculation of 2015 net investment in capital assets was noted. The 2015 net investment in capital assets and unrestricted net position above are as restated.

Fiscal Year				
2021	2022	2023	2024	2025
\$ 75,517,707	\$ 77,511,424	\$ 80,771,796	\$ 81,191,352	\$ 80,862,174
12,514,678	13,795,796	12,489,428	16,084,599	18,027,777
(13,061,129)	(11,732,746)	(9,582,474)	(10,504,113)	(12,044,265)
<u>74,971,256</u>	<u>79,574,474</u>	<u>83,678,750</u>	<u>86,771,838</u>	<u>86,845,686</u>
58,231,850	64,930,221	69,221,632	70,150,260	72,692,548
10,251,390	11,222,050	13,469,718	14,458,430	15,572,849
24,845,580	26,776,645	25,963,388	30,313,640	32,318,184
<u>93,328,820</u>	<u>102,928,916</u>	<u>108,654,738</u>	<u>114,922,330</u>	<u>120,583,581</u>
133,749,557	142,441,645	149,993,428	151,341,612	153,554,722
22,766,068	25,017,846	25,959,146	30,543,029	33,600,626
11,784,451	15,043,899	16,380,914	19,809,527	20,273,919
<u>\$ 168,300,076</u>	<u>\$182,503,390</u>	<u>\$ 192,333,488</u>	<u>\$ 201,694,168</u>	<u>\$ 207,429,267</u>

City of Newberg, Oregon

CHANGES IN NET POSITION

Last Ten Fiscal Years
(Accrual basis of accounting)

Expenses	Fiscal Year				
	2016	2017	2018	2019	2020
Governmental activities:					
General government	\$ 632,904	\$ 614,756	\$ 456,661	\$ 1,030,070	\$ 1,071,596
Public safety	14,665,091	13,566,131	14,122,328	9,157,630	10,165,181
Library	1,418,213	1,641,950	1,880,375	1,837,917	1,997,293
Community development	4,956,971	4,637,468	6,051,823	6,020,860	6,989,573
Interest on long-term debt	232,287	220,534	190,013	277,987	211,036
Total governmental activities expenses	21,905,466	20,680,839	22,701,200	18,324,464	20,434,679
Business-type activities:					
Water	4,519,569	4,764,433	5,091,557	5,332,789	5,530,125
Wastewater	6,189,926	8,118,983	9,015,163	8,351,624	8,980,793
Stormwater	1,823,882	1,999,951	1,474,100	1,449,335	1,751,662
EMS	2,327,754	896,225	305,867	36,231	-
Total business-type activities expenses	14,861,131	15,779,592	15,886,687	15,169,979	16,262,580
Total government expenses	\$ 36,766,597	\$ 36,460,431	\$ 38,587,887	\$ 33,494,443	\$ 36,697,259
Program Revenues					
Governmental activities:					
Charges for services:					
General government	\$ 1,069,564	\$ 1,097,664	\$ 1,164,740	\$ 1,492,422	\$ 1,505,749
Public safety	2,107,389	1,984,542	2,036,208	1,758,612	1,756,387
Library	106,993	125,236	114,132	123,031	105,103
Community development	1,903,759	2,094,345	3,282,887	2,989,347	2,429,995
Operating grants and contributions	1,597,758	1,654,806	1,807,470	2,271,638	1,949,217
Capital grants and contributions	206,672	1,117,673	3,549,009	2,603,568	2,115,397
Total governmental activities program revenues	6,992,135	8,074,266	11,954,446	11,238,618	9,861,848
Business-type activities:					
Charges for services:					
Water	5,456,414	5,393,100	6,005,357	6,163,544	5,877,950
Wastewater	7,367,995	7,724,042	8,165,355	8,502,636	8,827,149
Stormwater	1,292,069	1,464,203	1,545,965	1,694,657	1,855,942
EMS	2,225,533	354,158	26,618	-	-
Operating grants and contributions	-	-	-	-	87,613
Capital grants and contributions	1,082,540	2,285,508	4,296,733	2,801,688	2,522,324
Total business-type activities program revenues	17,424,551	17,221,011	20,040,028	19,162,525	19,170,978
Total government program revenues	\$ 24,416,686	\$ 25,295,277	\$ 31,994,474	\$ 30,401,143	\$ 29,032,826

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		Fiscal Year							
		2021	2022	2023	2024	2025			
\$	806,778	\$	1,361,322	\$	1,471,406	\$	964,752	\$	1,055,723
	10,739,693		9,869,325		10,779,911		12,749,674		14,150,308
	1,789,695		1,806,281		2,208,305		2,477,223		2,697,775
	5,209,991		7,301,267		8,349,324		6,708,586		7,605,668
	232,133		129,633		205,821		177,062		157,971
	<u>18,778,290</u>		<u>20,467,828</u>		<u>23,014,767</u>		<u>23,077,297</u>		<u>25,667,445</u>
	5,690,837		6,196,878		6,762,798		7,051,579		6,936,600
	9,864,386		8,097,777		9,832,343		10,156,304		10,448,340
	1,948,402		1,754,695		2,053,317		2,426,163		2,753,816
	-		-		-		-		-
	<u>17,503,625</u>		<u>16,049,350</u>		<u>18,648,458</u>		<u>19,634,046</u>		<u>20,138,756</u>
\$	<u>36,281,915</u>	\$	<u>36,517,178</u>	\$	<u>41,663,225</u>	\$	<u>42,711,343</u>	\$	<u>45,806,201</u>
\$	1,534,420	\$	1,588,407	\$	1,689,762	\$	1,885,005	\$	1,826,016
	1,620,835		1,598,047		1,813,634		2,225,666		2,187,185
	94,236		118,732		125,239		119,106		172,744
	4,424,465		4,252,698		4,540,085		3,069,198		3,068,442
	2,455,626		3,773,952		4,410,790		2,922,767		4,422,010
	3,384,153		3,504,791		2,603,792		2,181,718		948,660
	<u>13,513,735</u>		<u>14,836,627</u>		<u>15,183,302</u>		<u>12,403,460</u>		<u>12,625,057</u>
	6,776,218		7,072,372		7,232,097		7,494,697		7,977,041
	9,313,034		9,495,036		10,258,265		10,741,528		11,056,970
	2,030,579		2,187,918		2,346,182		2,640,302		2,876,281
	-		-		-		-		-
	104,545		35,000		150,000		250,000		2,500
	4,957,705		6,765,634		4,200,834		2,455,000		1,676,440
	<u>23,182,081</u>		<u>25,555,960</u>		<u>24,187,378</u>		<u>23,581,527</u>		<u>23,589,232</u>
\$	<u>36,695,816</u>	\$	<u>40,392,587</u>	\$	<u>39,370,680</u>	\$	<u>35,984,987</u>	\$	<u>36,214,289</u>

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City of Newberg, Oregon

CHANGES IN NET POSITION (Continued)

Last Ten Fiscal Years
(Accrual basis of accounting)

	Fiscal Year				
	2016	2017	2018	2019	2020
Net (Expense)/Revenue					
Governmental activities	\$ (14,913,331)	\$ (12,606,573)	\$ (10,746,754)	\$ (7,085,846)	\$ (10,572,831)
Business-type activities	2,563,420	1,441,419	4,153,341	3,992,546	2,908,398
Total government net (expense)/revenue	<u>\$ (12,349,911)</u>	<u>\$ (11,165,154)</u>	<u>\$ (6,593,413)</u>	<u>\$ (3,093,300)</u>	<u>\$ (7,664,433)</u>
General Revenues and Other Changes in Net Position					
Governmental activities					
Taxes					
Property taxes	\$ 7,629,811	\$ 7,654,999	\$ 7,873,043	\$ 4,598,319	\$ 5,076,014
Franchise and public service taxes	3,400,088	3,625,530	3,997,659	3,968,873	3,700,543
Interest and investment earnings	73,928	127,580	257,864	461,112	389,270
Other revenues	43,168	27,251	15,620	360,506	69,941
Special items	-	-	-	(1,940,134)	-
Transfers	(2,458)	298,564	337,773	187,754	(33,620)
Total governmental activities	<u>11,144,537</u>	<u>11,733,924</u>	<u>12,481,959</u>	<u>7,636,430</u>	<u>9,202,148</u>
Business-type activities:					
Interest and investment earnings	167,226	288,095	464,392	761,810	700,258
Other revenues	3,990	(18,960)	2,909	1,010	3,633
Special items	-	-	788,650	(26,049)	-
Transfers	2,458	(298,564)	(337,773)	(187,754)	33,620
Total business-type activities	<u>173,674</u>	<u>(29,429)</u>	<u>918,178</u>	<u>549,017</u>	<u>737,511</u>
Total primary government	<u>\$ 11,318,211</u>	<u>\$ 11,704,495</u>	<u>\$ 13,400,137</u>	<u>\$ 8,185,447</u>	<u>\$ 9,939,659</u>
Change in Net Position					
Governmental activities	\$ (3,768,794)	\$ (872,649)	\$ 1,735,205	\$ 550,584	\$ (1,370,683)
Business-type activities	2,737,094	1,411,990	5,071,519	4,541,563	3,645,909
Total primary government	<u>\$ (1,031,700)</u>	<u>\$ 539,341</u>	<u>\$ 6,806,724</u>	<u>\$ 5,092,147</u>	<u>\$ 2,275,226</u>

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Fiscal Year				
2021	2022	2023	2024	2025
\$ (5,264,555)	\$ (5,631,201)	\$ (7,831,465)	\$ (10,673,837)	\$ (13,042,388)
5,678,456	9,506,610	5,538,920	3,947,481	3,450,476
<u>\$ 413,901</u>	<u>\$ 3,875,409</u>	<u>\$ (2,292,545)</u>	<u>\$ (6,726,356)</u>	<u>\$ (9,591,912)</u>
\$ 5,530,579	\$ 5,895,192	\$ 6,355,896	\$ 7,273,948	\$ 8,068,614
3,652,177	4,222,870	4,746,608	4,950,573	5,012,302
130,325	66,214	373,338	993,041	1,110,519
77,875	50,143	652,822	549,363	562,252
-	-	-	-	-
(33,620)	-	-	-	-
<u>9,357,336</u>	<u>10,234,419</u>	<u>12,128,664</u>	<u>13,766,925</u>	<u>14,753,687</u>
259,503	70,472	674,336	2,284,195	2,482,316
26,009	23,014	30,897	35,916	130,182
-	-	-	-	-
33,620	-	-	-	-
<u>319,132</u>	<u>93,486</u>	<u>705,233</u>	<u>2,320,111</u>	<u>2,612,498</u>
<u>\$ 9,676,468</u>	<u>\$ 10,327,905</u>	<u>\$ 12,833,897</u>	<u>\$ 16,087,036</u>	<u>\$ 17,366,185</u>
\$ 4,092,781	\$ 4,603,218	\$ 4,297,199	\$ 3,093,088	\$ 1,711,299
5,997,588	9,600,096	6,244,153	6,267,592	6,062,974
<u>\$ 10,090,369</u>	<u>\$ 14,203,314</u>	<u>\$ 10,541,352</u>	<u>\$ 9,360,680</u>	<u>\$ 7,774,273</u>

City of Newberg, Oregon

FUND BALANCES, GOVERNMENTAL FUNDS

Last Ten Fiscal Years
(Modified accrual basis of accounting)

	Fiscal Year				
	2016	2017	2018	2019	2020
General Fund					
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -
Committed	-	179,840	-	-	-
Unassigned	3,209,623	3,480,777	4,165,562	4,476,667	3,527,967
Total General Fund	\$ 3,209,623	\$ 3,660,617	\$ 4,165,562	\$ 4,476,667	\$ 3,527,967
All Other Governmental Funds					
Nonspendable	\$ 54,587	\$ 64,850	\$ 90,779	\$ 65,492	\$ 64,256
Restricted	5,361,925	5,402,640	9,638,005	9,580,578	8,915,382
Committed	773,340	824,480	859,311	942,462	953,315
Assigned	509,076	552,745	166,916	72,662	-
Total all other governmental funds	\$ 6,698,928	\$ 6,844,715	\$10,755,011	\$ 10,661,194	\$ 9,932,953

Fiscal Year				
2021	2022	2023	2024	2025
\$ -	\$ 13,856	\$ 2,690	\$ 2,080	\$ 24,899
-	-	-	-	-
4,267,948	4,997,616	5,382,773	5,130,183	5,670,683
<u>\$ 4,267,948</u>	<u>\$ 5,011,472</u>	<u>\$ 5,385,463</u>	<u>\$ 5,132,263</u>	<u>\$ 5,695,582</u>
\$ 79,082	\$ 92,778	\$ 104,802	\$ 117,939	\$ 157,887
12,015,117	13,737,933	12,374,097	15,616,827	17,445,708
930,141	999,150	1,650,680	577,160	377,503
-	-	-	-	-
<u>\$ 13,024,340</u>	<u>\$ 14,829,861</u>	<u>\$ 14,129,579</u>	<u>\$ 16,311,926</u>	<u>\$ 17,981,098</u>

City of Newberg, Oregon

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS

Last Ten Fiscal Years
(Modified accrual basis of accounting)

Revenues	Fiscal Year		
	2016	2017	2018
Property taxes	\$ 7,628,659	\$ 7,708,562	\$ 7,871,722
Other taxes	3,112,765	3,722,487	4,109,401
Licenses and permits	1,498,722	1,652,558	2,101,984
Intergovernmental	2,679,966	3,791,599	3,380,635
Charges for services	1,860,647	1,174,546	4,092,233
Fines and forfeitures	605,215	615,698	593,431
Facilities charge	116,863	117,543	119,492
Pension bond charge	228,612	238,995	248,417
Assessments	76,174	66,305	5,105
Donations	44,468	39,597	36,033
Interest	53,865	95,986	203,913
Developer contributions	-	-	342,750
Miscellaneous	30,583	32,557	20,166
Total revenues	<u>17,936,539</u>	<u>19,256,433</u>	<u>23,125,282</u>
Expenditures			
General Government	356,689	361,938	353,034
Public safety	11,233,236	11,916,380	12,560,978
Library	1,323,251	1,566,849	1,791,783
Community development	2,276,773	2,717,196	3,270,441
Capital outlay	761,896	1,593,837	3,584,865
Debt service:			
Principal	702,572	622,066	453,590
Interest	207,432	207,930	190,743
Total expenditures	<u>16,861,849</u>	<u>18,986,196</u>	<u>22,205,434</u>
Excess of revenues over expenditures	<u>\$ 1,074,690</u>	<u>\$ 270,237</u>	<u>\$ 919,848</u>
Other Financing Sources (Uses)			
Bond Proceeds	\$ -	\$ -	\$ 3,197,301
Special Payments - loans	-	-	-
Lease Proceeds	-	-	-
Proceeds from sale of assets	10,167	20,188	1,250
Proceeds from notes receivable	-	-	-
Refunds	-	-	-
Transfers in	1,499,445	2,517,297	4,098,023
Transfers out	(1,514,226)	(2,210,971)	(3,801,151)
Total other financing sources (uses)	<u>(4,614)</u>	<u>326,514</u>	<u>3,495,423</u>
Net Change in Fund Balances	<u>\$ 1,070,076</u>	<u>\$ 596,751</u>	<u>\$ 4,415,271</u>
Debt service as a percentage of noncapital expenditures	<u>5.68%</u>	<u>4.67%</u>	<u>3.28%</u>

		Fiscal Year					
2019	2020	2021	2022	2023	2024	2025	
\$ 4,915,842	\$ 5,172,277	\$ 5,551,715	\$ 5,875,721	\$ 6,338,758	\$ 7,215,371	\$ 8,048,679	
4,547,856	4,294,152	4,469,662	5,311,768	6,106,939	5,709,974	5,766,304	
1,697,758	1,113,188	2,830,335	2,222,692	2,128,093	1,375,743	1,434,062	
3,718,353	3,907,101	4,454,399	5,659,577	6,881,397	5,211,045	6,087,453	
3,178,838	2,722,527	3,868,768	4,176,328	3,839,380	3,826,627	3,229,549	
611,570	556,299	434,196	397,891	492,625	785,561	699,375	
116,658	76,513	-	-	-	-	-	
261,882	274,063	285,040	294,815	319,770	333,543	311,093	
25,356	9,053	4,851	2,284	953	954	1,331	
48,773	28,818	1,000	31,720	73,175	37,949	68,681	
364,758	295,928	93,819	58,299	342,253	926,081	1,020,782	
575,320	-	-	10,840	-	-	-	
139,454	16,353	27,296	9,516	23,867	88,369	51,001	
<u>20,202,418</u>	<u>18,466,272</u>	<u>22,021,081</u>	<u>24,051,451</u>	<u>26,547,210</u>	<u>25,511,217</u>	<u>26,718,310</u>	
902,975	911,939	645,735	1,215,163	1,365,216	781,538	869,398	
9,312,641	10,008,301	9,634,882	10,223,315	11,416,345	12,411,523	13,023,435	
1,870,572	1,876,524	1,691,202	1,768,575	2,115,657	2,354,781	2,523,081	
3,143,804	3,000,575	3,090,105	4,470,296	5,409,237	4,503,657	6,078,264	
4,043,964	3,362,005	2,298,635	4,224,730	6,015,276	1,769,982	1,065,237	
741,202	709,322	572,899	657,310	822,956	888,036	926,207	
284,436	242,232	227,632	212,666	190,165	146,923	143,725	
<u>20,299,594</u>	<u>20,110,898</u>	<u>18,161,090</u>	<u>22,772,055</u>	<u>27,334,852</u>	<u>22,856,440</u>	<u>24,629,347</u>	
<u>\$ (97,176)</u>	<u>\$ (1,644,626)</u>	<u>\$ 3,859,991</u>	<u>\$ 1,279,396</u>	<u>\$ (787,642)</u>	<u>\$ 2,654,777</u>	<u>\$ 2,088,963</u>	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
-	-	-	-	-	(746,091)	-	
-	-	-	233,579	595,577	94,870	112,566	
276,496	6,086	4,997	33,455	58,697	33,496	30,962	
88,000	-	-	-	-	-	-	
-	(4,781)	-	-	-	(107,905)	-	
4,204,737	3,275,215	2,553,404	5,859,364	7,104,415	2,268,553	2,771,075	
(4,254,769)	(3,308,835)	(2,587,024)	(4,856,749)	(7,104,415)	(2,268,553)	(2,771,075)	
<u>314,464</u>	<u>(32,315)</u>	<u>(28,623)</u>	<u>1,269,649</u>	<u>654,274</u>	<u>(725,630)</u>	<u>143,528</u>	
<u>\$ 217,288</u>	<u>\$ (1,676,941)</u>	<u>\$ 3,831,368</u>	<u>\$ 2,549,045</u>	<u>\$ (133,368)</u>	<u>\$ 1,929,147</u>	<u>\$ 2,232,491</u>	
<u>5.88%</u>	<u>5.20%</u>	<u>4.99%</u>	<u>4.42%</u>	<u>4.65%</u>	<u>4.99%</u>	<u>4.75%</u>	

City of Newberg, Oregon

MARKET AND ASSESSED VALUE OF TAXABLE PROPERTY

Last Ten Fiscal Years

Fiscal Year	Real Property	Personal Property	Public Utilities	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Real Market Value (RMV)	Assessed Value as a Percentage of RMV
2016	\$ 1,602,235,701	\$ 51,624,237	\$ 42,697,000	\$ 1,696,556,938	\$4.6332	\$ 2,199,658,073	77.13%
2017	1,676,693,349	57,582,528	46,339,600	1,780,615,477	4.3827	2,380,377,182	74.80%
2018	1,755,208,908	54,704,504	45,281,815	1,855,195,227	4.3827	2,885,994,061	64.28%
2019	1,814,264,190	52,586,791	37,867,800	1,904,718,781	2.5000	3,124,480,898	60.96%
2020	1,940,024,322	56,144,957	41,789,000	2,037,958,279	2.5750	3,555,696,446	57.32%
2021	2,031,204,590	57,505,384	49,250,500	2,137,960,474	2.6523	3,790,598,046	56.40%
2022	2,117,529,585	58,735,052	50,987,800	2,227,252,437	2.7319	4,147,560,164	53.70%
2023	2,198,052,333	60,226,213	56,532,800	2,314,811,346	2.8139	4,905,594,480	47.19%
2024	2,329,628,737	63,144,369	61,757,658	2,454,530,764	2.8983	5,122,169,954	47.92%
2025	2,458,557,528	64,437,745	64,788,803	2,587,784,076	2.9852	5,446,922,905	47.51%

Information from the Yamhill County Assessment and Taxation Department

City of Newberg, Oregon

PRINCIPAL TAXPAYERS

Current Year and Nine Years Ago

2024-25		Taxable Assessed Valuation	% of City Taxable Assessed Valuation (a)
Taxpayer	Type of Business		
Friendsview Manor Inc	Retirement Community	60,563,985	2.47%
Adec, Inc.	Dental Equipment	34,669,763	1.41%
Allison Inn & Spa LLC	Hotel/Hospitality Services	33,074,775	1.35%
K&J Real Estate LLC	Real Estate	26,770,090	1.09%
Portland General Electric Co.	Electric Utility	24,809,698	1.01%
Aspen Way West LLC	Land Development/Hospitality	22,548,959	0.92%
Fred Meyer Stores Inc.	Retail, Mixed	21,147,606	0.86%
Allison Properties LLC	Land Development/Hospitality	15,055,235	0.61%
Springbrook Investment LLC	Land Development/Hospitality	14,535,357	0.59%
Chehalem Pointe LLC	Property Management	13,381,815	0.55%
TOTAL		<u>\$ 266,557,283</u>	<u>10.86%</u>

2015-16		Taxable Assessed Valuation	% of City Taxable Assessed Valuation (b)
Taxpayer	Type of Business		
Adec Inc.	Dental Equipment	\$ 26,810,170	1.65%
Allison Inn & Spa LLC	Hotel/Hospitality Services	25,166,284	1.55%
Springbrook Properties	Land Development/Hospitality	24,597,226	1.51%
K&J Real Estate LLC	Real Estate	21,145,712	1.30%
Portland General Electric Co.	Electric Utility	16,904,000	1.04%
Fred Meyer Stores Inc	Banking	13,659,311	0.84%
Friendsview Manor	Retirement Community	13,211,587	0.81%
Comcast Corporation	Telecommunications Utility	11,606,900	0.71%
Chehalem Springs Assisted Living	Retirement Community	9,500,553	0.58%
Astor House Retirement Community	Retirement Community	8,957,511	0.55%
TOTAL		<u>\$ 171,559,254</u>	<u>10.54%</u>

(a) City of Newberg's 2024-25 assessed valuation was \$2,587,784,076

(b) City of Newberg's 2015-16 assessed/market valuation was \$1,696,556,938

Information from the Yamhill County Department of Assessment and Taxation

City of Newberg, Oregon

PROPERTY TAX RATES (1) - DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Fiscal Years

Fiscal Year Ending June 30,	Direct Rate			Overlapping Rates			
	City of Newberg			County	Park District		
	Operating	Debt	Total	Operating	Operating	Debt	Total
2016	\$ 4.3827	\$ 0.2505	\$ 4.6332	\$ 2.5775	\$ 0.9076	\$ 0.42	\$ 1.3266
2017	4.3827	-	4.3827	2.5775	0.9076	0.4202	1.3278
2018	4.3827	-	4.3827	2.5775	0.9076	0.4132	1.3208
2019	2.5000	-	2.5000	2.5775	0.9076	0.4042	1.3118
2020	2.5750	-	2.5750	2.5775	0.9076	0.3876	1.2952
2021	2.6523	-	2.6523	2.5775	0.9076	0.3690	1.2766
2022	2.7319	-	2.7319	2.5775	0.9076	0.4024	1.3100
2023	2.8139	-	2.8139	2.5775	0.9076	0.3338	1.2414
2024	2.8983	-	2.8983	2.5775	0.9076	0.3186	1.2262
2025	2.9852	-	2.9852	2.5775	0.9076	0.3075	1.2151

(1) Rates are per \$1,000 of assessed value

Source: Yamhill County Assessor

School District			Fire District			Other Districts	Total Direct & Overlapping Rates
Operating	Debt	Total	Operating	Debt	Total	Total	
\$ 4.6616	\$ 3.2568	\$ 7.9184	\$ -	\$ -	\$ -	\$ 0.9625	\$ 17.4182
4.6616	3.2139	7.8755	-	-	-	1.0555	17.2190
4.6616	3.1420	7.8036	-	-	-	0.9820	17.0666
4.6616	1.3880	6.0496	1.9752	0.1087	2.0839	1.0644	15.5872
4.6616	0.8080	5.4696	1.9752	0.0973	2.0725	1.0620	15.0518
4.6616	0.4716	5.1332	1.9752	0.1415	2.1167	1.0568	14.8131
4.6616	1.5337	6.1953	1.9752	0.1411	2.1163	1.0401	15.9711
4.6616	1.4837	6.1453	1.9752	0.1375	2.1127	1.0465	15.9373
4.6616	1.4115	6.0731	1.9752	0.1337	2.1089	1.0158	15.8998
4.6616	1.4065	6.0681	1.9752	0.1314	2.1066	1.0325	15.9850

City of Newberg, Oregon

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years

Fiscal Year Ending June 30,	Total Tax Levy	Collected within the Fiscal Year of the Levy		Collected in Subsequent Years	Amount	Percentage of Levy
		Amount*	Percentage of Levy			
2016	\$ 7,864,660	\$ 7,585,511	96.45%	\$ 225,026	\$ 7,810,537	99.31%
2017	7,857,109	7,606,516	96.81%	202,686	7,809,202	99.39%
2018	8,130,756	7,900,339	97.17%	187,852	8,088,191	99.48%
2019	4,770,467	4,641,500	97.30%	112,772	4,754,272	99.66%
2020	5,248,722	5,130,350	97.74%	108,160	5,238,510	99.81%
2021	5,689,467	5,574,823	97.98%	93,096	5,667,919	99.62%
2022	6,090,550	5,954,055	97.76%	111,752	6,065,807	99.59%
2023	6,516,491	6,368,943	97.74%	106,599	6,475,542	99.37%
2024	7,475,372	7,284,207	97.44%	115,218	7,399,425	98.98%
2025	8,283,171	8,097,210	97.75%	-	8,097,210	97.75%

Source: Tax Turnover report from Yamhill County

* Includes discount allowed and adjustments to tax roll

City of Newberg, Oregon

RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET GENERAL BONDED DEBT PER CAPITA

Last Ten Fiscal Years

Fiscal Year Ending June 30,	Population (1)	Assessed Value (2)	General Bonded Debt Outstanding			Percentage of Assessed Value	Per Capita
			Full Faith & Credit Obligations (3)	Limited Tax Bonds	Total		
2016	22,900	\$ 1,696,556,938	\$ 10,229,792	\$ 2,380,000	\$ 12,609,792	0.74	\$ 550.65
2017	23,465	1,780,615,477	8,823,313	2,285,000	11,108,313	0.62	473.40
2018	23,480	1,855,195,227	10,574,135	2,175,000	12,749,135	0.69	542.98
2019	23,795	1,904,718,781	8,920,572	2,045,000	10,965,572	0.58	460.84
2020	24,045	2,037,958,279	7,507,216	1,895,000	9,402,216	0.46	391.03
2021	25,152	2,137,960,474	6,255,866	1,725,000	7,980,866	0.37	317.31
2022	25,340	2,227,252,437	4,961,246	1,535,000	6,496,246	0.29	256.36
2023	25,514	2,314,811,346	3,618,127	1,320,000	4,938,127	0.21	193.55
2024	25,731	2,454,530,764	2,591,275	1,080,000	3,671,275	0.15	142.68
2025	26,249	2,587,784,076	1,540,449	810,000	2,350,449	0.09	89.54

(1) Portland State University, Annual Population Statistics. Estimates for fiscal years 2021 through 2024 have been revised by PSU.

(2) Yamhill County Assessor

(3) Includes Business-type Activity portion of the 2015 FFCO Refunding Bonds, which is \$481,698. See Ratios of Outstanding Debt by Type chart on following page. City included former Certificates of Participation (Governmental-type Activity) and five Business Oregon loans (Business-type Activity) into one issuance. Governmental-type activity of \$1,058,751 alone on the chart above would result in 0.07% Percentage of Assessed Value and 71.19 Per Capita. Outstanding total includes unamortized note premium.

City of Newberg, Oregon

RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

Fiscal Year Ended June 30,	Governmental Activities						
	General Obligation Bonded Debt	Certificates of Participation	Full Faith & Credit Obligations (2)	Limited Tax Pension Bonds	Notes	Leases (3)	
2016	\$ -	\$ -	\$ 921,919	\$ 2,380,000	\$ 1,367,101	\$ 165,090	
2017	-	-	686,727	2,285,000	1,524,272	84,212	
2018	-	-	3,638,836	2,175,000	1,420,682	15,988	
2019	-	-	3,128,704	2,045,000	1,314,420	123,138	
2020	-	-	2,642,043	1,895,000	1,777,706	75,175	
2021	-	-	2,342,388	1,725,000	1,674,462	25,499	
2022	-	-	2,034,463	1,535,000	1,574,747	173,909	
2023	-	-	1,718,039	1,320,000	1,472,459	580,242	
2024	-	-	1,392,882	1,080,000	1,374,744	463,715	
2025	-	-	1,058,751	810,000	1,271,284	357,666	

- (1) See the Demographics page for personal income and per capita information
- (2) Total outstanding includes unamortized note premium/discount
- (3) In fiscal years 2014 through 2021, capital leases were reported for various pieces of equipment. Beginning in 2022, with the implementation of GASB 87, lease liabilities were reported for police vehicles and equipment.

Business-type Activities

<u>Full Faith & Credit Obligations (2)</u>	<u>Notes (2)</u>	<u>Leases (3)</u>	<u>Total Government</u>	<u>(1) Percentage of Personal Income</u>	<u>(1) Per Capita</u>
\$ 9,307,873	\$ 30,740,380	\$ 2,324	\$ 44,884,687	4.73%	\$ 1,960
8,136,586	29,435,093	-	42,151,890	4.13%	1,796
6,935,299	27,823,602	-	42,009,407	3.90%	1,789
5,791,868	26,165,524	-	38,568,654	3.41%	1,621
4,865,173	24,676,171	-	35,931,268	2.93%	1,494
3,913,478	23,150,060	-	32,830,887	2.33%	1,305
2,926,783	21,587,064	-	29,831,966	2.08%	1,177
1,900,088	19,986,040	-	26,976,868	1.72%	1,057
1,198,393	18,346,469	-	23,856,203	N/A	927
481,698	16,663,592	-	20,642,991	N/A	786

City of Newberg, Oregon

LEGAL DEBT MARGIN INFORMATION GENERAL OBLIGATION BONDED DEBT

Last Ten Fiscal Years

	2016	2017	2018	2019	2020
Real Market Value	\$ 2,199,658,073	\$ 2,380,377,182	\$ 2,885,994,061	\$ 3,124,480,898	\$ 3,555,696,446
Debt Limit (3% real market value)	65,989,742	71,411,315	86,579,822	93,734,427	106,670,893
Debt Applicable to Limit:					
General Obligation Bonds	190,000	-	-	-	-
Less: Amounts reserved for debt service	(216,729)	(38,270)	(47,809)	(3,793)	(2,500)
Total net debt applicable to limit	(26,729)	(38,270)	(47,809)	(3,793)	(2,500)
Legal debt margin	<u>\$ 66,016,471</u>	<u>\$ 71,449,585</u>	<u>\$ 86,627,631</u>	<u>\$ 93,738,220</u>	<u>\$ 106,673,393</u>
Total net debt applicable to the limit as a percentage of debt limit	<u>-0.04%</u>	<u>-0.05%</u>	<u>-0.06%</u>	<u>0.00%</u>	<u>0.00%</u>

Notes

- a) Oregon Revised Statutes 287A.050 provides a debt limit on general obligation bonds of 3% of real market value of all taxable property within the City's boundaries
- b) The legal debt margin is the difference between the debt limit and the City's net outstanding general obligation debt

Data Sources

Yamhill County Tax Assessor
City of Newberg Finance Department

2021	2022	2023	2024	2025
\$ 3,790,598,046	\$ 4,147,560,164	\$ 4,905,594,480	\$ 5,122,169,954	\$ 5,446,922,905
113,717,941	124,426,805	147,167,834	153,665,099	163,407,687
-	-	-	-	-
(2,229)	(2,436)	(16,448)	(32,973)	(14,157)
(2,229)	(2,436)	(16,448)	(32,973)	(14,157)
\$ 113,720,170	\$ 124,429,241	\$ 147,184,282	\$ 153,698,072	\$ 163,421,844
0.00%	0.00%	-0.01%	-0.02%	-0.01%

City of Newberg, Oregon

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

June 30, 2025

Governmental Unit	Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City
Direct			
City of Newberg	\$ 3,497,701	100.00%	\$ 3,497,701
Overlapping			
Chehalem Park & Recreation	17,885,000	55.41%	9,910,418
Portland Community College	569,075,000	1.43%	8,115,579
Tualatin Valley Fire & Rescue	42,025,000	3.45%	1,448,013
Willamette ESD	4,236,362	4.91%	207,976
Yamhill County	7,094,853	21.05%	1,493,488
School District 29J	150,164,219	52.36%	78,628,688
Total overlapping debt			99,804,162
Total direct and overlapping debt			\$ 103,301,863

Sources: Oregon State Treasury Debt Management Division
City of Newberg Finance Department

(1) Based upon assessed value of properties

City of Newberg, Oregon

DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Fiscal Years

Fiscal Year Ending June 30,	(1) Population	(2) Per Capita Income	(3) Total Personal Income	(4) School Enrollment	(5) Unemployment Rate
2016	22,900	\$ 41,442	\$ 949,021,800	5,104	4.90%
2017	23,465	43,543	1,021,736,495	5,106	3.80%
2018	23,480	45,846	1,076,464,080	5,010	3.70%
2019	23,795	47,494	1,130,119,730	4,876	3.60%
2020	24,045	50,987	1,225,982,415	4,825	9.10%
2021	25,152	55,923	1,406,575,296	4,424	5.00%
2022	25,340	56,563	1,433,306,420	4,227	3.70%
2023	25,514	61,354	1,565,385,956	4,139	3.40%
2024	25,731	NA	NA	4,027	3.80%
2025	26,249	NA	NA	3,952	4.40%

(1) 2024 Census and Portland State University Population Research Center;

<https://www.pdx.edu/population-research/population-estimate-reports>

(2) U.S. Department of Commerce, Bureau of Economic Analysis (BEA) (Yamhill County)

- There is no available data on per capita income and total personal income for 2024 or 2025.

- Per capita income from 2012-2018 and 2020-2021 uses revised numbers using different methodological procedures per information available as of June 30, 2025.

(3) Estimation; Calculated, Population multiplied by Per Capital Personal Income

(4) Oregon Department of Education

(5) State of Oregon, Employment Division,

<https://www.qualityinfo.org/>

(Yamhill County) for June seasonally adjusted

Note: The prior years' rates have been restated as sources' statistics are subject to change over time.

City of Newberg, Oregon

PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

	2025			2016		
	(1) Employees	Rank	Percentage of Total City Employment	(3) Employees	Rank	Percentage of Total City Employment
A-dec	1240	1	11.22%	1000	1	10.96%
Newberg Public Schools	584	2	5.29%	585	2	6.41%
George Fox University	569	3	5.15%	500	3	5.48%
Providence Newberg Hospital	500	4	4.53%	500	4	5.48%
Fred Meyer	280	5	2.53%	280	5	3.07%
Dental Components LLC	245	6	2.22%			
Friendsview Retirement Community	220	7	1.99%	160	9	1.75%
Allison Inn & Spa	200	8	1.81%	200	7	2.19%
City of Newberg	136	9	1.23%	174	8	1.91%
PPM Technologies	136	10	1.23%			
Climax Portable Machine Tools				100	10	1.10%
A-dec Global				240	6	2.63%
Total Employment 2024 (2)	11,048		37.20%	9,124		40.98%

(1) Updated data for 2025 was not available. The data represented is left unchanged from 2024.

(2) Oregon Employment Department - Patrick O'connor - Patrick.S.OConnor@Oregon.gov - 503 400-4374

Total Employment: 2024 Oregon Employment Department Statistics, Place Name Data for "Newberg, Oregon"

(3) Newberg Area Chamber of Commerce Business & Community Directory 2016-17, City of Newberg Finance Dept, & Newberg School District

City of Newberg, Oregon

FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION/PROGRAM

Last Ten Fiscal Years

<u>Function/Program</u>	Full-time Equivalent Employees as of June 30									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government	21.98	25.26	24.26	24.29	24.20	22.70	22.70	22.20	18.25	25.45
Public safety	66.88	50.75	49.75	49.75	49.75	48.00	48.00	49.00	50.00	50.00 *
Library	11.94	12.44	12.44	12.44	12.44	12.07	12.07	13.03	13.03	13.00
Community development	12.11	14.77	16.53	16.53	17.02	15.40	15.43	18.59	16.65	14.19
Water	13.61	13.90	14.00	14.00	13.37	14.13	13.88	14.01	14.21	14.64
Wastewater	17.86	18.61	20.26	20.26	20.64	20.15	20.15	20.30	20.07	22.00
Stormwater	6.66	6.59	7.09	7.09	7.47	7.32	7.32	7.66	7.32	8.72
Emergency medical services	8.88	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00 *
TOTAL	159.92	142.32	144.33	144.36	144.89	139.77	139.55	144.79	139.53	148.00

Source: City of Newberg Finance Department - Budgets / Finance

* Fire and EMS services provided by Tualatin Valley Fire and Rescue on contract basis as of July 1, 2016.

City of Newberg, Oregon

OPERATING INDICATORS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

<u>Function/Program</u>	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government										
Number of Council resolutions	106	62	74	76	86	66	80	52	34	40
Public safety										
Number of adult arrests	846	1,066	1,255	1,116	1,306	1,028	1,006	977	974	1,048
Number of citations	5,364	10,521*	8,272*	7,398*	6,637	4,715	5,059	5,205	5,402	5,733
Library										
Annual Checkouts	309,147	294,412	310,638	335,622	265,955	287,222	244,950	300,061	374,894	394,531
Reference Questions Answered	8,097	8,381	7,950	8,001	10,132	13,711	20,649	23,554	31,951	32,170
Event Attendance	20,126	20,830	17,371	19,462	21,547	11,481	21,640	29,251	32,927	35,436
Community development										
Building Inspections	3,585	6,354	6,816	7,401	5,403	6,054	9,909	10,958	8,667	6,164
Building Permits - Residential										
New Single family	62	63	89	91	58	111	153	77	86	23
Water										
Water-# of accounts	6,814	6,841	6,959	7,056	7,125	7,216	7,362	7,441	7,512	7,518
Water-total gallons treated (millions)	903	915	964	861	868	954	902	966	948	868
Wastewater										
Wastewater Total gallons treated (millions)	1,389	1,600	1,260	1,090	1,103	1,197	1,384	1,236	1,367	1,234

Source: Various City of Newberg departments

* Citations statistics methodology changed in fiscal year 16-17. Total charges now tallied compared to total tickets tallied prior (between 1 and 3 charges per ticket).

City of Newberg, Oregon

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

<u>Function/Program</u>	<u>Fiscal Year</u>									
	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Public safety										
Police related vehicles	26	25	26	29	29	28	31	32	33	35
Number of fire stations	2	2	2	1*	1	1	1	1	1	1
Library										
Library building	1	1	1	1	1	1	1	1	1	1
Community development										
Miles of road**	72.0	72.0	72.9	72.9	74.1	74.8	79.2	79.2	80.5	75.8
Water										
Total water reservoir capacity (millions of gallons)	12	12	12	12	12	12	12	12	12	12
Number of reservoirs	3	3	3	3	3	3	3	3	3	3
Wastewater										
Miles of wastewater lines**	81.8	82.29	84.14	85.88	87.22	87.98	89.55	93.00	93.27	86.80
Stormwater										
Miles of storm lines**	59.6	61.32	62.72	65.35	67.67	71.64	74.48	92.22	91.46	72.6

Source: Various City of Newberg departments

* In fiscal year 2019, the City of Newberg transferred the Middlebrook Fire Station to TVF&R per IGA. The City retained the ownership of the downtown station, instituting a right to use agreement with TVF&R.

** In fiscal year 2025 some adjustments and corrections were made to the GIS system, resulting in a decreased, but accurate adjustment to the data.

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COMPLIANCE SECTION

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**INDEPENDENT AUDITOR'S REPORT REQUIRED BY
OREGON STATE REGULATIONS**

City Council
City of Newberg
Newberg, Oregon

We have audited the basic financial statements of the City of Newberg (the "City") as of and for the year ended June 30, 2025, and have issued our report thereon dated February 12, 2026. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0230 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0230 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

City Council
City of Newberg
Newberg, Oregon
February 12, 2026

OAR 162-010-0230 Internal Control

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Restriction of Use

This report is intended solely for the information and use of the City Council and management of City of Newberg and the Oregon Secretary of State and is not intended to be, and should not be, used by anyone other than these parties.

Singer Lewak LLP

February 12, 2026

By:



Brad Bingenheimer, Partner